

# HAMMARBY SJÖSTAD

AN URBAN DEVELOPMENT CASE STUDY OF HAMMARBY SJÖSTAD IN SWEDEN, STOCKHOLM

CHINA DEVELOPMENT BANK CAPITAL'S GREEN AND SMART URBAN DEVELOPMENT GUIDELINES OCTOBER 2015

DRAFT FOR COMMENT







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#### **FOREWORD**

At the United Nations General Assembly session in September 2015, President Xi Jinping committed China to being a global leader in tackling climate change. Green, low-carbon, and smart new-type urban development will play an important role in alleviating climate change. This development strategy has also been the core objective of China Development Bank Capital's (CDBC) efforts towards new-type urbanization in the past few years.

As urban development practices have evolved, we profoundly feel that the ideals behind green and smart development have already become common belief. Everyone wants to realize these ideals, but there is still the question of how it can be done. Not only are there no successful case studies in China, there are few internationally, and many of these experiences have been limited and dispersed in scope. We need to integrate existing domestic and international experience with the conditions of China's new-type urban development to create a comprehensive and working model. Only then can we rapidly expand this model and achieve significant progress.

Hence, two years ago, CDBC's International Advisory Group for Green and Smart Urbanization began work on CDBC's Green and Smart Urban Development Guidelines with the intent to create a benchmark for green and smart urban development to be used in China and internationally. In these two years, we have gathered input from over a hundred urban planners, mayors, developers, experts, and other industry players. We also surveyed international best practices in the context of China's unique economic, environmental, and social conditions. With this foundation, we created the 12 Green Guidelines and the Six Smart Guidelines. We were careful not to create a long list of desirable options, but instead focused on the most critical and foundational design elements of green, smart, livable, and economically successful urban development. The design elements featured in the Green and Smart Urban Development Guidelines are already in practice in a number of cities in both developed and developing countries. A well-designed city can reduce congestion, improve air quality, reduce noise pollution, and decrease energy use. It can create enjoyable spaces for everyone, from children to the elderly, and increases options for daily life. It makes neighborhoods more attractive and livable, and creates cities with more vitality and economic prosperity.

These guidelines include two case studies, one on the Pearl District and Brewery Blocks in Portland, Oregon and the other on Hammarby Sjöstad in Stockholm, Sweden. These two cases show that our guidelines can achieve both economic and environmental benefits. The case studies detail the process to success, including the regulatory, financing, and technical mechanisms that were part of each urban area's development strategy.

#### 12 GREEN GUIDELINES

The 12 Green Guidelines fall into three key categories: urban form, transportation, and energy and resources. These guidelines are measurable and practical, and they concisely describe the foundations of sustainable urban development:

- **Urban Form:** Urban growth boundary, Transit-Oriented Development, Mixed-Use, Small Blocks, Public Green Space
- Transportation: Non-motorized Transit, Public Transit, Car Control

• Energy and Resources: Green Buildings, Renewable and Distributed Energy, Waste Management, Water Efficiency

#### SIX SMART GUIDELINES

The Six Smart Guidelines are designed to optimize the green guidelines. "Smart" provides for more optimal ways to achieve green results. When done in addition to the 12 Green Guidelines, smart technologies can capture additional economic, environmental, and social benefits. The Smart Guidelines fall into six key categories:

- Smart Telecommunications
- Smart Mobility
- Smart Energy Management
- Smart Governance
- Smart Public Services
- Smart Safety

The Six Smart Guidelines emphasize the importance data analysis and optimization. We focus on case studies with returns on investment to demonstrate the application of these smart technologies.

As our time and experience is limited, this edition of *CDBC's Green and Smart Urban Development Guidelines* is still in development. Particularly as global green and smart practices evolve, these guidelines will need to be added to and improved on. CDBC is an important player in China's urbanization, and we hope to collaborate with other players in China and internationally to put these guidelines into practice and advance, for the long-term, the sustainable urban development of China. Moreover, we hope that Chinese and international partners will continue to introduce us to global best practices and potential collaborators. We hope to expand the perspective of Chinese urban developers and involve world-class international developers in China's urbanization process to create opportunities and achieve mutual benefits.

#### Zuo Kun

Vice-President, China Development Bank Capital

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#### LIST OF ACRONYMS

BREEAM: Building Research Establishment Environmental Assessment Methodology

CDBC: China Development Bank Capital

CHPP: Combined Heat and Power Plant

ELP: Environmental Load Profile

ESA: Environmental Systems Analysis

FAR: Floor Area Ratio

FÖP: In-depth General Plans

LCA: Life Cycle Assessment

LEED: Leadership in Energy & Environmental Design

LIP: Local Investment Program

MOHURD: Ministry of Housing and Urban-Rural Development (China)

NMT: Non-motorized Transit

ÖP: General Plans

PBL: Planning and Building Act

PPP: Private Public Partnership

RUFS: Regional Development Plan for the Stockholm Region

SGBC: Sweden Green Building Council

SLIP: Stockholm Local Investment Program

TOD: Transit-Oriented Development

UPDP: Urban Planning and Development Process

WWTP: Waste Water Treatment Plant

#### I. EXECUTIVE SUMMARY

"Hammarby Sjöstad is a good example of not only focusing on the short term aspects and getting short term profits but also investing for the future and increasing revenue The cost for Hammarby was roughly 5 percent higher from a purely construction cost perspective but in the end you get back roughly 25 percent more property value out on the site over time which shows how real value is created over time."

- Henrik Svangvist, Director of Communities, Skanska

This case study is a part of China Development Bank Capital's Green and Smart Urban Development Guidelines. The study is framed around the 12 Green Guidelines, hereafter referred to as the "Green Guidelines." These 12 Green Guidelines define the foundational sustainability metrics that should be used to evaluate an urban development project. Our study shows that the 12 Green Guidelines are not only the foundation for sustainability, they are also key conditions for economic and social success.

This case study provides a comprehensive look at the sustainable urban development process of Hammarby Sjöstad. The study is organized around each of the Green Guidelines and expands on the goals, processes, and mechanisms that made Hammarby Sjöstad a sustainable and economically prosperous urban development.<sup>1</sup>

The outline of the report is as follows:

- Section 1 Presents the main findings of the report. A table showing the guidelines applied to
  Hammarby Sjöstad and the top lessons is provided to show the importance of the 12
  Green Guidelines and the applications for other developments.
- **Section 2** General introduction to Hammarby Sjöstad.
- **Section 3** The foundational elements that acted as the basis of Hammarby's development, including the goals, monitoring, and Hammarby Model.
- Section 4 The detailed planning process from master planning to property development, including the role of the national, regional, and local governments; the key organizations involved in Hammarby's planning process; and the guidelines used in development.

<sup>&</sup>lt;sup>1</sup> This case study is a *collection of facts, figures, and earlier writings*. This means that the report is primarily based upon secondary materials and the authors cannot be held accountable for their accuracy. The work has focused on compiling, analyzing, and concluding existing material. Supporting material produced by Sweco includes some of the images, diagrams, tables, and analysis.

- Section 5 The key financing models that Hammarby used in its development process.
- **Section 6** Each Key Achievement (based on the 12 Green Guidelines) is presented in detail, including soil remediation, urban form, transportation, waste, water, energy, and green buildings.
- **Section 7** Further extrapolates on the major lessons and also discusses challenges.

#### 1.1 OVERVIEW OF HAMMARBY AND THE 12 GREEN GUIDELINES

Hammarby Sjöstad was designed as a comprehensive infrastructure project. The heating, transport, and waste collection systems were intended to work in conjunction to reduce their long term usage of energy and resources. The project meets high environmental standards in comparison with similar developments internationally.

Hammarby Sjöstad demonstrates how high environmental targets can be met through the use of a well-developed master plan, high levels of initial investment in infrastructure, and a focus on environmentally-friendly housing and a high quality living environment.

Hammarby Sjöstad is an economically, environmentally, and socially successful district:

- The district fulfills the 12 Green Guidelines: The 12 Green Guidelines were chosen to comprehensively evaluate an urban development from a high level. Hammarby is a great model for the value of the 12 Green Guidelines in defining a sustainable urban development.
- The district is livable and attractive: A mix of housing units, parks and services are located within the Hammarby boundaries. It is easy to access the area from different parts of Stockholm. Located adjacent to the inner City of Stockholm, the area has become highly popular and is inhabited by a wide range of people.
- The district is economically successful: Property and tax-assessment values have increased. The tax-assessment values have increased more in Hammarby Sjöstad compared to the City of Stockholm as a whole. Even though construction costs were approximately five percent higher than normal, the property value increased by 25 percent.
- The district attracted private investment: Developers invested approximately 83 percent of the total expenditure of the project. The City of Stockholm contributed 17 percent. Funding from LIP Stockholm supported the development with 33 million Euros.

Table 1. 12 Green Guidelines applied to Hammarby Sjöstad<sup>2</sup>

Urban	Hammarby was developed on an old brownfield site. All contaminated soil was
Growth	sanitized prior to development. 100% of the developed land is remediated and
Boundary	adapted for the district. Hammarby is located adjacent to the inner City of
	Stockholm, approximately 3 km from the city center.
Transit-	The Floor Area Ratio (FAR) is higher close to public transit stations and public
Oriented	transit stations are located centrally in commercial and business districts. The FAR
Development	ranges from 1.2 to 2.3 in the entire district.
Mixed-use	The job-housing ratio is about 0.53. Currently, there are 20,400 residents and
	11,000 jobs. Many of the buildings also have commercial space on the bottom
	floors and housing on top floors.
Small Blocks	Typical block sizes are 50 x 70 or 70 x 100 meters. The general building layout
	consists of blocks built around an inner courtyard.
Public Green	A network of varied parks, green spaces, quays, plazas, and walkways runs through
Space	the district providing space for outdoor activities. The amount of public green
	space is about 19 percent of the total area.
Non-	The density of walking paths is about 25.8 km/km², the density of biking paths is
motorized	about 10.5 km/km <sup>2</sup> . There are special paths for biking linked to Stockholm's public
Transit	bike share program Total distance of walking paths: 45 km; total distance of bicycle
	paths: 18.5 km.
Public Transit	Every residence is within 300 meters of a light rail tram stations. There are a
	number of public transit options: the tramline, pedestrian and cycling
	infrastructure, bike sharing, carpools, a ferry line, and bus line.
Car Control	There are 0.55 parking spaces per household. Car ownership is low. There are 210
	cars per 1000 residents.
Green	The average building energy use in Hammarby is 113 kWh/m²/year. This is much
Buildings	lower than the 2012 Swedish average, which is over 200 kWh/m²/year. The green
	buildings in Hammarby are classified according to 4 different systems:
	Environmental Building, Green Building, LEED and BREEAM.
Renewable	Integrated district system with approximately 50 percent of energy produced from
and District	renewable sources. 80% of the energy extracted from waste and wastewater is
Energy	being used in Hammarby.
Waste	100% of waste is sorted and only 0.7% of waste goes to landfill. 50% of waste is
Management	recovered as energy through the waste to energy system, 16% of waste is turned
	into biogas, 33% is materials recycling, and 1% is hazardous waste. The amount of
	waste delivered to the landfill is 60% less than comparable developments.
Water	100 percent of the water is recycled. All storm water is managed locally and
Efficiency	purified before release.
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 $<sup>^{2}</sup>$  See Table 2 for an in-depth comparison of Hammarby's metrics to those of the 12 Guidelines.

The successful development of Hammarby Sjöstad is a result of many coinciding factors; political, economic, historical, and cultural. These are all important factors to really understand why Stockholm is in the international forefront building and designing sustainable city districts.

#### 1.2 MAJOR LESSONS

The following major lessons are presented as guidance and for future developments. The government (national, regional, and local), developers, financial institutions, and technology providers can all learn from these lessons. We hope that these major lessons will inspire fresh ways of thinking about development and project management to encourage sustainability and economic prosperity.

- 1. Sustainable urban development requires a holistic approach and the 12 Green Guidelines offer the framework for this approach.
- 2. Prioritize densifying areas that are adjacent to the city, even if these are brownfields.
- 3. Various departments from the government, private sector, and academia must all be deeply involved in the planning process.
- 4. A variety of channels (design and financial) must be used to change behaviors and mindsets.
- 5. Life-cycle assessments can reveal the true value of high environmental design standards.

## 1. Sustainable urban development requires a holistic approach and the 12 Green Guidelines offer the framework for this approach.

The eco-cycle strategy (the Hammarby Model, see Section 3.3) takes into account three different energy flows to find synergies. Taking into consideration all 12 of the Green Guidelines can help with this holistic approach. For instance ,the urban form of Hammarby helped to decrease transportation emissions, and the waste-to-energy system helped to decrease waste and improve energy efficiency.

#### 2. Prioritize densifying areas that are adjacent to the city, even if these are brownfields.

Densify areas adjacent to the city. The soil remediation conducted by the City of Stockholm is a small sacrifice when compared to the substantial advantage of developing near the city. This development approach also makes it easier to integrate the transportation system and technologies for water and energy (electricity, district heating and cooling) into the existing city infrastructure.

## 3. Various departments from the government, private sector, and academia must all be deeply involved in the planning process.

Political will and decisions based on a broad political consensus and commitment be must achieved to realize the project. The development of Hammarby Sjöstad is an example of the triple helix concept where government, the private sector, and academia all interact and take part in the development. It was vital that an interdisciplinary project group within the city administration together with the developers, researchers and other stakeholders was formed at the beginning of the project.

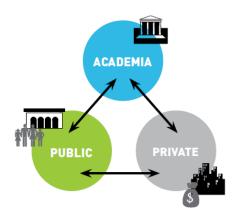


Figure 1. The Triple Helix Model (Source: The SymbioCity Approach, 2011)

#### 4. A variety of channels (design and financial) must be used to change behaviors and mindsets:

Planners, architects, and contractors wanted to make environmentally-friendly behavior the default choice for residents through the provision and design of the development's infrastructure. For Hammarby, it is often cited that 75 percent of pro-environmental behavior comes from the design. The remaining 25 percent is achieved through raising awareness and educational projects targeted at all the key stakeholders. Individuals are also financially incentivized to reduce their environmental impact by being billed for their utilities in proportion to their usage.

**5.** Using life-cycle assessments can reveal the true value of high environmental design standards: Using life-cycle cost analysis in planning decisions helped to justify the added cost of higher environmental design standards.

#### 1.3 MAJOR ECONOMIC AND SOCIAL ACHIEVEMENTS OF HAMMARBY

**Increased tax assessment values:** The tax assessment values (based on historical property sales) have increased more in Hammarby Sjöstad compared to the city as a whole (the tax assessment values are updated every four years - thus the character of the development in the chart found in Appendix 3).

**Growth in value of the property market:** The property market in the region of Stockholm has been in an upwards trend as the region grows rapidly. The queue time to get rental apartments in the district has also increased despite higher rental levels than in the city as a whole. This indicates the higher profit level of Hammarby due to the growing property values in the district (see table in Appendix 3).

**Higher purchasing price:** The purchase price per square meter for condominiums is higher or the same as the city of Stockholm as a whole. The apartments are larger in Hammarby Sjöstad compared to the city average and therefore the prices, calculated per square meter, are slightly lower. Apartments of the same size are more expensive in Hammarby Sjöstad compared to the city average.

Increasing quality of life and human capital: The income level among the residents of Hammarby Sjöstad has increased more than in the city as a whole. The income level is also higher than Södermalm (an inner city district near Hammarby) and Liljeholmen (a recent developed neighborhood west of Hammarby). This indicates a high and increasing quality of life in Hammarby Sjöstad. In 2001 and 2002 many began to move into the newly developed neighborhood. In the years following, the

trend has been clearly positive (see table in Appendix 3). There are many high-income earners in Hammarby Sjöstad – 21 percent have an income that is twice as high as or higher than the median income in Stockholm (see Appendix 3).

**Contributed to meeting demand for housing:** The city's authorities were proactive in their efforts to meet predicted population increases in Stockholm, and were thus able to bring high-quality housing onto the market at a time when demand was increasing.

Low unemployment and high educational attainment: The education level is high among the residents in Hammarby Sjöstad. The first residents that moved in to the new developed neighborhood had a high education level, and afterwards that levels have been high compared to other areas in Stockholm. The unemployment rate is also very low in Hammarby Sjöstad (see tables in Appendix 4).

#### **Expenditure of Hammarby Sjöstad (%)**

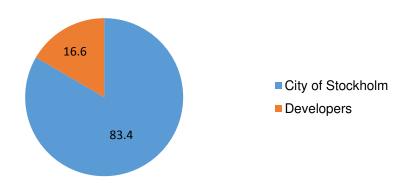


Figure 2. Investment in Hammarby by City versus Developers

#### 1.4 DETAILED COMPARISON OF 12 GREEN GUIDELINES AND HAMMARBY

Table 2. Detailed Comparison of 12 Green Guidelines and Hammarby

Guideline	Description	Quantitative benchmarks (if applicable)	Target level of benchmark	Hammarby quantitative level of benchmark	Notes
1. Urban Growth Boundary	Every city should establish one	NA (Not applicable)	NA	Yes - Hammarby is built within the urban growth boundary of Stockholm.	Hammarby is an infill development that seeks to promote compact growth within existing city limits.
2. Transit- Oriented Development	Emphasize development in TOD areas, which are defined as those within 500 m of a transit stop (or within 800 m of major transit stations, such as metro or Bus Rapid Transit)	% residents within TOD area	70% for big cities	100%	
	Floor Area Ratio (FAR) of buildings in TOD area should be higher than overall district average.	Ratio of TOD FAR to overall district level FAR	2x	NA	The FAR ranges from 1.2-2.3 for the entire district of Hammarby, which is a TOD district.
3. Mixed-use	All residential units should be close to at least six kinds of amenities within a 500 m radius of building entrance.	% of residential units within 500 m of these amenities	100%	100%	
	Achieve a balance of employment and local residential population.	The job to resident ratio (the number of people employed divided by	Should be between 0.5 and 0.7	<ul><li>0.54 (today)</li><li>0.40</li><li>(expected in 2025)</li></ul>	20,400 residents currently and 11,000 jobs (27,500 residents at completion in year 2025)

### the number of

		residents)			
4. Small Blocks	Blocks should be small to promote non-motorized transit	Blocks size as measured by area equal to 2 ha and 70% of blocks should comply with this standard.	70% of blocks ≤ 2 ha.  (excluding industrial areas)	100%	Typical block sizes are 50x70 m and 70x100 m
5. Public Green Space	Well distributed access to green space	% of residents within 500 m of publicly accessible green space	100%	100%	
	Sufficient quantity of green space/blue space	% of land area devoted to publicly accessible green space/blue space.	20-40% in commercial areas and higher levels in residential areas	40%	19% of total area consists of public green space with varied parks, green spaces, quays, plazas and walkways.
					40% of the area is green/blue areas such as courtyards, lakes, and recreation grounds.
					The Hammarby Lake occupies 25% of the blue space area.
					25 m² per person of free space. For all residents in Hammarby this implies an area of 650,000 m² of public space.

6. Non- motorized Transit (NMT)	Promote NMT through well- developed pedestrian path networks	Density of pedestrian paths (km in length/km <sup>2</sup> of district land area)	≥ 10	Yes	25.8 km/km²  Length of pedestrian path: 45.7 km
	Promote NMT through well- developed bike path networks	Density of bike paths (km in length / km² of district land area)	≥ 10	Yes	10.5 km/km²
					Length of bike paths 18.6 km
7. Public Transit	Prioritize development near transit	% of new development within 500 m of transit	100%	100%	
8. Car Control	Put in place measures to cap car use. Limit parking where there is good transit.	NA	NA	Yes	Parking norm for the area was set to 0.55 cars per apartment unit and that was lower than the normal parking norm in the city (set at 1.0).
9. Green Buildings	Construct high quality, resource efficient buildings	MOHURD green building standard	≥ 70% 1-star; 20% to 40% 2-star; 5% to 15% 3-star	NA in Sweden	Buildings are classified according by 4 classification systems: Environmental Building, Green Building, LEED, and BREEAM. The average energy use for buildings in Hammarby is 113 kWh/m²/year.
10. Renewable and District Energy	Every project should analyze the potential for district energy	N/A	NA	Yes	Hammarby boasts an impressive integrated district system. This includes district wide energy in the forms of heating, cooling, electricity, and biogas (for some 1000 household stoves).
	Look for opportunities to use local sources of renewable energy	% of electricity from locally-generated renewable sources	5% to 15% for residential areas  2% to 5% for commercial areas	<ul> <li>Approximately 50.5%</li> <li>50% of energy is recovered from waste</li> <li>0.5% rooftop solar used for heating supply not district heating</li> </ul>	

11. Waste Management	Classify waste for its best use <sup>3</sup>	All buildings should have waste sorting facilities, enabling all waste to be sorted	100%	100%	In Hammarby, there are by Swedish definition no waste classification facilities. However there are systems in place to allow for source separation of waste.
	Compost organic waste	% of waste composted	30-50%	Food waste:  35% of total household waste by weight	Most organic solid waste used as an energy source. None is composted.
				50% of waste is separated and about 90% of the separated food waste is converted into biogas.	
	Resource efficiency	% of waste recycled or reused	35-50%	33% material recycling	Overall picture of waste usage:
	reuseu			0,7% Landfill	
				50% used for energy	1% Hazardous waste
					33% Material recycling
					16% Biological treatment <sup>4</sup>
					50% Energy recovery
12. Water Efficiency	Avoid water waste	% of water use subject to metering	100%	100%	
	Conserve fresh water on supply side	% of water used should be from	20-30%		Storm water from roof tops and non-street surfaces is collected separately from storm water that falls on the streets. Non-street storm water is led through open water ways in

 $<sup>^{3}</sup>$  In a Swedish context this would be referred to as source separation of waste to enable best treatment.

<sup>&</sup>lt;sup>4</sup> Waste goes to biological treatment which utilizes its component nutrients for plant cultivation and also utilizes its energy content (GlashusEtt, 2007).

rainwater or recycled wastewater

the area into the surrounding lake water system. Street storm water is purified before being channelled into the fresh water system.

#### Detailed Description of Guidelines as applied to Hammarby Sjöstad

- 1. Urban Growth Boundary: The strategy used by the Stockholm City Planning Administration was to re-use and transform old industrial sites and other brownfield sites into attractive mixed use areas with beautiful parks and public green spaces. Hammarby Sjöstad is an excellent example of an application of this strategy. Prior to development all the soil was sanitized. To avoid urban sprawl and increase the use of public transportation, bicycling, and walking in the area, the City adapted the concept of Smart Growth Theory. The theory focuses on concentrating urban growth in or nearby city centers through integrated planning and Transit Oriented Development (TOD). 100% of the developed land has been recreated and adapted for the City of Stockholm. Hammarby Sjöstad is located approximately 3 km from the city center. Hammarby Sjöstad is part of an regional urban planning strategy to create a polycentric urban structure as well as a city planning strategy to densify and build the city inwards.
- 2. Transit Oriented Development: TOD is one of the key components integrated in the area. Fast and attractive public transport combined with carpools and beautiful cycling and pedestrian paths have been implemented in the area in order to reduce private car usage. The FAR number ranges from 1.2-2.3 in the area. The FAR is higher along the main public transportation corridors due to the location of mixed use functions. However, the FAR ratio does not vary that much at every bus/tram station since the distance between stations are quite short which contributes to plots well connected to the public transportation services.
- **3. Mixed-use:** Today 20,400 residents inhabit the area in 9000 apartments and approximately 11,000 business places are available. The following area amenities can be found: schools, kindergartens, post offices, banks, retail, clinics, petrol and biogas station, youth activity centers, hotels and restaurants. Many services are concentrated along the central boulevard with prioritized public transport, walking, and cycling.
- **4. Small blocks**: Typical block size is 50 x 70 m or 70 x 100 m, exceptions are industry and schools. Small blocks less than 1 ha dominate the area. The general building layout combines traditional Stockholm inner city characteristics with Hammarby Sjöstad's natural environment. Blocks are built around inner courtyards. Average height is 18-24 meters, or 7 stories.
- **5. Public Green Space:** 19% of the area is intended for public green space .The development stipulates 25 m² of public green space per apartment unit. When the district is fully developed it will consist of 300,000 m² of public space. The public green space of Hammarby Sjöstad is connected to the citywide structure of green wedges and green links. The green networks also connects to walking and cycling paths in surrounding nature preserves and to eco-ducts over larger roads
- **6. Non-motorized Transit:** Hammarby Sjöstad has a total of 45 km of walking paths and 18.5 km of cycling paths integrated into the area. Bicycling and walking was prioritized in the development and is integrated into the citywide network. All roads have sidewalks. Safe bicycle paths are prioritized and developed along all major routes. In Hammarby Sjöstad there are bicycle paths along the main transportation corridors as well as traffic separated bicycle paths along waterfronts and through residential areas.
- **7. Public Transit:** Distance from housing to public transportation is 250-300 m at most. All blocks are within 500 m distance from public transportation stations (bus and light rail) and have easy access to

convenient and beautiful pedestrian links. Carpools, bicycle sharing, and a ferry service are also transportation alternatives found in the area.

- **8. Car control:** Car ownership in Hammarby is low: 210 cars per 1000 residents. The parking norm for the area is set to 0.55 cars per apartment unit, which was lowered from the development's initial target of 1 car per apartment. Public transport, bicycling, and walking are prioritized ahead of private car use. Car pools were introduced. Ground level public parking is regulated and minimized to parking along streets. All other parking is underground. Underground parking is organized by housing associations or rental housing companies and put under buildings or as larger parking facilities under open spaces or parks. Special parking lots are provided for disabled people and for carpool cars. In order to minimize car use, the City of Stockholm fully developed the tram and bus line before residents moved in.
- **9. Green Buildings:** Buildings in Hammarby Sjöstad are classified according to the Sweden Green Building Council (SGBC) environmental classification system. The four most used classification systems in Sweden are *Miljöbyggnad* (Environmental Building), Green Building, BREEAM and LEED.

SGBC facilitates the process for citizens, property owners, tenants, and customers to choose sustainable long term solutions in the built environment by making it easier to understand the environmental certification and classifications systems of buildings and neighborhoods.

The overall planning of land use, transportation, and the eco-cycle made it possible for every building to achieve a high level of environmental performance. However, the energy consumption of buildings did not reach the original goal which first was set at  $60/m^2/year$ . In 2005 the goal was revised to  $100 \text{ kWh/m}^2$ . Average energy consumption in Sweden is  $150 \text{ kWh/m}^2$ , whereas in Hammarby it is  $118 \text{ kWh/m}^2$ .

**10. Renewable and District Energy:** Extraction of non-renewable energy resources decreased 28-42% compared to comparable project in 2008 (Grontmij, 2008). Greenhouse gas emissions decreased 29-37% compared to technology levels used in the early 1990s (Grontmij, 2008).

100% of the buildings in Hammarby Sjöstad are heated by district heating. The base production is from the waste incineration in the Combined Heat and Power plant and the heat pumps in the wastewater treatment plant. Excess heat from WWTP is reused in the district heating and cooling system for the city. Approximately 80% of the total energy use in Hammarby Sjöstad is renewable.

- **11. Waste Management:** In Hammarby Sjöstad waste is thoroughly sorted in practical systems, with material and energy recycling maximized wherever possible.
- **12. Water Efficiency:** In Hammarby Sjöstad, water use decreased by 41-46% per person compared to early 1990's levels. Water consumption was reduced through the use of eco-friendly installations, low flush toilets, and air mixer taps. Eutrophication decreased 49-53% compared to early 1990s levels (Grontmij, 2008). Decreasing over-fertilization is largely attributed to improvements at the Henrikdal Wastewater Treatment Plant.

#### 2. INTRODUCTION

This section gives background on Hammarby Sjöstad and provides basic insight into what makes it an exemplary example of sustainable development.

Throughout the years, a number of worldwide cities have adapted different strategies to develop sustainable urban areas. Hammarby Sjöstad was one of the first projects that took the concept of sustainable development to a higher level.

Sjöstaden, as it is called by the Stockholmers, is seen as a pilot project setting the stage for areas being developed afterwards e.g. *The Royal Seaport*, a newly developed area within the Stockholm boundary. There are three major concepts from Hammarby Sjöstad that significantly informed its development strategy:

- 1. "Twice as good" Environmental Goals: Establishing the strong environmental goal of making everything "twice as good" in order to push the development's sustainability objectives;
- 2. Environmental Load Profile: Creating the Environmental Load Profile (ELP), which allows for monitoring and gives feedback on the environmental performance of the built environment;
- 3. The Hammarby Model: Basing the project on the Hammarby Model, which uses resources in a cyclical loop, ensuring that the system is based on a life-cycle assessment and maximizes renewable resources usage.

A series of case studies showing "best practice examples" was conducted by the World Bank in 2010. According to the World Bank report, "Stockholm is at the vanguard of green urban policymaking on an international level, as shown by it winning the European Commission's first Green Capital of Europe award in 2010 and by the constant stream of global visitors the city attracts to its sites of 'sustainable urbanism' (Rutherford, 2013).

In the early 1990's, Stockholm's City Planning Administration predicted that population growth would continue to be a trend for the city. The 1999 City Plan identified several areas across the city for development, the majority of which were ex-industrial sites. The City Planning Administration planned for these areas to be extensions of the city rather than new suburbs in order to meet the growing demand for urban living.

A lot of the impetus behind Hammarby rose from the lessons that the City Planning Administration learned from the Million Program. Large-scale housing development from 1965 to 1974 resulted in an extra one million homes in Sweden. However, this transition revealed to the City Planning Administration what a flawed development strategy looks like. First, the sprawled living conditions of the new apartments was unattractive to urban dwellers, and there was insufficient demand for apartments which made it difficult for property companies to get the apartments rented (The Swedish National Board of Housing, The Million Program). Second, the low-quality of the initial development means that the buildings from the Million Program are facing costly renovations. There is also the problem of who should be responsible for paying for the renovations, the residents or the landlords. Now, the City Planning Administration is conscious that this sprawled and unsustainable development strategy is rife with problems. Hence, Hammarby and most of the new developments near Stockholm are held to high design standards and paired with a sustainable development strategy (SABO, 2009).

The ongoing redevelopment project for Hammarby Sjöstad—meaning 'City on Hammarby Lake' in Swedish—is set on a former industrial and harbor brownfield area. Compared to nearby areas, Hammarby shows higher density, fewer cars, and higher incomes.

Figure 3. Hammarby Sjöstad Compared to Nearby and Surrounding Areas. Source: Foletta, 2011.

Modified by Authors

	Hammarby Sjöstad	Sundbyberg	Inner City of Stockholm	City of Stockholm
Population	20 400	37 700	308 900	829 400
Area (ha)	130	900	3 500	18 700
Population density (person/ha)	131	42	88	44
Average income (SEK/year)	356 000	272 000	not available	293 000
Jobs per resident	0,3	0,5	not available	not available
Cars per 1000 residents	210	295	not available	370
Car parking spaces/residential unit	0,55	not available	0,55	0,55
Mode share for all trips				
Car	21%	44%	17%	32%
Public transit	52%	20%	36%	30%
Bicycle/walking	27%	36%	47%	38%

The location is set on the south side of Hammarby Lake and to the south of the city, adjacent to the inner city of Stockholm. See Appendix 6 for a detailed environmental map of Hammarby Sjöstad.



Figure 4. Hammarby Sjöstad is found adjacent to the inner city of Stockholm, south east of the district Södermalm (Source: Google Maps, 2015).



Figure 5. The yellow line marks the area of Hammarby Sjöstad. Picture is taken from south east (Source: The City of Stockholm).

Hammarby Sjöstad adds a new layer to Stockholm's development: a modern, semi-open zone comprising a mix of traditional inner-city perimeter blocks and open, contemporary urban zones. It is one of three eco-districts in Stockholm, the other two are Östberga and Skärholmen. Today, more than half of the development has been completed and it is anticipated that the district will be fully developed by 2025 (City of Stockholm, 2015).

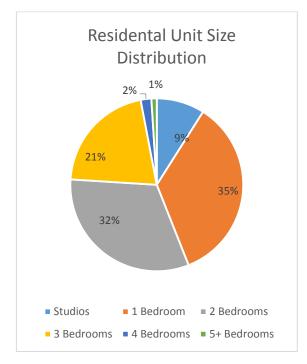
Table 3. Basic Facts about Hammarby (City of Stockholm, 2015)

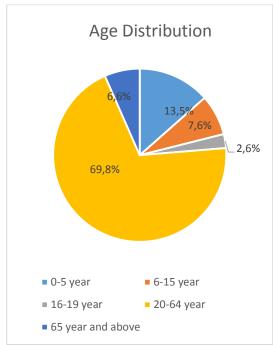
Total Area	200 ha, including 50 ha of water
Population (inhabitants)	20,400 people (27,500 projected for 2025)
Projected total population (including	35,000 people are expected to live and work in
commuters)	the area
Projected number of apartments	12,000
Projected retail and office space	250,000 m <sup>2</sup> of retail and office area projected

Hammarby is composed of about 68% privately-owned apartments and 32% rented apartments. The apartments cost about €1,200 − 1,800/month to rent and to about €5,350 − 7,150/m² to purchase with an additional monthly fee of €600. The average income is about 41,311 €/year, which is higher than the city average of 34,445 €/year. $^5$ 

<sup>&</sup>lt;sup>5</sup> More detailed statistics can be found in Appendix 2.

Figure 6. Residential Unit Size Distribution and Age Distribution in Hammarby (Source: City of Stockholm).





## 3. GOALS, MONITORING, AND THE HAMMARBY MODEL

"It is a place where you walk a lot, we don't have a car. We are a part of the car pool." – Female Resident in Hammarby

This section will look at the foundational elements that acted as the basis for Hammarby's development. This includes:

- 1. **Goals:** The environmental goals embedded in the Environmental Program that guided Hammarby's development and the key strategies that accompanied these goals.
- 2. **Monitoring:** The Environmental Load Profile, which is the monitoring tool used to assess the environmental performance of Hammarby.
- 3. **The Hammarby Model:** The Hammarby Model is an innovative closed-loop system that sustainably guides the flows of waste, energy, water, and sewage in Hammarby.

#### 3.1 ENVIRONMENTAL GOALS

In the mid-1990s, there was strong interest from leading politicians in Stockholm to host the 2004 Olympic Games, and Hammarby Sjöstad was suggested as a site for the Olympic Village in the Swedish application. Inspired by the UN Brundtland Report, Agenda 21, and the International Olympic Committee's call for an environmental focus in the applications, leading local policymakers in Stockholm wanted to create a sustainable urban district in Hammarby Sjöstad. The outline of the *Environmental Program for Hammarby* was inspired by the Sydney 2000 Olympics and aimed at reducing the metabolic flows of the district to a minimum. It incorporated a guiding vision of Hammarby Sjöstad, which stated:

The environmental performance of the city district should be twice as good as the state of the art technology available in the present day construction field. As work progresses, the stated operational goals must continue to evolve in this specific direction. In order to achieve these goals, lifestyles need to be re-examined, new technological solutions developed, and a more holistic view of planning implemented. The city district is to be planned and built in accordance with the principles of the natural cycles and Hammarby Sjöstad is to serve as a spearhead for the movement towards ecological and environmentally friendly construction work and housing, and be at the forefront of international striving for sustainable development in densely populated urban areas.

The Environmental Program was adopted by the City Council in 1996. These overarching aims acted as the starting point in the formulation of the operational goals for Hammarby Sjöstad.

The overall goal that came from the Environmental Program is that emissions from Hammarby were to be 50% lower than the corresponding level for comparable housing areas from the early 1990s. To obtain these goals, integrated planning, innovative solutions, and new technologies have been necessary. In an interview, Martin Skillbäck, Head of Stockholm Planning Authority, stated, "The

environmental goals have changed over time. They have been tightened up and reformulated due to new information about environmental friendly buildings solutions and new insights into how to achieve eco-friendly neighborhoods."

The environmental goals for Hammarby are multi-faceted and many of the original goals overlap with the 12 Green Guidelines. They cover all the key categories of urban form, transportation, and energy and resources. The table below summarizes the original operational goals that the City Planning Administration devised for Hammarby.

Table 4. Examples of original operational goals divided into nine categories (Source: City of Stockholm, 1996)

Category	Operational Goal
Energy	The total requirement of supplied energy is not to exceed 60 kWh/m² of which electricity is not to exceed 20 kWh/m² and the total being the sum of all residential energy consumption that includes energy from solar cells/collectors.
Transportation	80% of all commuters are using public transport, cycling or walking.
Material flows (waste and recycling)	The total amount of recyclable and waste material, both of which are the responsibility of municipal authorities and various commercial interests, is reduced by 20% in weight.
Water and drainage	Water consumption (excluding re-circulated water) per person is reduced by 50% compared with the average supply to new housing in the inner city area.
Building materials	Recoverable materials are to be used as far as is technologically and economically possible.
Land use	100% of all developed land is to be re-developed and adapted for the district.
Contaminated Soil	Areas of contaminated soil are to be sanitized prior to development, to such an extent that they no longer represent a risk to either public health or the environment.
Lake Restoration	All storm water from roads and parking areas is to be purified.
Emissions/Disturbances	All housing is to have a noise-free side, where the equivalent noise level outside the window does not exceed 40 dB.

The City of Stockholm decided upon Stockholm's development strategies based on the environmental goals in the table above. The strategies are based up on the environmental goals that were adopted in 1996. They are as follows:

- Reusing developed land (brownfields): This strategy helps to accomplish the land-use, contaminated soil, and lake restoration goals.
- Locating new development in areas with good access to public transportation: This strategy, the essence of TOD, aids in achieving the transportation goals.
- Respecting and enhancing the character of the city: This includes the cityscape, the built environment, and the green infrastructure.
- Redeveloping semi-central areas and transforming industrial areas: Industrial areas should be transformed into mixed-use areas characterized by variation, including developing public spaces. This strategy can also contribute to soil remediation and encourage more use of non-motorized transit and public transit.
- **Develop by aiming to meet local demand:** By developing in a way that is market-driven, the City of Stockholm can ensure the economic viability of the project.

heat and power plant heat pump electricity seawater for district heating and cooling waste environmental station wastewater treatment plant heat pump electricity wastewater treatment plant waterworks plant digested sludge the city of stockholm

Figure 7. Integrated Development Strategy for Hammarby. Source: City of Stockholm.

## 3.2 ENVIRONMENTAL MONITORING: THE ENVIRONMENTAL LOAD PROFILE

To ensure that the above environmental goals were accomplished for the district, the project team developed an environmental assessment tool called the Environmental Load Profile (ELP). The ELP is a life-cycle assessment tool that defines relevant activities from an environmental perspective and quantifies the environmental loads from these activities, such as emissions, soil pollutants, waste, and the use of water and nonrenewable energy resources.

The ELP was primarily developed to achieve the environmental goal of 'twice as good'. The computerized tool takes into account:

- Individual activities (e.g. cooking, laundry);
- Buildings (e.g. materials, domestic heating, commercial electricity);
- •Unbuilt real estate area (e.g. working machines);
- Materials and transport (e.g. materials, personal transports, transports of goods).

Combined, these activities constitute the environmental load for a city district (Gaffney et al., 2007). Once a developer uses the ELP to estimate the load profile for their project, they can submit this information to the city in order to receive their Local Investment Program (LIP) subsidy (Gaffney et al., 2007). The LIP is further discussed in Section 5.

Two concepts are fundamental for the development of the ELP tool:

• *Environmental Systems Analysis (ESA)*: ESA is a methodology aimed at analyzing, interpreting, and simulating complex environmental problems from different perspectives;

• Life Cycle Assessment (LCA): The basic idea of LCA is to evaluate the total environmental impact of the whole life-cycle of a product, process, or activity. The assessment includes evaluation of environmental impacts from generation of raw materials, production, transports, use, reuse, maintenance, recycling and final disposal (that is, from cradle to grave) (Gaffney et al., 2007).

The uniqueness of the ELP is the ambition of understanding a whole city district and not just the buildings or properties within it. Nevertheless, buildings, properties, and areas have functionalities that are strongly linked to one another and a comprehensive approach in necessary. The ELP and other similar assessment tools for the built environment can be a tool for urban planners and developers in providing feedback on the environmental performance of the built environment (Gaffney et al., 2007).

Figure 8. Monitoring Major Reductions in Environmental Loads across Various Neighborhoods in Hammarby Sjöstad, Stockholm. (Source: Grontmij AB.)

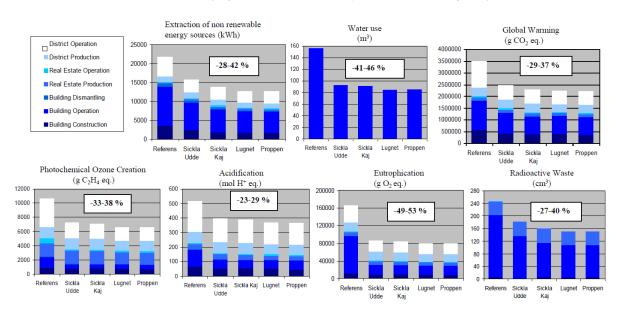
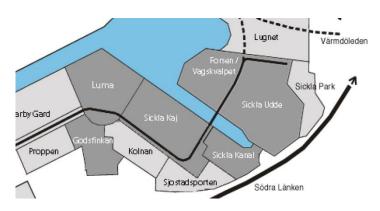


Figure 9. Sub-districts shown in above diagram: Sickla Udde, Sickla Kaj, Lugnet and Proppen.

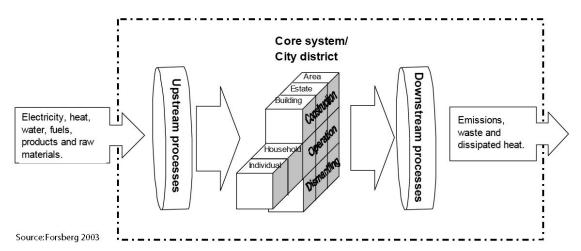
Source: City of Stockholm.



The results from Figure 8 shows a decreased environmental load for the district of Sickla Udde (the first district to be completed) compared to the reference level from 1990. The results show that the environmental performance of Sickla Udde has reached the goal of "twice as good" for most of the

environmental load categories, while the rest of the categories have seen an improvement of about 30 percent (Forsberg, 2003).

Figure 10. Conceptual Models Boundaries (Source: Forsberg, 2003 in Gaffeney et al., 2007)



The ELP's monitoring of Hammarby Sjöstad demonstrates that local governments can plan for and monitor the most suitable societal and financial environmental measures to guide the development of a district and also offer lessons that can be used on other projects (Forsberg, 2003).

The conceptual model (Figure 10) illustrates the system boundaries in the ELP. The cubes in the figure demonstrate the core system (the district) and the various subparts (individuals, households, etc.) including the three life cycle stages: construction, operation and dismantling. The circles symbolize upstream and downstream processes supporting the district. The outer limit (dash-dotted line) illustrates how far the flows are followed upstream and downstream (Forsberg, 2003).

Figure 11. ELP Structure and Data Inputs (Source: Forsberg, 2003 in Gaffney et al., 2007).

1	2	Σ 1-2	3	Σ3	4	Σ4	5	Σ5	Σ1-5
			Building level		Real estate level		District level		Total
			Constructiom		Construction		Construction		Construction
			Materials		Materials		Materials		
			Working Machines		Working Machines		Working Machines		
			Material transports		Material transports		Material transports		
Individual level	Household level		Building level		Real estate level		District level		Total
			Operation		Operation		Operation		Operation
Personal hygiene	Lighting		Domesic Heating		Materials	П	Materials		
Laundry	Other		Real estate electric.		Working Machines		Working Machines		
Cooking			District cooling		Material transports		Material transports		
Waste generation					Storm water treatm.		Storm water treatm.		
13/4							Personal transports		
							Transport of goods		
			Building level		Real es tate level		District level		Total
			Dismantling		Dismantling		Dismantling		Dismantling
			Working Machines		Working Machines	Г	Working Machines		
			Material transports		Material transports		Material transports		
			Reuse		Reuse		Reuse		
			Recycling		Recycling		Recycling		
			Energy recovery		Energy recovery		Energy recovery		
			Landfill		Landfill		Landfill		
Total	Total		Total		Total		Total		Total
Individual level	Household level		Building level		Real estate level		District level		

## 3.3 THE HAMMARBY MODEL: WASTE, ENERGY, WATER & SEWAGE ECO-CYCLES

The area's integrated environmental solutions may be understood as an eco-cycle known as the Hammarby Model. The eco-cycle addresses energy, waste, water, and sewage for housing, offices, and other commercial structures. The model is an attempt to turn a linear system, which consumes inflowing resources and discards outflowing wastes, into a *cyclical system* that optimizes the use of resources and minimizes waste. The model streamlines infrastructure and urban service systems in a model blueprint for achieving sustainability objectives (The World Bank, 2010).

Core environmental and infrastructure plans for this model have been developed jointly by three city agencies: the Stockholm Water Company; Fortum, an energy company; and the Stockholm Waste Management Administration. The Project *Team* managed the project. The team was comprised of representatives from city departments overseeing planning, roads and real estate, water and sewerage, and waste and energy. The Project Team was housed in the Department of Roads and Real Estate (now called the Development Administration). A detailed explanation of the Project Team is given in Section 4.3.3.

The eco-cycle model is based on three cycles: waste, energy, and water and sewage. The following sections will explain each of these cycles.

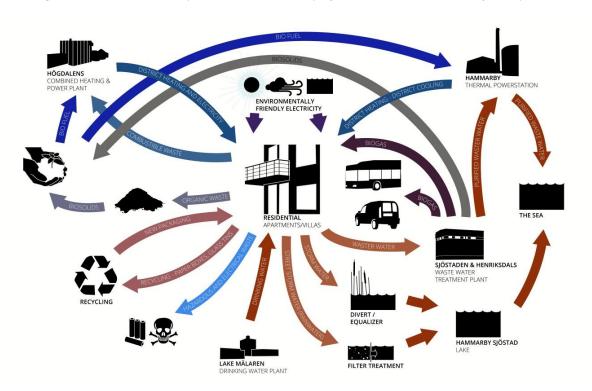


Figure 12. The Hammarby Model. Source: City of Stockholm, 2006. Modified by Authors

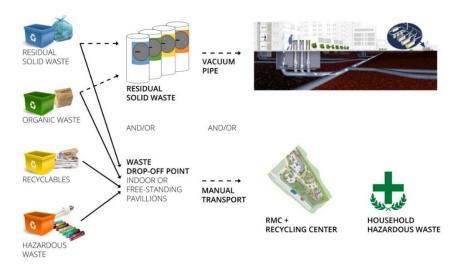
#### 3.3.1 Waste Eco-Cycle

The waste eco-cycle uses waste that is transported through an underground piping system and converts it to energy. The flows below show how waste is used in a cyclical manner rather than merely disposed of at a landfill.

Figure 13. Waste to Energy Flows for Four Types of Waste



Figure 14. Sorted Waste and Vacuum Collection. Source: City of Stockholm. Modified by Authors'



An automated underground waste transportation system (Vacuum Waste System) works at three levels to move waste through this cycle. Various deposit chutes, a block-based system of recycling rooms, and an area-based environmental station help residents sort and dispose of their waste which is not handled by vacuum system.

Waste management is divided into three separate levels in Hammarby Sjöstad:

- Property-based sorting at source: The waste that is heaviest and generates the biggest volumes

   household waste, food waste, newspapers and paper is sorted and placed in different refuse chutes inside or adjacent to the properties.
- Block-based recycling rooms: Waste that does not belong in the property-based refuse chutes
  can be left in the block-based recycling rooms. This category includes packaging (plastic, glass
  and glass), bulky waste and electrical waste.6

<sup>&</sup>lt;sup>6</sup> The responsibility for collecting packaging waste in Sweden is not a municipal, but a private industry responsibility. This division of responsibilities is about to be changed so that the municipalities will also receive the responsibility to collect packaging waste. A vacuum waste system can handle plastic, cardboard, and metal very well. Also glass can be handled through the vacuum waste system if mixed with other recyclables and if not in excess quantities (Törnblom, 2015). Sweden is preparing to change the responsibility for collecting packaging waste from households. It has previously been the producer organizations that have handled the collection and treatment of packaging waste. However, several public interest groups,

Area-based collection stations: Hazardous waste such as paint, varnish and glue residues, nail
polish, solvents, and batteries and chemicals are sorted and handed in to the area collection
station.

#### 3.3.2 Energy Eco-Cycle

Like any other city, Stockholm has an electric grid connected to a national grid. Electricity supply is roughly half from nuclear and half from hydropower, with small amounts of energy from wind and solar. Unlike cities in most other countries, Stockholm provides practically all of its buildings including those of Hammarby Sjöstad with energy for heating and hot tap water via a citywide district heating system. In parts of the city, district cooling is provided (Svane, 2013).

Table 5. Energy sources flowing in and out of Hammarby Sjöstad

Energy sources	District heating from Högdalen's heat and power plant (waste)
into Hammarby	incineration)
	District heating from Hammarby heat plant (uses waste heat from the
	WWTP and heat from Lake Mälaren)
	Biofuel from forest industry
	Solar energy
	Electricity from the national electric grid
Energy sources	Electricity to the national electric grid from Högdalen's heat and
out from	power plant
Hammarby	Biogas for vehicles from the WWTP
Synergies with	Purified wastewater to the sea
other technical	Solid water treatment through waste incineration in Högdalen heat
infrastructure	and power plant
systems	

"Energy source into Hammarby" shows all the energy sources flowing in to Hammarby Sjöstad as "energy sources out" shows the energy sources flowing out, mainly from the waste water treatment plant and the heat and power treatment plant. The synergies from the technical systems are presented in the last row.

- Combustible waste is converted into district heating and electricity;
- Biofuel from nature is converted into district heating and electricity;
- Heat from treated wastewater is converted into district heating and district cooling;
- Solar panels convert solar energy into electricity or to heat water (GlashusEtt).

politicians, and private citizens have been unsatisfied with the level of service the producer organizations have provided as well as the levels of collected material. By letting the municipalities handle the collection the goal is to provide better source separation services to households and thereby collect more recyclable materials. It is likely that the municipalities can optimize the collection more efficiently since they already are already collecting residual household waste. The producer organizations will still handle treatment of the collected materials (Älgevik, 2015).

#### 3.3.3 Water & Sewage Eco-cycle

The water and sewage eco-cycle is based on first having a cyclical process where rainwater, wastewater, and sewage are all integrated. Second, water consumption is reduced through the use of eco-friendly installations, low flush toilets and air mixer taps.

For rainwater, the rain from yards and roofs is drained into Hammarby Lake, rather than into the wastewater treatment plant. Rainwater from streets is treated locally using settling basins and then drained into Hammarby Lake, rather than being drained into the wastewater treatment plant.

For sewage, a pilot wastewater treatment plant has been built specifically for the area in order to evaluate new sewage treatment techniques. Digestion is used to extract biogas from the sewage sludge. The residue (digested bio-solids) can then be used for fertilization (GlashusEtt).

#### 4. THE DEVELOPMENT PROCESS

"The total expenditure of the project paid from the city is about 500 million Euros. The total volume with the developers is about 3000 million Euros (2500 million Euros from the developers) for the whole area which means that the developers in the end take the greatest risks. But still we think this is the most profitable way for the city [to develop] when we get more taxpayers and at the same time the city is growing." - Lars Fränne, Head of Planning, Stockholm City

This section describes and provides insight into the entire development process for Hammarby.

- 1. The first section looks at the **roles and responsibilities of the national, regional, and municipal governments** in the planning process and how each level of government contributed to the sustainability goals.
- 2. We provide a high-level **overview of the planning process** in general, outlining the standard procedure.
- 3. We look at the specific **master planning and land development process** for Hammarby. This section will look at how the Project Team managed the planning and land development process while also presenting the key lessons for land development.
- 4. This section looks at **property development** and how developers were involved in the process.
- 5. Finally, we present the **design guidelines** that developers and architects had to follow for Hammarby. This will provide insight into how well-set constraints can breed creativity and innovation.

## 4.1 ROLE OF THE NATIONAL, REGIONAL, AND MUNICIPAL GOVERNMENTS IN PLANNING

This section looks at the role of the national, regional, and local government in the planning process and how responsibilities are divided. The figure below shows the high-level overview of the planning process.

National Agency for Planning Regional Development Regional Level Plan for Stockholm (RUFS) (Boverket) Planning and Building Act GOVERNMENT Regional Planning Policy Regional/Municipal Level (PBL) Swedish Environmental The City's Regulatory Document (FÖP) Municipal Level Program Protection Agency - Strategies The Swedish **Environmental Code** Detailed Plan Municipal Level (DP)

Figure 15. The Planning Structure for Sweden (Source: Authors).

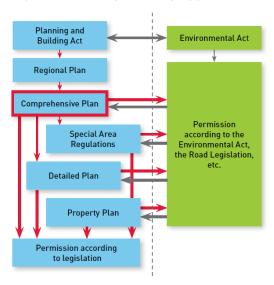
Sweden is a parliamentary democracy. The country is comprised of 21 counties, which are further divided into 289 municipalities. Stockholm is one of these municipalities of Sweden. This means that there are three institutional levels of government that can influence each municipality. Cooperation among and between each level of government is common due to the centralized structure of management.

### 4.1.1 The National Government's Impact on Planning

Boverket is the national agency for planning, the management of land and water resources, urban development, and building and housing. Boverket monitors the function of the legislative system under the Planning and Building Act and related legislation and proposes regulatory changes. Boverket represents Sweden in the European Commission, and works for the implementation of EU directives in Swedish legislation. Boverket works in line with the government's sustainable development policy, especially in terms of housing, construction, and urban development.

As Figure 15 shows, the Swedish government is in charge of the Planning and Building Act, which Boverket takes into account when guiding the Swedish municipalities. From Stockholm's perspective, the Regional Development Plan for the Stockholm Region (RUFS) sets out the general development for the area. General Plans (ÖP) and In-depth General Plans (FÖP) are not binding. The Detailed Plan, conducted by the municipality is the legal document which guides the development process.

Figure 16. Overview of the links between the Planning and Building Act and the Environmental Code (Source: The SymbioCity Approach, 2011).



# 4.1.2 The Regional Level

Within each of the 21 counties in Sweden, there are two organizations with different obligations, the County Council and the County Administrative Board. The County Council is an elected body and is financed by County Council Taxes. It is mainly in charge of medical care (including dental care and hospitals), but it is also responsible for regional public transport.

The County Administrative Board (*Länsstyrelsen*), is the regional office for national administration and policy. The board is obliged to carry out national policy at the regional level: administrate civil defense, social security, transport, food and drug control, animal protection, agriculture and fishing, gender equality, cultural heritage, housing subsidies planning, and environmental protection.

Each municipality must have a comprehensive plan that covers the entire municipality and includes basic features of: land use, water use, and how the buildings will be developed (both new construction and conservation). The comprehensive plan must also show how the national interests are to be accommodated within the municipality's plan.

#### 4.1.3 The Local Level

The municipality is in charge of social services, schools, recreation, streets, and parks. Urban planning, building permits and housing are also responsibilities of the municipality. The municipalities are autonomous from the national and regional government in that they can determine their own tax rates. Municipal tax rates are higher than the national and county taxes. For example, the Swedish income tax is almost entirely municipal. The municipality essentially has monopoly control over the planning process, which means that the municipality decides on the urban plans. Unless appealed, the county administration can only object on very limited aspects of plan proposals (National Board of Housing, 2013).

Table 6. Examples of Income Tax Rates Per Month (Source: SCB, 2015)

	County Council Tax	Municipal Tax	Total Tax
Sweden	11.29%	20.70%	31.99%
Stockholm region	12.10%	18.43%	30.53%
Gothenburg region	10.18%	22.56%	32.74%

At the local level, the Planning Authority is responsible for the city's physical layout. The Planning Authority is responsible for the master plan and zoning, building permits, and building applications. The City Planning Administration operates under the Planning Authority, which is responsible for putting into practice any responsibilities (Skillbäck, 2015).

The Planning Authority creates the Detailed Plan. The Detailed Plan controls land-use and building development more specifically. The purpose of the detailed plan can be to allow new settlements, change the existing environment, introduce certain building permits etc. The Detailed Plan is the legal document that regulates building development and land use within a specific area (Skillbäck, 2015).

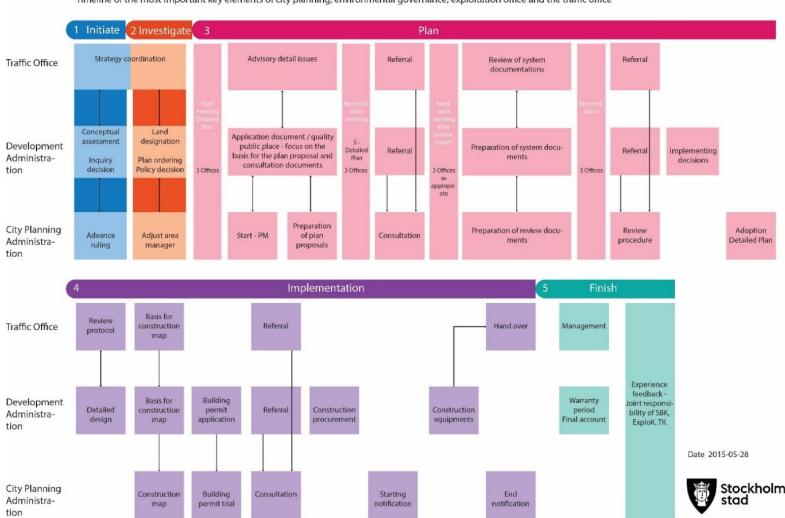
The scheme below shows a timeline of the coordination between the different administration offices on local level within the City of Stockholm. The Handrail shows all the key elements that need to be handled and coordinated in a development project on city land.

Figure 17. The Handrail – Development Projects on City Land. Source: City of Stockholm.

Modified by authors

# The Handrail - Development Projects on City Land

Timeline of the most important key elements of city planning, environmental governance, exploitation office and the traffic office



#### 4.2 OVERVIEW OF THE GENERAL PLANNING PROCESS

This section will look at the individual steps involved in the planning process and how the responsibilities of the national, regional, and municipal governments are involved at each step.

#### 4.2.1 The Standard Procedure

The standard planning process is regulated by the Planning and Building Act (PBL). This act examines whether a proposed land-use decision is appropriate. In the process, public and private interests are weighed against each other. The process involves all the stakeholders that might be affected by the process and consults with each of them. A number of technical departments are also given the opportunity to assess the proposal (Skillbäck, 2015).

The figure below outlines the Standard Procedure for the planning process. According to the National Board of Housing, "The standard procedure may be applied if the proposed development is consistent with the comprehensive plan and the County Administrative Board's audit opinion is not of significant interest to the public or otherwise of major importance. The local plan should not significantly affect the environment."

Figure 18. The Standard Procedure. Source: The National Board of Housing. Modified by author's



This six-step process is described in detail below:

1. Consultation: The municipality, the National Land Agency, the County Administrative Board and other affected parties and residents consult on the proposed plan. During the consultation, the National Land Agency submits comments on the proposal. The County Administrative Board is responsible for coordinating the state's interests. If the state's interest is not met in the detailed plan, the municipality must redo the plan. The National Land Agency's role is to ensure that the plan describes how the municipality intends to implement it and the potential consequences of the development.

The County Administrative Board and The National Land Agency develop a common view of the detailed development and property registration processes. The goal of this common view is to facilitate dialogue and cooperation between planners and property developers to resolve any property law issues in the early stages of the planning process.

**2 & 3. Notification and Review:** During the notification phase, the authorities, interested parties, and others affected by the plan are given an opportunity to comment on the proposed plan. At this phase, the County Board of Administration is required to state if they think the proposal might breach the provisions from the county administrative intervention grounds. The National Land Authority states if they think that not all the questions are regarded or resolved in the proposal. After the review, the municipality can make only minor changes to the proposed plan. If there are major changes in the plan, a new review shall be held.

- **4. Position:** The municipality compiles with the written comments from the notification and the review. The report also states how the municipality has considered the comments received from the review.
- **5. Acceptance:** A detailed plan is adopted by the City Council. The City Council can also delegate the decision to the municipality or Planning Authority.
- **6. Legal Force:** Three weeks after the acceptance the detailed plan gains legal force if there are no further complaints from the County Board of Administration. The detailed plan can be appealed to the *Land and Environmental Court* (National Board of Housing, 2015).

# 4.2.2 Urban Planning and Development Process

The Standard Procedure presented above is used when a municipality already has a proposal for a specific area. The Urban Planning and Development Process (UPDP), presented below, describes the earlier steps which a developer/municipality needs to go through before the ideas becomes a feasible plan. Steps 6-14 in the UPDP are comparable to the Standard Procedure process.

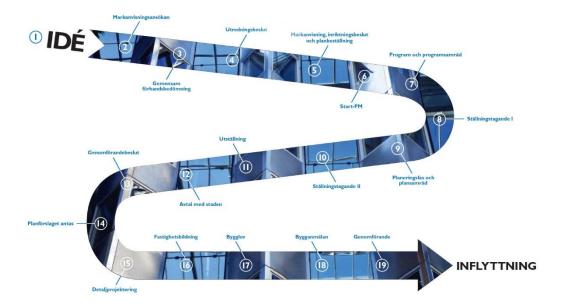
The following actors are the main decision-makers in the urban planning and development process.

Table 7. Main Actors in the Urban Planning and Development Process

Actor	Description
Developers	There are over 30 developers for Hammarby. The key developers are Skanska, JM, Familjebostäder, PEAB, NCC, Svenska Bostäder, among others. Please see Appendix 5 for a full list of developers and architects.
City Planning Authority	The City Planning Authority is responsible for developing detailed plans with building permits for the new buildings. The planning process is closely regulated in the Planning and Building Act, which states that different interests must be weighed and that public consultation must be completed. The City Planning Authority and the Development Administration collaborate but they have distinct responsibilities.
Development Administration	The Development Administration is responsible for general facilities like streets, squares, and parks. These facilities are built according to the city requirements when new local plans are developed. If the land is owned by the City, the public facilities are funded by the City. If the land is owned by a private actor, the developer pays for the public facilities. The Development Administration is also responsible for land allocation, sale, and leasehold tenure of land owned by the City.

Figure 19 shows the urban planning and development process in the city of Stockholm. The following text gives translates and provides more detail for each of these steps and describes how relevant actors are involved.

Figure 19. The process of detailed development planning (Source: City of Stockholm, 2015).



The steps in the above diagram for detailed development planning are outlined below:

- 1. Idea: An idea about the new development comes from either the City or the developer(s).
- 2. Land allocation application: If the land is owned by the City, the developer needs to submit a land allocation application to the Development Administration. If the land is privately owned, the developer needs to obtain a detailed plan from the City Planning Authority.
- **3. Pre-evaluation:** The Development Administration and the City Planning Authority make a common evaluation of the idea. Within three months, they notify the developer if it is possible to build in the area or not.
- **4. Decision:** In more complex projects, the Development Administration makes a decision if the project is realizable or not.
- 5. Land allocation, target decision, and ordering the plan: If the project is feasible, the Development Administration orders a detailed plan from the City Planning Authority. If the land is owned by the City, a land allocation document is created and the Development Administration makes the decisions about the land allocation. Land allocation guarantees that the developer alone gets to negotiate with the city for the proposed land, for a certain time and under certain conditions. In some cases, e.g. within larger development areas where several developers are involved, land allocation can occur at a later stage. Land allocation can be done either through a direct land allocation from the City or be regulated by a tendering process.<sup>7</sup>
- 6. The Start: The Planning Authority makes the decision to start working with the detailed plan. As a basis, there is a Memorandum of Initiation that outlines the proposed plan, specifies issues to be addressed, and lays out the kind of planning process to be used. Before starting to work with the plan, a plan agreement between the City Planning Authority and the developer(s) is signed. This document regulates the commitments from the developers as well as commitments from the City. It also determines a timetable and budget for the work.

<sup>&</sup>lt;sup>7</sup> This is discussed more in Section 4.6.5.

- 7. Development program and joint consultation: If necessary, the City Planning Authority prepares a program for consultation. Through the consultation, residents that live nearby have a chance to provide input about the proposed land development. All comments given at the consultation are documented. If the project is complex, the Planning Authority makes a formal statement about them.
- 8. Position 1: The Planning Authority approves the program as a basis for development.
- 9. Planning: In this stage the plan becomes more precise and concrete. The Planning Authority also makes a decision about the different interests from the developers. Questions that are handled include: risks, noise, pollution, etc. The City conducts a pre-planning of public spaces and facilities and makes a budget for the potential costs. If the land is owned by a private developer, the City explains how the public facilities should be built. The second alternative is that the developer provides a monetary contribution to the City, and then the City will build the public facilities. Once the proposed plan is ready, another joint consultation takes place. The consultation follows the same pattern as the one in step 7.
- 10. Position 2: The Planning Authority gives directions on if to proceed with the plan or if to stop it.
- **11. Exhibition:** The "final" plan is out for exhibition approximately for three weeks. This is the last chance for other stakeholders to comment on the development.
- 12. An agreement with the city: Done in parallel with the exhibition, there is an agreement between the developers and the Development Administration. The agreement regulates access to the City's land, clarifies other responsibilities, and sets quality standards for the design, environment, and energy issues. If the land is privately owned, the Development Authority creates a contract with the developer that regulates how and who that will be responsible for the costs of the public facilities. If the developer owns the land the developer must pay the costs. If the City owns the land the Development Administration needs to pay the costs.
- **13. Decision of implementation:** After the exhibition, the Development Authority makes a decision about implementing the plan.
- **14. Adopting the plan:** The proposed plan goes to the Planning Authority for adoption. Larger plans go to the City Council for adoption. If the plan does not get appealed within three weeks, it is considered accepted.
- **15. Projecting**: When the plan is accepted, the developers and the City can start with their separate detailed projections e.g. the City starts to prepare the ground and the developers make sure their construction documents are in order.
- **16. Property formation:** This step is conducted by the land surveyors. If the land is owned by the City, the Development Authority can sell the land to a developer. However, the developer has to abide by all the decisions made on the piece of land.
- 17. Building permit: A building permit is required in most cases when there is a new development or a change is being made to an existing development. A building permit should be sought in advance by the developer or other person involved in the project. The decision is made by the Planning Authority in most cases.
- **18. Building application:** This has to be filled in by the developer at least three weeks before starting site development.
- **19. Implementation:** The developer is responsible for having all the permits and contracts. When the development is completed and the City gains control, the developer receives a final document. Residents can now move in (City of Stockholm, 2015).

#### 4.3 MASTER PLANNING & LAND DEVELOPMENT

"From my perspective, eco-governance is the unique way in which these major urban development projects are governed. This unique approach is characterized by working towards common goals and sharing data and resources in order to achieve those goals. It is also characterized by its ability to make room for new business models where both the public and private sectors can invest in, and therefore share the costs and the benefits of new technologies that minimize negative impacts on society. This concept now underpins sustainable development in Sweden and has proven to be a tried, tested and successful model."

– Jonas Törnblom

This section presents the composition of the Project Team, the management tools that helped that team, and key lessons that the Project Team learned in the planning process. Hammarby's success is constantly attributed to the fact that the Project Team, composed of stakeholders from a diverse range of departments was able to collaborate closely and continuously.

# 4.3.1 General Management Structure

The design process of Hammarby Sjöstad can be characterized by a high level of cooperation, collaboration, and transparency between all of the parties involved. This is rooted in the make-up of the Project Team. Through all the phases, from planning to development and implementation, the process included all types of stakeholders. In this way, all stakeholders were engaged throughout the project and gained a better understanding of why things were done and how it affected their interests. The Stockholm City Planning Department was responsible for the coordination of the process. Regular meetings and workshops were held and building project progress reports were submitted to all parties. During the workshops, projects were managed through open discussions in a friendly atmosphere.

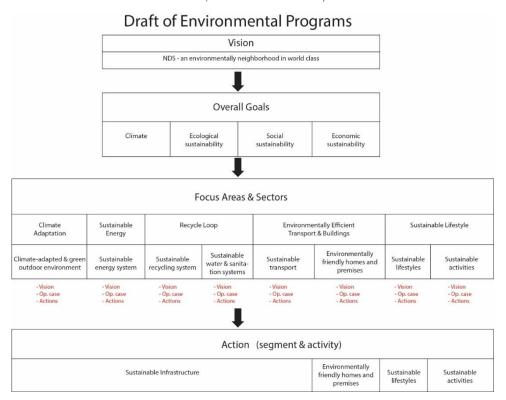
The City Planning Department worked closely with the developers and architects in the different subdistricts to establish a building design code for each area as a response to the detailed conceptual building designs. These design codes are recognized by the local building authorities and formed the basis for obtaining planning permits.

The diagram below presents a draft of the *Environmental Program* for *The Royal Seaport*<sup>8</sup>in Stockholm. Even though the scheme is specific to The Royal Seaport, there are similarities in how the

<sup>&</sup>lt;sup>8</sup> Stockholm's new district, The Royal Seaport, is one of the most extensive urban areas being built in Europe. 12,000 new homes and 35,000 new business places are to be combined with a modern port and strategic infrastructure. The project is to be finalized in 2030. In 2012, 35 different developers had been given land allocation in the area (City of Stockholm, 2015).

different focus areas have specific goals. It shows how overall goals were intimately connected with a specific area or sector and this drove the planning process. All of the focus areas presented in the diagram were also included in Hammarby Sjöstad<sup>9</sup>.

Figure 20. Example of Environmental Program for the Royal Seaport in Stockholm. Source: City of Stockholm, 2009. Modified by Authors



# 4.3.2 The Design Process

The design process involves four major steps:

- 1. Creating the strategic masterplan;
- 2. Creating details master plans for the sub-districts;
- 3. Setting design codes for each sub-district;
- 4. Appointing development teams that work on each designated plot of land within the subdistricts. The figure below shows each of these steps.

<sup>&</sup>lt;sup>9</sup> Found in the table is the abbreviation *Op case* which shall be read as operational goals. The operational goals under each focus area indicate what needs to be done and how things are to be done.

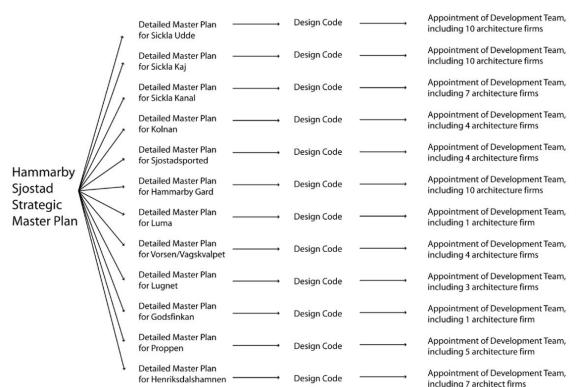


Figure 21. Hammarby Sjöstad Design Process. Source: Gaffney et al., 2007.

These steps are further explained below:

- 1. Creating the Strategic Master Plan: The design process starts with the Strategic Master Plan, the preparation of which was led by Stockholm's City Planning Office. The plan got divided into twelve sub-districts, which are being implemented as a series of development phases, six of which have been developed to date.
- 2. Creating the Detailed Master Plans: Following completion of the Strategic Master Plan, the City selects three to four architects/master planners in the private sector who are appointed to test the Strategic Master Plan and draw up more detailed proposals for the sub-district. A design process termed "parallel sketches" has been adopted in the preparation of Detailed Master Plan for each sub-district. The chief planner at the City Planning Office responsible for Hammarby Sjöstad emphasizes that they try to choose new architects for each sub-district, where possible, and that they encourage young architects and up-and coming firms to take part. The City evaluates the sketches and assimilates the best features from each to arrive at an agreed upon detailed Master Plan (CABE 2007).

The figure below shows the sub-districts in Hammarby for which there are Detailed Master Plans for each of them.

Sub-Districts
Hammarby Sjostad

Persikan

Pers

Figure 22. Sub-Districts in Hammarby. Source: Gaffney et al., 2007.

- 3. Setting design codes for each sub-district: To support the Detailed Master Plans, the City's planning and design team then prepares a design code for each sub-district in close partnership with the chosen developers and architects for each plot. The design code is taken through the local authority's political process and is added as an appendix to the development agreement between the City and the development partners. The aim is to establish a level of quality for the development that both the City and developer can agree on (CABE 2007). More details on the design codes are outlined in Section 4.4.
- **4. Appointment of development teams:** Finally, the City invites a consortium of developers and architects to direct their attention to each plot of land or individual buildings within each sub-district. Many developers are invited in order to ensure architectural diversity and a fine grain to the development, but under the umbrella of a unifying code.

The diversity of design is due to the fact that each street block, and sometimes even each building and courtyard, are designed by different architects and landscape architects working closely with the individual clients or developers. Detailed conceptual building models at a scale of 1:200 were developed through a series of competitions arranged by the Stockholm City Planning Department where architecture firms were invited to submit ideas. A few different architectural firms in the private sector were appointed to develop building typologies that would be suitable for the area's sub-districts.

Each sub-district typically has between four and eleven plots depending on the size and complexity of the development. Different teams of developers and architects take forward development on identified blocks. Over 30 different developers have been identified. Key developers are Skanska, Family Housing, Swedish Housing, HSB, SKB and Borätt. Over 30 different architects have been appointed and the project has involved various engineers, surveyors and contractors, which have been appointed by individual development teams (CABE 2007; Gaffney et al., 2007).

### 4.3.3 The Project Team

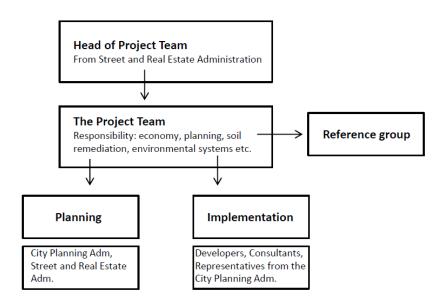
Hammarby Sjöstad involves a variety of actors: several city administrations; the municipal companies for water, waste, and energy; and the regional public transport company Storstockholms Lokaltrafik

(SL). Private developers, municipal housing companies, architects, and other consultants also played important roles (Svane et al., 2011).

In 1997, the city authorities appointed a Project Team composed of staff from two different organisations: the City Planning Administration and the Development Administration of Stockholm. Both of the administrations assigned staff specifically to the Hammarby project to collaborate with developers, architects, public sector stakeholders, and Stockholm residents (Svane, 2002).

Kerstin Blix, environmental manager, mentions that the reason for creating the separate Project Team was due to time pressure and the high targets set in the application for the Olympics (Blix in Magnusson & Nilsson, 2012).

Figure 23. Organization of the Project Team for Hammarby Sjöstad (Source: Nilsson & Magnusson, 2012. Modified by Authors).



#### Roles and People (1997):

Head of Project Team: Leif Bergman (1997), Göran Träff (1999), Lars Fränne and Martin Skillbäck.

Head of Development Administration: Gunilla Wastesson

Head of Planning: Jan Inge-Hagström, Vice project leader: Susanne Bäckström

Head of Landscape: Kristina Menyes (från ca 1999)

Head of Environmental issues: Kerstin Blix

Head of Information: Åsa Bodén

Head of Municipal service: Björn Cederquist Head of Implementaion: Erling Magnusson

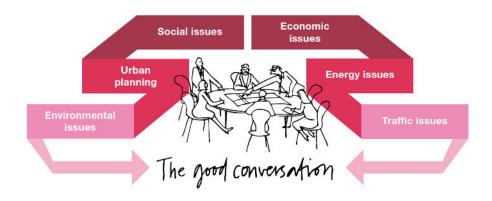
At first, the Project Team, was outside the ordinary organization of departments within the City of Stockholm The idea was that the Project Team should be neutral in its contacts with the other companies and departments, thus being able to be an effective mediator if conflicts or disagreements were to arise. However, one disadvantage was that the main part of the City's estimated investment – SEK 2 billion – would be directed the ordinary way, out of the team's control. In 1998, the political

(Source: Bäckström, 2015)

majority shifted, and as a result the Team became part of the City's Streets and Real Estate Administration (Svane, 2002). Fryxell stated that, "Most of the credit of the job with Hammarby Sjöstad has to be given to the City Planning Administration and the Development Administration of Stockholm."

Figure 24. Interdisciplinary planning between politicians, developers, and administrations in an early phase.

Source: Swedish Energy Agency, 2011.



The City's directive to the Project Team is that they should guide and influence all stakeholders, public as well as private, to realize the environmental objectives of the project. The City's politicians decided on the environmental objectives. Its administrations and companies, the municipal and private developers, and the contractors and consultants were jointly responsible for realizing the objectives (Svane, 2002).

The Project Team of Hammarby Sjöstad was responsible for the design and implementation of the master plan for the area. The Project Team was responsible for planning, finances, land decontamination, and construction of bridges pipes, streets and parks within the district (Bäckström, 2015).

Figure 25. Model for Hammarby Sjöstad made by the City Planning Department. Source:

Authors



### 4.3.3 Management Tools

The Project Team used three main channels to better manage the project: their authority in the Streets and Real Estate Administration, plans and building permits, and the Environmental Load Profile.

Since the Project Team had authority in the Streets and Real Estate Administration, the Project Team could influence developers and future real estate owners. For example, this could take place through development contracts negotiated through the Streets and Real Estate Administration. Beyond this, the Project Team could also use plans and building permits to enforce and manage the planning process (Svane, 2002).<sup>10</sup>

The Environmental Load Profile, discussed in Section 3, was also an important tool for management. The first calculations utilizing ELP were made in the summer of 2000. During the competition arranged by the Team for the developers, it was extensively used as an evaluation tool. Later in the process, the ELP will also quantify to what extent the developers and contractors succeed in realizing the project's environmental objectives. By then, the ELP is also expected to highlight the outstanding ideas and solutions, and to inspire further improvements in the later phases of the project (Svane Ö 2002).

# 4.3.4 Key Lessons from the Project Team's Working Experience

From the experience of Hammarby's Project Team, the following lessons can be extracted:

- 1. Prioritize close collaboration between different departments: Regarding the close collaboration between the different departments at the Stockholm municipality, Susanne Bäckström, the Vice Project Leader for the planning of Hammarby, <sup>11</sup> mentioned that one of the most important and challenging things was to make all the different departments at the Stockholm municipality to work together in the Project Team that was devoted to plan Hammarby Sjöstad. This group consisted of eleven people and had their own project office at the site. This was a great success. Another important organizational arrangement was that the executing group (constructors etc.) was involved in the planning process. From this they had a good understanding already from the start concerning the intentions and direction for Hammarby Sjöstad (Bäckström, 2012).
- 2. Involve the developers as early as possible: Bäckström (2012) emphasizes the importance of creating an environmental program as early as possible and to involve developers as quickly as possible. This way, the developers do not see the program as a burden but instead as an important starting point for the project. It is also important to get input from the developers regarding their view of the project.

<sup>&</sup>lt;sup>10</sup> As of now, we know little about how and to what effect the formal environmental tools just mentioned have been used. <sup>11</sup> Susanne Bäckström worked with Hammarby Sjöstad for a period of ten years, from start in 1995 until 2005, so it is a project that lies close to her heart. She was employed at Stockholm Planning Department as vice project leader for the planning of Hammarby Sjöstad where she took part of concepts and ideas, master planning, detailed planning and design guidelines. Since 2005 Susanne has been chef planning architect at Sweco Architects office in Stockholm.

3. Decide on Environmental Program first, and use as guiding framework: The fact that the master plan was decided before the Environmental Program made some of the planning methods in conflict with the environmental goals. Hence, it is important that the environmental goals drive every step of the process.

The detailed plans were not primarily based on the Environmental Program, but rather on the older master plan. Making sure the residences had a view of the lake was given priority, even though the result would be large window areas facing the north, which somewhat impacted the energy efficiency goals. Due to the use of energy-efficient windows, the energy use was still acceptable to achieve the environmental objectives. Car parking is another example of conflict between environmental objectives and other goals (Svane, 2002).

Most of the architects involved in the competition for the structure plan have been appointed to continue their work on the project. The developers chose their architects from those partaking in the competition not because of their specific knowledge of environmental issues, but rather because of their skill in the planning and design of housing (Svane, 2002).

The municipal housing company Familjebostäder had one conflict with the team concerning the design of a pilot project building, where the southern facade has solar cells for producing electricity integrated into its design. This was adopted by the developer, but initially not by the city planner. Here, two aesthetic ideals clashed, but in the end the planner accepted that the pilot project should prioritize the local production of energy (Svane et al., 2011).

- **4. Difficult goals can encourage innovation:** The difficult goal of "twice as good" for environmental achievement pushed the Project Team to use innovative methods. Since the environmental objectives were tough, new methods, tools and solutions were needed in the development process. Mutual learning concerning the environmental issues was one such tool, the search for new technical solutions another (Svane Ö, 2002).
- 5. Assign clear responsibilities that are aimed at achieving specific goals: Bäckström (2012) believes that the motivation of the developers would be even higher if the structure of the organizations managing each goal where more clear. When the goals were designed there was no explanation of who had control over each goal. Early targets, clear objectives, and a structure for how these goals could be monitored and measured is something that Bäckström sees as important to share with the developers for future projects.

### 4.4 PROPERTY DEVELOPMENT

This section focuses on the development process of Hammarby Sjöstad and on property development (mainly from a developer's perspective). It also presents how the City and the Project Team attracted developers. One main reason for the success of Hammarby was the smooth transitions and interaction between the planning, development, and implementation processes. Bäckström (2012) also adds that all three processes must interact with each other.

#### 4.4.1 Policies towards Developers

In an agreement on land development, the developers are regulated in the following aspects:

- The developers must undertake the design and construction of the land area to meet the City's general requirements and goals for energy efficient solutions and choice of renewable energy in new construction projects.
- In addition to the City's general requirements, builders in Hammarby Sjöstad shall meet the requirements and pursue objectives in accordance with the Environmental Program for Hammarby Sjöstad.
- The developers must provide energy data on the development process to the city.

  Water policy and waste policy are also regulated in the development contract from the City.

### 4.4.2 Attracting Developers to Hammarby Sjöstad

Hammarby's inherent characteristics attracted developers, but the Project Team and the City also created incentives to attract developers. Inherently, developers were attracted to work in Hammarby for a few key reasons:

- 1. Ambition to create a cutting-edge and sustainable reputation: Hammarby was an environmentally-friendly neighborhood. Developers were attracted to the idea of being involved in the building of one of the world's first large-scale eco-friendly neighborhoods and creating a reputation for themselves around these goals.
- 2. Location: The location chosen to prevent sprawl was close to the inner city of Stockholm since it was an infill development. The location close to Stockholm makes it an attractive location, which is a great incentive for developers to bid for the land.
- 3. Ease of access to utilities: The location and relevant policies also made it easy to connect to the water and and electricity grid, which could often be a huge headache for developers (Skillbäck, 2015).

Moreover, the Project Team used initial funding, competitions, discussions, and negotiations to attract and engage developers.

**1. Initial funding:** Early on in the environmental management process, the City's politicians promised SEK 200 million (22 million Euro) to finance the extra costs of environmental measures and technologies. This attracted many developers to the project even though the funding ended up not being available to developers. The funding was instead used for innovations related to the Hammarby Model.

Somewhat later, the national government offered the LIP subsidy for investments in environmentally friendly technology (Svane, 2005). When the City sells land as part of a development agreement, the level of the subsidy is also a part of negotiations.

In principle, the Project Team's officers from the Roads and Real Estate Office could have set conditions concerning, for example, environmental objectives and land use price as a policy instrument: the developer gets the land at a lower price if he or she promises to realize a set of environmental objectives. In practice, this was only used minimally on Sickla Udde, as the City did not own the land (Gaffney et al., 2007). However, for where the City owns the land, this could be an effective policy instrument to incent developers to work on projects with difficult environmental objectives.

- 2. Competitions: To inspire the developers, the project team held two competitions: The Best Proposition and the Greenhouse for Creative Ideas competitions. Following each competition, the City worked on compiling and disseminating the ideas and experiences gained from the competition. A 'Best Building' competition was also open to all the developers in Hammarby Sjöstad (Gaffney et al., 2007).
- **3. Discussions and negotiations:** The Environmental Officer of the team has put significant effort into encouraging the developers and contractors. She has organized seminars, discussions on infrastructural systems etc. She has used the ELP to gain and disseminate knowledge among the stakeholders. Information documents from the City's Environmental and Health Office have contributed too (Hult and Corner, 1998). The evaluation tool, the seminars, and discussions are all informal tools in the environmental management process (Svane, 2002). The developers have also cooperated in compiling a report that evaluates different technical solutions that might comply with the environmental objectives (Svane, 2002).

Bäckström's (2012) experience shows that developers could be more involved in the environmental initiatives. She believes that a persistent problem is the short timeframe during which developers are involved. This is also emphasized by Kerstin Blix, the Environmental Manager for the project. Many developers just build to sell with a contract period of two years. Sustainable investments often do not result in short term economic benefits, but rather become profitable after a longer period of time. If the contract period could be extended to 10 years, the developers might be more invested in the environmental initiatives. Blix's experience in the Hammarby Sjöstad project shows that if developers were contracted to also manage their buildings rather than just construction, they were more eager to spend more time and effort on the environmental initiatives (Magnusson & Nilsson, 2012).

# 4.4.3 Choosing the Developers

When choosing a developer, the City of Stockholm takes into account the developer's economic status, stability, and interest in long-term management of the building. The City also takes into account how the developer has met the City's requirements for land allocation policies of previous projects. A third element that the City considers is how the developer's work will contribute to making the housing market in Hammarby more competitive.

There are also conditions for land allocation. These are outlined below.

- 1. A land allocation is limited to two years from the Development Committee's decision. If a binding agreement of land development cannot be met in these two years the City makes a new land allocation. The Development Administration may grant an extension. A condition for extension is that the developer actively pursued the project and the delay is not attributed to the developer.
- 2. A land allocation may be withdrawn during the specified period if the developer violates any of the City's requirements or if the developer and the City cannot agree on the price.
- 3. The developer is responsible for all financial risks associated with detailed design planning. Any design planning that has a connection with the planning work should be made in consultation with the city.
- 4. Projects canceled due to a decision during the detailed planning process give no right to compensation or new land allocation as compensation.
- 5. At the City's request, the developers have to build special housing, facilities for children and the elderly, as well as certain types of dwellings.
- 6. Land allocation may not be transferred without the city's permission. This also applies transfers to affiliated/daughter companies.

- 7. The recipient of land allocation for the tenancy shall have contracts or concluding agreements with the housing office in connection with instructions.
- 8. The developer must follow general requirements of City Council or the Development Committee. For example, they might request that the developer integrates various forms of social housing and custom homes in new housing (Administration Development, Land Allocation Policy).

# 4.5 DESIGN GUIDELINES USED FOR HAMMARBY SJÖSTAD

This section presents the different guidelines that developers and architects had to use for Hammarby. The design process is notable for the extremely high degree of local authority and leadership, which permeates every stage from the development of the master plan to construction. The City's ownership of the land in Hammarby Sjöstad significantly affected the City's ability to implement and control the design.

The City and the developers established design codes in order to establish a common understanding of the upcoming development. The design code is rather comprehensive and sets out principles under several headings:

- Urban Form
- Architectural Style
- Building Design
- Public Space

#### 4.5.1 Urban Form

Specifications for urban form fall under the following three categories:

- District character: Hammarby should combine traditional inner city (European) built form with modern architectural influences and draw inspiration from Hammarby Sjöstad's natural environment. Key to this character is the mix of businesses and uses, density, built form (blocks built around inner courtyard or play area), public spaces, and the relationship to the water.
- Layout, form, and structure: This included guidelines for each block, key landmark buildings, public spaces and pedestrian routes. The guidelines are not prescriptive with regards to which materials are to be used or the number of stories, but a descriptive rationale behind the concept for each block or key buildings is set out, which makes clear the principles which should apply, but leaves significant scope for innovation.
- New Urbanism principals: These principles are found in the project's approach towards achieving sustainability. These strategies include minimum impact development, eco-friendly technologies, respecting ecology and the value of natural systems, energy efficiency, minimizing use of nonrenewable fuels, increasing local production, and increasing walking, and reducing automobile dependency (Gaffney et al., 2007).



Figure 26. Housing development by the waterfront. Source: Authors

# 4.5.2 Architectural Style

The five following points outline the specifications on architectural style in the design code.

- 1. **Traditional Stockholm inner-city character:** The design follows standards for Stockholm's inner city in terms of street width (18-24 m or 60 ft), block sizes (70 x 100 m or 230 ft x 328 ft), density, and land-use. The scale of development varies from four to five story buildings along the Sickla Kanal and 6 to 8 story buildings along the main corridors. Along Hammarbyleden, taller buildings facing the water are built in a classic inner city style that complements the large-scale facilities and large open water areas (Gaffney et al., 2007).
- 2. **Sjöstad local distinctiveness:** Apartment buildings are larger in size compared to existing inner city dwellings. There must also be greater variation between buildings in terms of height and form, greater emphasis on outdoor spaces, balconies and terraces, flat roofs, greater variation of materials.
- 3. **Building form and architectural style:** The code states that the architecture should reflect a hierarchy of open spaces which buildings relate to (for example taller, more prominent buildings should be along waterfront and esplanade).
- 4. **Scale, order, and variation:** The density guidelines include an emphasis on maintaining quality and variation. As a result, large-scale, multi-functional buildings have been built along the avenue, with small-scale backstreet and courtyard houses built between the dock and Sjöstadsparterren, the park walkway. The environment along the canals, Sickla Udde, and Sickla Kanal is more intimate and small-scale, with natural shorelines, and developments are gradually lower in height towards these shorelines (Gaffney et al., 2007).
- 5. Architectural trends: The design code articulates how the modern architecture in Hammarby Sjöstad draws inspiration from early modernist architecture yet also differs from this style. Similarities should include preserving the natural environment where possible and using it as inspiration for development, as well as light, views, access to green space, flat roofs, clean lines, and light colors. The location of stairwells is defined, as are the number of apartments (and apartment sizes) per floor.



Figure 27. Open access between street and residential area (Source: Authors)



Figure 28. The design of a typical local street in the neighbourhood (Source: Authors)

### 4.5.3 Buildings and Design

- **Building design principles**: This includes façade materials, location of stairwells, window and balcony arrangement, roof type, and specific guidelines for each block or key landmark building.
- **Building elements**: Guidelines and dimensions for entrances, balconies, windows and roofing, including dimensions, proportions, colors and materials. Guidelines vary for each block and include sketches and drawings with measurements.
- Apartment standards: Layout, daylight, height of rooms, access to outdoor space, sound insulation and accessibility requirements for entrances, balconies, terraces, and outdoor space.
- Standards for additional services:
- Storage: stating a preference for storage within individual apartments and where this is not possible, located within reach of the stairwells and accessible by elevator.
- Laundry: stating a preference for space to be allocated within the bathrooms of apartments for both washing machine and dryer. Alternatively, a laundry room should be provided for each stairwell.
- o **Garages:** specifying height and accessibility for mobility impaired persons.
- The traditional inner-city character and the architecture should be place-specific and respond to its local environment. There is also an emphasis on mixed use rather than separation of uses.
- **Building types**: Different building types are identified (for example either long, thin blocks of 12 m width or a large "cube" with dimensions of 40 x 40 m).
- **Building color**: Guidelines are given for each block and key landmark buildings, including façades and building details (windows, balconies, entrances, roofing). The rationale behind the choice of color palettes is described.
- Detailed architectural and design principles for each plot: Ensures distinctiveness at this stage, 3D images of each block are provided together with a detailed description of architectural and urban design form, making reference to links to open space and other blocks. Drawings of typical apartment floor plans are provided, as well as sample designs for open spaces and courtyards.

#### 4.5.4 Public Space

The guidelines in the design code for public spaces were provided through a combination of 3D illustrations, 2D plans, and descriptive text setting out context and rationale. 2D plans and sections were provided to set standards for street and pavement width, cycle lanes, and location of street furniture. In general, the design code had stipulations for the management and design of public spaces, parks and streets, including landscaping, paving, lighting and street furniture. They included the following:

- **Streets:** Standards for different types of streets are set-out, including esplanades, tram stops, and local streets. A prescriptive approach to street furniture is addressed.
- **Lighting:** A detailed lighting plan is provided, including street lighting, building lighting, and lighting as part of street furniture and public art.
- Courtyards and open spaces: Reference is made to defining public and private space, the proportion of green space to other open space (50-50%), choice of planting, play areas, materials for open areas and lighting standards (Gaffney et al., 2007).

Figure 29. Hammarby's close connection with water contributes to a calm and peaceful living environment (Source: Authors).





Figure 30. Hammarby's industrial history visible in the area (Source: Authors).



Figure 31. The main boulevard with the light rail, car lanes and bicycle path (Source: Authors).

# 5. FINANCING

This section looks at how the City financed the land development and the ways that land was sold to developers for property development. The section presents the two business models for ownership of infrastructure in Hammarby Sjöstad followed by sections that explain the funding mechanisms, the financing for implementation, and finally the mechanisms for land allocation.

# 5.1 OWNERSHIP MODELS IN HAMMARBY SJÖSTAD

There are two models of ownership for infrastructure in Hammarby:

- 1. Model 1: Infrastructure in Hammarby Sjöstad can partly be owned by the municipality or private company as shown in Model 1. The infrastructure projects that used this model in Hammarby are power, wastewater, water, and district heating. The infrastructure supplier owns the technology and the installation and operation costs are financed by connection fees.
- 2. Model 2: This model is applied where the infrastructure is not owned by the municipality like the underground waste transportation system. The waste vacuum system is jointly owned by the building owners using the system. The developers create a joint company that purchases the infrastructure after it is installed by the supplier (in this case Envac). Each developer pays for a proportion of the infrastructure based on how much land they are developing. As the residential complexes are completed, the developers then transfer the ownership to the various building owners. Each building owner pays for the operational costs of the infrastructure to the supplier in the form of a long-term operation and maintenance contract.12

Model 2 Infrastructure supplier Model 1 Infrastructure supplier Purchase of infrastructure Service & maintenance contract ntermediate ownership of Transfer of ownership Connection fee Running costs Several developers jointly Several property owners jointly ownin the the infrastructure infrastructure and outsource operation & maintenance Sale of property Developer Property owner property **Developers** Property owners

Figure 32. Infrastructure Suppliers. Source: Törnblom, 2015

In both of these models, the infrastructure supplier has a long-term business model by using operation and maintenance fees to finance both the installation and continued operation costs. The

<sup>&</sup>lt;sup>12</sup> This is referring to ownership issues regarding larger waste collection systems. Collection of household waste is a municipal monopoly in Sweden. However, several municipalities do not view vacuum waste systems as infrastructure that the municipality should own and operate. They argue that it is an extension of the waste system for a building and that their responsibility begins when it is time to empty the containers at the central container station. The developers themselves pay the investment for building out the system and then hand it over to the building associations to own and operate.

reason Model 1 is chosen for most of the infrastructure projects is because the infrastructure suppliers are public companies or private-public companies.

The advantages of Model 2 are that financial risks are reallocated to different parties depending on which stage the development is in. The developers bear the risk when they are developing the land but have the greatest incentive to manage this risk since they can sell the property. Then, the property owners bear the risk of the infrastructure once they obtain the property from the developers.

#### 5.2 FUNDING MECHANISMS

The funding bodies for the Hammarby Sjöstad project include the City of Stockholm, Stockholm Transport, the National Road Administration, and private funding. However, major funding allocations distributed through the City were received from the national government through the Local Investment Program (Stockholm LIP, 2003).

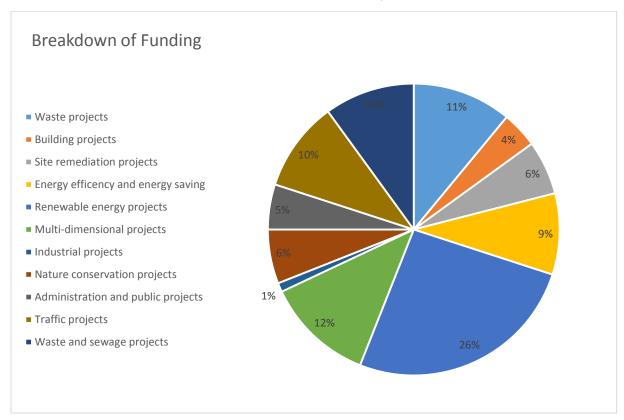
### 5.2.1 Funding from the Local Investment Program

The LIP represents Sweden's largest single environmental initiative. The Swedish Parliament earmarked SEK 6.2 billion (for all of Sweden) in grants for LIPs over the period 1998–2002 with the aim of improving ecological sustainability. The programs covered all aspects of sustainability including improving energy efficiency, increasing renewable energy, ensuring proper treatment for air and water emissions, increasing biodiversity, and creating livable and sustainable residential areas.

In 2002, the Local Investment Program got replaced by the Climate Investment Program (Klimp). Klimp maintained the subsidy levels from LIP but had a stronger focus on measures to reduce greenhouse gas emissions and improving energy efficiency (SEPA, 2005).

Figure 33. Local Investment Subsidy Program Funding Across Types of Projects in Sweden.

Source: Swedish EPA and IEH, 2004.



The LIP stated that municipalities could apply for the subsidy if they employed measures that promoted ecological sustainable development. The measures would be eligible for the subsidy if they:

- Reduced the environmental load;
- Increased efficiency in energy and other natural resources;
- Promoted the use of renewable raw materials;
- Increased re-use and recycling;
- Helped conserve and strengthen biological diversity and safeguard cultural environmental value;
- Enhanced the cycling of plant nutrients and improved the indoor environment regarding allergenic substances (Gaffney et al, 2007).

The figure below shows the application process. It starts with the local actor (found in the upper left corner), and then goes through various review processes before a subsidy is granted.

Environmental Load Local actor SLIP-Council Profile Project SLIP-Council SLIP-Council Reviewers Ministry of County Administrative Environment Board Referees / Analysts SLIP-Council Stockholm City Ministry of Superintendent Environment Stockholm Environmental and Health Administration Application for a Approved or not measure/project

Figure 34. Process of Applying for a Subsidy from the LIP. Source: Bylund, 2006.

Source: Bylund 2006

Only municipalities or associated municipalities were eligible to apply for the subsidy. The subsidy was only directed towards local level, neither regional nor national. If the measure was seen as feasible by the municipality they would pass the application on to the Ministry of Environment. The national government used LIP as an incentive to encourage consideration of ecological and sustainable dimensions for future developments. This approach came from Habitat II, the 1996 United Nations Conference on Human Settlements in Istanbul, which stressed urban policies and local and regional partnerships for future sustainable development. By the Istanbul conference, each of Sweden's 288 municipalities had already started work with Local Agenda 21, so it was natural that the program would be anchored at the local level (Gaffney et al., 2007).

The national government identified several requirements associated with the subsidy. The government's conditions for the Stockholm LIP (SLIP) are summarized below:

- The subsidies constitute a fixed part of the project's sum total with a maximum amount;
- Disbursements are carried out annually (for 80 percent of the subsidy);
- The remaining 20 percent is distributed after the timeframe for the project has ended, that is, the year 2001;

- The progress of the project is to be accounted for annually, any deviations and changes in the projects that may occur must be reported;
- Repayment is required for non-realized projects.

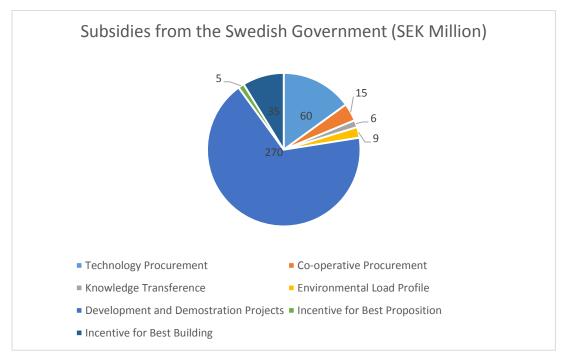


Figure 35. Subsidies from the Swedish Government (SEK Million)

As shown above, the majority of the subsidy (67% of the SEK 400 million) was earmarked for development and demonstration projects. The remaining 33% was to be used to encourage better buildings, procure technology, developing the ELP (Environmental Load Profile, explained in Section 3.2), and information sharing.

LIP was identified as important in achieving the operational goals of the environmental program for Hammarby Sjöstad. The LIP supported the following projects:

- Central Wastewater Treatment Plant: The LIP supported the construction of the Hammarby
  Sjöstadsverk, the central waste water treatment plant in Stockholm that was next to Hammarby
  Sjöstad, where methods were developed to improve wastewater treatment both in Hammarby
  Sjöstad and in other districts.
- Biogas technology: LIP was also the catalyst for Stockholm Water to invest in biogas solutions. In turn the investment from Stockholm Water has led to technological development, reduced energy consumption, lower emissions and the waste water treatment plants have become sources of renewable energy for Hammarby (The Environmental Protection Agency, 2008). Two biogas-plants are being built with the money from LIP, one located north west of Stockholm in Bromma and one in the Hammarby area close by the Henriksdals WWTP. One aim was to increase production of purified biogas for vehicle fuel. Another aim was to reduce the treatment plant's energy consumption and carbon dioxide emissions by replacing fossil fuels with biogas (The Environmental Protection Agency, 2008).
- Other technologies: The LIP also helped to initiate the installation of solar cells, solar panels, fuel cells, biogas stoves, green roofs, and the development of local storm water treatment in Hammarby Sjöstad (Brandt & Pandis, 2011).

### 5.2.2 Funding from the City of Stockholm

The City of Stockholm allocated about SEK 400 million (42 million Euros) to aid projects in three ecodistricts: SEK 200 million for Hammarby Sjöstad and SEK 200 million to be shared by Skärholmen and Östbergahöjden.

Figure 36. Number of projects and subsidy utilization with the instrument Development and Demonstration Projects. Source: Bylund, 2006.

District	Number of projects granted	Number of carried-through projects	Environmental investment (million krona)	Utilised LIP- subsidy (thousand krona)
Hammarby Sjöstad	48	37	373	101,553.8
Skärholmen	48	34	63	8,452.8
Östberga- höjden	12	8	22.5	5,840.4
Total	108	79	458.5	115,847

The aim of the initiative was to make the three selected neighborhoods into eco-friendly developments, one newly built (or under development) and two already existent. At that time Hammarby Sjöstad was under construction and was therefore chosen together with the existing areas Skärholmen and Östberga. The areas were to be pilot projects on how to learn to develop effective and comprehensive solutions for sustainable urbanization. As mentioned above, the goal with Hammarby Sjöstad was to become "twice as good" compared to existent developments. Skärholmen and Östberga were to planned to be 30% better than the average conditions when the LIP project began (LIP Stockholm, 2004).

The environmental investments (from the government, the City, and private actors) amount to about 2.5 billion SEK broken down as follows:

Table 8. Environmental Investments from Various Parties (Source: LIP Stockholm, 2004)

	Government Grants (SEK, millions)	The City of Stockholm and Private Companies (SEK, millions)
Eco-Cycle Cities	400	1500
City Administrations	200	340
and Companies		
Specific Area	35	35
Projects		

The eco-cycles cities represent the three neighbourhoods: Hammarby Sjöstad, Östberga, and Skärholmen. Examples of the city administrations and companies are Stockholm Water, Fortum, and Environmental Health Committee. Specific area projects included grants for markets with locally produced food and increasing the amount of energy information provided to residents (Stockholm LIP, 2003).

#### 5.3 FINANCING FOR IMPLEMENTATION

This section covers the party responsible for each step of the development process in terms of financing and how that party financed their responsibilities. The flow chart below shows the general process for development used in Hammarby. The City Government, developers, and residents are the main actors.

Figure 37. Process from Land Development to Property Ownership in Hammarby. Source:

Authors

Stage	Actors	Responsibilities	
1	City Government	Land-ownership and master planning	
2	City Government	Financing and managing infrastructure	
3	Developers	Pay for land and pay fees for planning, building permits, and ability to connect to infrastructure	
4	Residents	Buy apartments, pay rent, or pay for access to a condominium and rent to a private housing association	

The next table provides more details on the actors, their responsibilities, and the financing tools used at each stage.

Table 9. Responsibilities and Financing for Implementation of Hammarby

Stage	Role	Party	Responsibility	Financing
1	Land Ownership and Master Planning	City Government	The municipality is in charge of (1) Creating Detailed Plans; (2) Building permits; and (3) Property registration.	Through plan agreements and fees paid by the construction companies.
2	Financing and Managing Infrastructure	City Government	The municipality is in charge of (1) Preparing the ground for development and sanitation or remediation of soil; (2) Building and maintaining streets and parks, (3) Building waste and sewage systems; (4) Selling the land to property owners for development; (5) Coordinating the construction and building of the area.	Expansion of the area is financed via land sale to public or private developers. The management of streets and parks are tax financed.
		Stockholm Landsting (County of Stockholm)	The county of Stockholm was in charge of the development of the tram line that runs through Hammarby Sjöstad. They are still responsible for managing it.	The expansion of the tram line was financed through tax and ticket revenues.
		Government Infrastructure Companies	Manage and operate water and sewage, district heating, electricity, gas, telecommunications, fiber net, and garbage. The next figure shows the company that corresponds with each technology.	The expansion of technical infrastructure is financed through facility fees paid by the developers.  Operation and maintenance costs are financed through running charges paid by the property owners.
3	Building, developing, and managing	Developers	Building and developing residential and commercial properties	Building costs are paid for by the developers themselves
	residential and commercial properties	Property owners	Manage their own facilities. For the vacuum waste system, some owners joined together in a club to manage it.	The residents pay a monthly fee to the property owner (rent for the apartment) that in turn finances some of the expenses of the property.
4	Using and living in residential units	Residents	Pay for access to residential units or to live in residential units.	Residents pay for their own units, or pay for access to a condominium to be able to rent out the unit to a private housing association.

The table above shows the key parties involved in the development process of Hammarby. The following sections go into more detail on some of these steps not covered in the other sections.

For Stage 2, there are a number of regulations that come into play when the City of Stockholm sells land to a developer in Hammarby Sjöstad. The City of Stockholm and the developers each have their own financing responsibilities. There are also responsibilities that these two parties manage jointly.

Table 8. Responsibilities of the City of Stockholm and Developers Related to Land Sales

# The City of • Conditions for purchasing land area: The City decides purchase price, access, Stockholm payments and informs the developers; • Land use: The City calculates the approximate amount of dwellings as well as communicates the overall plans of the area with the developers. In the case of Hammarby, it was in this early phase that the City introduced the sustainable development goals and the associated design principles; • Relocation of pipes: The City provides and pays for the relocation of existing pipes that must be moved in order to build on the land. Developers • Construction costs: Responsible for the design and the construction costs within the land area as per the City's requirements; • Waste disposal management: Developers should connect their land to a communal facility for underground waste transportation. The developers are responsible for financing the installation of the vacuum waste system; • Park and vegetation: Responsible for protecting trees and vegetation; • Storm water: Primarily taken care of by developers in the area. If that is not possible, there is a chance to connect the storm water to the Stockholm Water network; • Accessibility in Outdoor Environment: Developers undertake the design and construction of land area and follows the city's guidelines for making the outdoor environment accessible to people with disabilities; • Quality of Design: Developers agree to participate in efforts to establish quality programs for creation and to follow the program during the design, procurement, and construction: • Carpool: Developers must inform the residents of the available carpool activities in Hammarby Sjöstad; • Liquidated damages: If the developers have not fulfilled their parts of the contract within a certain time period, they have to pay a penalty. 13 Joint (City • Coordination and timeline: The City and developers agree to coordinate contracts and within the land area of the city contractors, other developers, and the Developers) management hauling companies. They must also establish a common timeline; • Soil contamination: The City was responsible for soil contamination and pays for

remediation or transport and disposal of contaminated soil to a certain

<sup>13</sup> Liquidated damages (in Swedish vite) are monetary amounts that have to be paid on demand from a court or other authority if the developer has failed to comply with the City's decision.

- benchmark. The developers are responsible and pay for the handling of contaminated soil above that benchmark.
- Requirements and goals for energy conservation: Developers are responsible for the design and construction of the land area which should meet the City's general requirements and goals for energy efficient solutions and choice of renewable energy in new construction projects. In addition to the City's general requirements, the developers must also meet the requirements and pursue objectives in accordance with the "Environmental Program for Hammarby Sjöstad." The developers must provide energy data from the development process to the city.

The figure below shows the various government infrastructure companies involved in Step 2.

Table 9. Technologies and their Corresponding Infrastructure Company

Technology	Company
Water and Sewage	Stockholm Vatten (Stockholm Water Company)
District Heating	Fortum Värme (Fortum Heating)
Electricity	Fortum Elkraft (Fortum Electricity)
Gas	Stockholm Gas
Telecommunication	Skanova
Fiber Net	Stokab
Garbage	Stockholm Vatten & Avfall (Stockholm Water &
	Waste Company). The underground vacuum
	waste system was supplied and maintained by
	Envac.

For *Stage 3*, it is important to note that there are two forms of property ownership in Hammarby Sjöstad:

- Condominiums (privately owned apartments) organized in property associations;
- Rental apartments (private or public land lords).

The management fee for condominiums is higher in Hammarby Sjöstad compared to other areas in Stockholm. This causes the purchase prices to be a bit lower.

Management fee per month for condominiums

— Hammarby Sjöstad — Liljeholmen — Stockholm city

70
60
50
40
10
005 006 001 008 009 010 011 001 013 014 015

Figure 38. Management Fees per Month for Condominiums (Source: Sweco, 2015)

#### 5.4 LAND ALLOCATION

It is in the interest of the Development Administration to manage the land of the City of Stockholm in an effective, economic, and environmental friendly way; they must look for a long-term housing solution that attracts current and future inhabitants. The Development Administration must take into consideration the developers and other actors' interest to participate and contribute to the development of the future Stockholm. It is a mutual give and take. Any proposal for new land allocation on land owned by the City of Stockholm is always prepared in close cooperation between the Development Administration and the Office for City Planning.

Land for condominiums and land for rental units are dealt with differently. Land for condominiums is sold at market prices whereas land for rental units is leased through leaseholds. A leasehold is a contract where the base rent is heavily subsidized by the government. The value of the leasehold today is about 1/3 of the actual market value. If a developer with a leasehold instead wants to purchase and acquire the land, it must be converted to market price. If a developer wants to lease directly through a tenant and the Board approves the change of tenure form, the land is sold for market price (Administration Development, Land Allocation Policy).

The City of Stockholm can use three different methods when selling land through land allocation to interested clients. The three methods are tendering, direct land allocation, and land allocation competitions.

- **Tendering:** The municipality gives the land allocation to the builder who has offered the most money for the land.
- **Direct land allocation:** The developer makes a proposition for how to develop the land. If the idea is attractive to the municipality, the municipality could allocate that piece of land to the developer. Today, there is an established price level in the area, which is why direct allocations are common. The projects are usually quite small, with 50-70 apartments (Skillbäck, 2015).

• Land allocation competition: The municipality announces a competition. The developers make propositions and the municipality awards the land allocation to the builder that has the best idea. In Hammarby Sjöstad, there have been a few land allocation competitions. The ones that have been conducted have in the end been selected based on price. The developer that offers the most money for the land will receive it. This additional funding was also important so that the City could reward public housing companies as well as smaller tenancy builders in order to get mixed income housing (Skillbäck, 2015).

## 6. KEY ACHIEVEMENTS

"Almost every house is located close to a bigger street. There are shops on the ground floor or cafes. There are quite a lot of cafes close here and it is easy to get to the park." - Male Resident Living in Hammarby

This section presents the key achievements of the Hammarby Sjöstad project. The section is followed by an in-depth review of each key achievement in order to present every aspect as thoroughly possible.

Through the Hammarby Model and the ambitious environmental goals, Hammarby's urban development process was also able to capitalize on a number of synergies that existed between its various goals. Below are a few examples of wher the 12 Green Guidelines have positive interactions in the case of Hammarby:

- Mixed-use and transit-oriented development reduced the need for private cars, which increases use of public transit and non-motorized transit.
- Water efficiency measures such as storm water management reduced pressure on piping and pump systems; the smaller pipe dimensions also reduces the cost of hard infrastructure. The low impact design of the storm water management system also leads to attractive public green spaces.
- The Hammarby Model closed loop system allows water, waste, and energy to feed into each other. This reduces the amount of energy and resources needed to maintain the system.
- Hammarby's smaller blocks made it easier to lay down the piping for the waste-to-energy network.

The table below summarizes the goals, implementation processes, financial risks, and achievements for each of Hammarby Sjöstad's key achievements that are covered in this section.

Table 10. Overview of Key Achievements

Topic	Goals	Implementation	Financing	Achievements
Soil remediation	Areas of contaminated soil are to be sanitized prior to development, to such an extent that they no longer represent a risk to either public health or the environment.	The City had the full responsibility to sanitize the land in the area.	PPP Financed by the City and by the developers.	Achieved- All contaminated soil has been sanitized.
Land use/Urban Form	100% of all developed land is to be remediated and adapted for the district.	The Project Team decided upon the district's urban form and set up design guidelines for the area.	The City owned the land. Developers had to buy their plot of land.	Achieved.
Transportation	80% of all commuters are using public transport (bus, ferry boat, or light rail) or cycling or walking.	Transport oriented development in order to minimize motor traffic in the area.	The City of Stockholm financed the expansion of the tram line	Inquiries among the residents of Hammarby Sjöstad performed in 2007 shows that 79% of all

Topic	Goals	Implementation	Financing	Achievements
		The tram line was fully developed before the residents moved in which resulted in people using the public transportation alternatives instead of using private cars.	through tax and ticket revenues.	commuters walk, cycle or use public transport (Pandis & Brandt, 2011).
Water and Waste	Water consumption is to be reduced by 60% compared with the average supply to new housing in the inner city area.  All storm water needs to be treated locally.  Waste is to be sorted in practical systems, with material and energy recycling maximized wherever possible.  Residual waste reduced by 60%. Also the total amount of generated waste should be reduced by 20%.  Waste collection traffic in the area should be reduced.	Stockholm Vatten is responsible for the water and storm water in the area.  Associations maintain the vacuum system.	Connecting newly built properties to the existing water grid was financed by the developers.  The vacuum system was financed and built by the developers however the construction process was coordinated by the City government like all the other utilities.	Storm water is treated locally. Goal was achieved.  The goal to purify waste water was almost achieved.  90% of the local waste collection traffic (residual waste, food waste, paper/magazines) has been eliminated thanks to the vacuum waste system. Valuable waste storage space indoors and outside of the buildings has been freed up for other uses (gardens, play grounds, bicycle racks, storage facilities, shops etc.) (Envac, 2015).
Energy	The total requirement of supplied energy is not to exceed 60 kWh/m² of which electricity is not to exceed 20 kWh/m² and the total being the sum of all residential energy consumption that includes energy from solar cells/collectors.	1997: Stockholm Energi, owned by the municipality. 2002: Fortum took over. Today the municipality owns 9.9 % of Fortum Heat but still has substantial influence.	Financed with a Private-public- partnership after year 2002	The goal was not fully achieved, but the resulting 118 kWh/m² is still better than 150 kWh/m² as benchmark for construction at the time.

Topic	Goals	Implementation	Financing	Achievements
Buildings and	Mixed use: inner-city	Building directives	Financed by	The total environmental
Materials	architecture; 10,000	from the City put	developers, some	impact for buildings,
	apartments for 25,000	pressure on the	developers faced	building plots and zones
	inhabitants living and	developers in order	high operational	has fallen by ca. 32-39%
	working in Hammarby.	to use	costs after	for emissions into the
		environmental	completion.	air, soil, and water
	Materials: healthy and	friendly materials.		(environmental index) in
	environmentally sound.			comparison with
				standard buildings.

#### 6.1 SOIL REMEDIATION

This section will cover soil remediation, which is relevant to both 1) Urban Growth Boundary and 2) Transit-Oriented Development in the 12 Green Guidelines. Soil remediation is key to infill development and maintaining an urban growth boundary. It is also strategic because infill development is often in places that are closer to city centers or mass transit, which is consistent with transit-oriented development.

#### 6.1.1 Goal

For Hammarby, the goal for soil remediation was very simple. The City of Stockholm wanted any areas of contaminated soil to be sanitized prior to development, to such an extent that they no longer presented a risk to either public health or the environment (Pandis & Brandt, 2011).

#### 6.1.2 Financing

In the first phase of development, where 1,000 apartments were built, each contractor was offered two options: 1) They could buy the land for their individual plots at a reduced rate in addition to making a contribution towards the cost of the land remediation; 2) They could buy the land at the market rate after it had been cleaned.

As mentioned previously, developers were also attracted to the area due to its location and proximity to Stockholm. Hence, developers were also willing to pay a slightly higher price for soil remediation since they knew that homebuyers would be more attracted to this location than a greenfield (which might have been cheaper land), but have lower market demand.

All of the contractors opted to make a contribution towards the clean-up and later to buy the land at a reduced cost. This is a great example of a private-public partnership where the private party could choose the type of risk they wanted to undertake. However, as this case shows, most companies will choose the certainty of knowing exactly how much to pay rather than having uncertainty in trying to predict a future market situation. Local governments should learn from this set-up and consider how to increase certainty for private investors when engaging in public-private partnerships.

The table below shows the financing model that was used for the development of Hammarby.

Table 11. Financing Model for Soil Remediation

	City Council of Stockholm	Investor	Developer	Technology Provider
Investment	A portion of the cost was	Banks offered	If the developer agreed to	The City
Amount/Type	put on developers,	loans to the	pay a share for the soil	outsourced the
	though this was offset	developers.	remediation cost to the	work with land
	with a reduced land		City, the developer got a	sanitation to
	price.		reduced price to buy the	private companies
			land after the sanitation	by public
	The different landowners		was conducted. All	procurement.
	i.e. the City of Stockholm		developers chose this	
	and Sickla Sjöstad AB		option rather than waiting	Dredging was one
	paid for the sanitation.		to buy the land at market	of the methods
	Total cost was about 130		price.	used in order to
	million SEK.			sanitize the area.
Responsibilities	Responsible for		To prepare the land and	
	sanitation of the land.		construct buildings on the	
	When the soil is		land when remediation is	
	remediated the City sells		finalized.	
	the land to a developer.			
Expected	Long-term by increased		Two possibilities for	
payback	tax base for the City of		payback period: 1) Short-	
period? (If one)	Stockholm.		term profit:	
			When the housing is	
			completed (and a housing	
			association is formalized),	
			condominiums can be sold	
			to private parties; 2) Long	
			term-profit: If a rental	
			housing company buys the	
			land and rent out the	
			apartments.	
Risk	Low. The City of	Low. Any investors	Low. Depending on what	Low. The
	Stockholm is building	only pay a small	type of sanitation needs to	government
	Hammarby to meet	share of the total	be conducted the amount	directly pays the
	market demand and	sanitation cost in	paid by the developers can	technology
	hence has high	the beginning of	vary. The risk to wait for	provider upfront.
	confidence in an	the project.	market price is higher	
	increased tax base.		since there is uncertainty	
			over how much more the	
			cost might be.	

For the Lugnet area, located on Sickla Udde, the City of Stockholm worked with private companies that conducted the sanitation. Approximately 55,000 m³ of contaminated soil was treated and considerable quantities of heavy metals and oil pollutants were removed. The sanitation of the Lugnet area enabled residential development in Hammarby Sjöstad with four developers who have built around 670 apartments with mixed tenure, rental, and tenantowned apartments. The total cost for sanitizing the Lugnet area was approximately 3.6 million SEK (Development Administration, 2007).

## 6.1.2 Implementation

The City of Stockholm and the Environment & Health Administration completed the monitoring for the soil remediation process in Hammarby Sjöstad, ensuring that the requisite standards were met to avoid harming either the environment or people's health. The contamination was substantial – for example, in the sub-district of Sickla Udde alone, the earth excavated contained 130 tons of oils and grease, and 180 tons of heavy metals (GlashusEtt, 2007).

#### 6.1.4 Achievements

The goal of remediating the entire area was achieved. All areas of contaminated soil were sanitized prior to development (Pandis & Brandt, 2007). This helped the City of Stockholm achieve its goal of infill development, which was attractive to both residents and developers. Developers are attracted to building in a location that has easy access to Stockholm.

While projects that involve soil remediation can be more costly upfront, they are also often in areas that are strategically located closer to existing businesses or city centers. This can attract developers and also ensure that the land sells much more quickly, which helps both the City and developers pay lower interest on any loans they took out for the project.

## 6.2 URBAN FORM

This section covers Urban Form, which is relevant to most of the Urban Form guidelines in the 12 Green Guidelines, but specifically, 1) Urban growth boundary; 2) Transit-oriented Development; 3) Mixed-use; 4) Small Blocks; and 5) Public Green Space.

### Urban Form in terms of Green Guidelines:

- Urban growth boundary: Stockholm City Planning Strategy is to re-use and transform old industrial and other brownfield sites into attractive mixed use areas with beautiful parks and green public spaces. Hammarby Sjöstad is an excellent example of an application of this strategy. Smart Growth Theory is applied to the project by focusing on concentrating urban growth in/nearby city centers by integrated planning and Transit Oriented Development (TOD) to avoid urban sprawl and increase the use of public transportation, bicycling and walking. Hammarby Sjöstad is part of an urban regional planning strategy to create a Polycentric Urban Structure as well as a City Planning Strategy to densify and build the city inwards.
- Mixed-use: Hammarby will contain approximately 26,500 residents and 11,000 business places at completion. About 20,000 residents are living in the area today. In the area amenities include schools, post offices, banks, retails, clinics, activity centers, and restaurants, concentrated along the central boulevard with prioritized public transport, walking, and cycling. The residents can easily reach the services by foot or bike. Depending on where in Hammarby Sjöstad the residents live the proximity to services do vary. Grocery stores are for example spread out in the neighborhood in order to provide for different areas of Hammarby.
- Small blocks: Small blocks less than 1 ha dominate. Typical block size 50 x 70 m, 70 x 100 m. Exceptions are industry and schools.
- **Public green space:** 100% of the residents live within 500 m of public accessible space. The initial goal for the development was to provide 25 m<sup>2</sup> of public green space per apartment unit, for a total of 300,000 m<sup>2</sup> in the district. So far a total of 280,000 m<sup>2</sup> has been completed. The development also has a goal to provide 15 m<sup>2</sup> of private courtyard space per apartment unit.

#### 6.2.1 Goal

In 1996, the high-level goal for urban form was set by the City of Stockholm. It was formulated as "100% of all developed land is to be remediated and adapted for the district" (Pandis & Brandt, 2011).

## 6.2.2 Financing

For the financing information in terms of urban form and land development, please see the information in *Section 5: Financing*.

## 6.2.3 Implementation

The dominant strategy used by the Stockholm City Planning Administration was to re-use and transform old industrial and other brownfield sites into attractive mixed-use areas with beautiful public green spaces. Hammarby Sjöstad is an excellent example of an application of this strategy. Hammarby Sjöstad is located approximately 3 km from the city center of Stockholm. To avoid urban sprawl and increase the use of public transportation, bicycling, and walking, the adapted planning concept is Smart Growth Theory. The theory focuses on concentrating urban growth in/nearby city centers by integrated planning and transit-oriented development.

At a higher level, the City of Stockholm and the regional government intends for Hammarby Sjöstad to be part of a regional urban planning strategy to create a polycentric urban structure as well as a city-planning strategy that helps to densify and build the city inwards.

#### 6.2.3 Achievements

The district has been developed in a former large industrial harbor where little initial natural environment existed. Today 40% of the district is composed of green space such as courtyards and recreation grounds (Pandis & Brandt, 2011).

## Land use in Hammarby Sjöstad

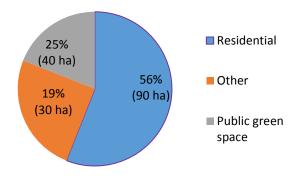


Figure 39. Land-use in Hammarby (Source: City of Stockholm)

#### **6.3 TRANSPORTATION**

This section covers transportation, which includes **6) Non-motorized transit**; **7) Public transit**; and **8) Car Control** from the Green Guidelines.

#### Transportation in Hammarby in terms of the Green Guidelines:

- Non-motorized transit: More than 10 km in length per square kilometer of built up area of biking and walking paths. Bicycling and walking shall be prioritized in the development. Bicycling and walking paths of the area shall be integrated with the city wide network. All roads shall have sidewalks. Safe bicycle paths shall be prioritized and developed along all mayor routes. In Hammarby Sjöstad there are bicycle paths along the main transportation corridors as well as traffic separated bicycle paths along waterfronts and through majority residential areas. Bicycle and walking paths are also connected also with traffic separated bridges and to the citywide bicycle and walking network. The density of walking paths is 25.8 km/km² and the density of bicycle paths is 10.5 km/km².
- **Public transit:** Distance to public transportation is a maximum of 250-300 m for residents, accessed by attractive walkways.
- Car control: Initially the parking norm for the area was set to 0.7 cars per apartment unit, lower than normal parking norm in the city when planning commenced. Public transport, bicycling, and walking were prioritized ahead of private car use. Car pools were introduced. On ground public parking is regulated and limited to parking along streets. All other parking was built underground. The parking norm for the area today is 0.55.

#### 6.3.1 Goal

In 2012 the City of Stockholm Traffic Administration published an *Urban Mobility Strategy* which took capacity, accessibility, attractiveness, and sustainability into account in the Stockholm area. The strategy describes how walking, cycling, and public transit are to be prioritized in Stockholm. This publication is a key tool used to fulfill the goals emphasized in Vision 2030.<sup>14</sup> According to the Traffic Administration, "We need to promote the development of those means of transport that are most efficient in terms of usage of space and transportation. Increased city density provides a varied urban environment where several points can be reached on foot or by bicycle, as well as the basis for frequent, high-capacity public transport in all of the city's districts" (Traffic Administration, 2015).

In 1996, the goal for transportation in Hammarby was set by the City of Stockholm. The goal was that 80% of all commuting should be by public transit, cycling, or walking. Also, the City wanted 15% of all vehicle motor transportation to be powered by renewable energy (bio-based or electrical (Pandis & Brandt, 2011).

#### 6.3.2 Financing

Financing for the light rail in Hammarby was done through the Stockholm County Council and the City of Stockholm Transport Administration. This model is similar to a build and operate model where the relevant government administrations uses public procurement to have a technology provider build the projects and also operate them.

<sup>&</sup>lt;sup>14</sup> Vision 2030 is a strategic document showing the general description of Stockholm's development towards year 2030. (City of Stockholm, 2014)

Table 12. Financing Model for Transportation in Hammarby

	Stockholm County Council & City of Stockholm Transport Administration	Technology Provider
Investment Amount/Type	The whole light rail project was financed through the City's taxes and ticket revenues. In this case, the Stockholm County Council and the City of Stockholm Transport Administration are the main investors.	In this case, the technology provider was also the developer and operator. MTR built the subway station, Arriva built the light rail, Keolis-Busslink Arriva and Nobina were responsible for the busses, and Ressel Rederi built the ferry.
Responsibilities	To provide and maintain transportation infrastructure for land-based and water-based travel in the city.	The responsibility was previously completely public as part of Stockholm's local traffic authority, today the private operators mentioned above are responsible for the construction through public procurement.
Expected payback period	Long-term	Long-term
Risks	Low	Medium-risk since there is uncertainty on the price for the operation bid in public procurement process.

## 6.3.3 Implementation

Transit-oriented development (TOD) is the main strategy behind the transportation plan for Hammarby Sjöstad. Transit-oriented development ensures that the transit capacity of an area is matched to population density in addition to making sure that residential and commercial areas are connected to good transit options. TOD works very well with the other transportation-focused Green Guidelines. Mixed-use means that amenities are accessible within each commuting district. Having car control and non-motorized transit opens up a host of transit options for users, which provide flexibility and decrease traffic.

Substantial investments in public transit have been made in Hammarby, both in the form of the new tram line and bus traffic. The tram has a central route running through Hammarby Sjöstad, with four stops along the avenue that connects one side of the city district to the other. Carefully designed bus routes provide direct access into Stockholm City (GlashusEtt).

In Hammarby, light-rail, ferry, carpooling, biking, and walking are all viable transit options. The next section discusses each of these options in terms of how Hammarby implemented it.

**Light Rail:** In order to minimize car use and promote public transit, the light-rail system in Hammarby was built before residents moved in. This means that residents established good habits to use public transit from the day they moved in. The light rail, or "Tvärbanan," is financed by tax and tickets revenues. The County of Stockholm owns 100% of the public transportation company Storstockholms Lokaltrafik (Stockholm Public Transportation Company).



Figure 40. Light Rail in Hammarby (Source: Design for Health / CC BY-NC 2.0)

The line operates from 5:30am to 1:00am. This orbital line incorporates several features which enhance quality of service including level-boarding at stations, which allows easier access to the trains, and message boards providing real-time arrival information of the next trains. The light rail is responsible for an impressive *one-third* of all the trips made by residents (Foletta, 2011).

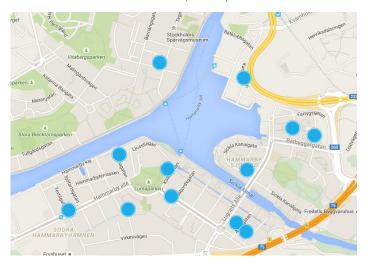
**Ferry:** A ferry traffics Hammarby Lake throughout the year, from early in the morning until midnight. There is an additional ferry that operates between Hammarby Sjöstad and Nybroviken in Stockholm City during the summer months. The ferry is free of charge and runs several times per day (GlashusEtt). The total distance that the ferry travels is about 1 km. The ferry has contributed to an increase in the use of bicycles and walking to/from Hammarby Sjöstad. 24% of all travelers use the ferry (Grontmij, 2008). As with the tram line, the ferry is also financed via tax and ticket revenues from the County of Stockholm.



Figure 41. Ferry that runs from Nybroviken to Hammarby Sjöstad during the summer period (Source: Authors)

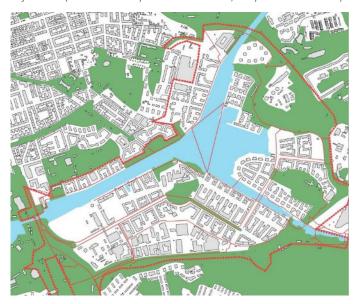
Carpooling: Residents and those working in the area have access to three carpool stations. Around 910 people have currently joined the carpool, which has a total of 46 cars at its disposal. Electric cars can be recharged outside the GlashusEtt information center building (GlashusEtt, 2015). There are three different car sharing organizations in the area: Sunfleet Carsharing, Bilpoolen, and CityCarClub. According to a survey of residents in 2010, 18% of households have a car sharing membership (*ITDP Europe 2010*). In 2008, 100 companies located in Hammarby Sjöstad were reported as having a car sharing membership (*City of Stockholm Website*).

Figure 42. Map showing where the Sunfleet carpools are located in Hammarby Sjöstad (Source: Sunfleet, 2015).



**Biking:** There are connected and extensive bike paths in Hammarby. The density goes well beyond the minimum in the Green Guidelines. The density of the bike paths is about 18.62 km/km² in Hammarby. <sup>15</sup>

Figure 43. Bicycle paths in the area - the bold red line represents the boundaries of Hammarby Sjöstad (Source: City of Stockholm; Layout: Authors)



 $<sup>^{\</sup>rm 15}$  This is the density of bike paths excluding the water area of the ferry.

There is also a bike-sharing program in Hammarby. The bike sharing program in Stockholm, called Stockholm City Bikes, began in 2006 and is operated by Clear Channel Communications. There are currently 85 docking stations citywide, one of which is in Hammarby Sjöstad. At each station, there is space for 9-24 bicycles. Once the program is fully implemented, there will be 2,500 bicycles at 200 locations throughout Stockholm. The bike sharing program operates between April-October. A seasonal card may be purchased online for 200 SEK (21 €) or at a retailer for 250 SEK (26 €) (*Foletta, ITDP Europe*).

Figure 44. Residents and visitors cycling in Hammarby - it is easy to access the area since the cycle paths are wide and well maintained (Source: Authors)



In 2012, the Traffic Administration implemented a bicycle plan (Cyckelplan) for the city which focuses on bicycle commuters and developing and enhancing regional bicycle paths (City of Stockholm, 2012). There are good options for bike commuters to reach Hammarby Sjöstad by bicycle from the inner city of Stockholm.

**Pedestrians:** As with the bike paths, the walking paths in Hammarby are also dense and connected.

Walking paths in the area: 45.74 km
 Density excluding water: 25.84 km/km²
 Density including water: 21.78 km/km²

Figure 45. Walking paths for pedestrians. Source: City of Stockholm. Layout: Authors



**Busses:** Bus routes serving the area during daytime are *Line 74* and *Line 71*. At night, Lines *96, Line 2 and Line 55* serve Hammarby Sjöstad (Hammarby Sjöstad, 2015).

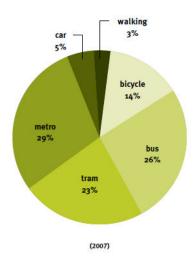


Figure 46. Map showing the bus stations in the area. Source: SL

#### 6.3.4 Achievements

Surveys from 2007 show that 79% of the all commuters walk, cycle, or use public transport. This is very close to the goal that the City of Stockholm set: 80% of travel should be not by private car (Pandish & Brandt, 2011).

Figure 47. Mode of travel to work for Hammarby Sjöstad residents (Source: Foletta, 2011)



There was no information available about the second transportation goal set in 2011 that 15% of all vehicles should use renewable energy (bio-based or electrical). However, the automated vacuum waste collection system implemented in the district has reduced the need for waste collection trucks (Pandis & Brandt, 2011).

Table 13. Transportation Achievements in terms of 12 Green Guidelines

#	Guideline	Achievement
2	Transit-	One of the key components of the project. FAR is higher close to public transit
	oriented	stations and public transit stations are located centrally in commercial and
	Development	business districts. The FAR ranges from 1.2 to 2.3 as a whole.
6	Non-	The density of walking paths is about 25.8 km/km²; the density of biking paths is
	motorized	about 10.5 km/km². There are special biking paths linked to Stockholm's public
	Transit	bike share program.
7	Public	Every residence is within 300 m of a light rail station. There are also a number of
	Transit	public transit options: light rail, bike-share, ferry, carpool, and busses.
8	Car Control	Car ownership is low – there are about 210 cars per 1,000 residents.
		At first, the parking standard was set to 0.7 cars per household. This is lower than the average parking standard in Stockholm. In practice, the parking standard is 0.55 parking spaces per household.
		Public transport, bicyclingl and walking were prioritized over private car use.
		Carpools were introduced to the residents when they moved into the area. On
		ground public parking is regulated and minimized to parking along streets. All
		other parking is built underground. Special parking lots for disabled people are
		important.

#### 6.4 GREEN BUILDINGS

This section covers 9) Green Buildings.

• Green Buildings in Hammarby in terms of Green Guidelines: Buildings in Hammarby Sjöstad are classified according to *Miljöbyggnad* (Environmental Building), *Green Building*, *LEED* and *BREEAM*. Energy consumption in Hammarby is in average 118 kwh/m².

#### 6.4.1 Goal

There were no direct green building goals set up from the City of Stockholm when the environmental goals were formulated. However, the City of Stockholm stated that "The choice of building materials should be healthy, dry, and environmentally friendly."

The Sweden Green Building Council's rating system is used in Sweden to determine a building's performance. *Miljöbyggnad* (Environmental Building) is the name of a Swedish environmental certification system for both newly constructed buildings and existing buildings. The system is based on Swedish construction rules, government regulations, and Swedish building practices. The system helps the building industry to create environmentally sustainable buildings. Environmental Building is divided into three levels of classification; BRONZE, SILVER and GOLD (SGBC, 2015). Based on the applicable building standard for the zone of Stockholm, the electricity requirement is: max 100 kWh/m² for bronze, max 75 kWh/m² of silver and a maximum of 65 kWh/m² for gold.

## 6.4.2 Financing and Implementation

Building directives from the City of Stockholm put pressure on the developers to use environmental friendly materials. The planning of Hammarby Sjöstad emphasized exercising care in the choice of construction and building materials. The developers avoided certain metals and plastics inside the buildings in order to meet the City's goals for building materials. There were no special financing models for the green buildings in Hammarby; developers financed their own projects with the expectation of getting a good return once residents or property management associations bought the buildings.

This section will cover three types of green buildings in Hammarby: 1) The winners of the "Best Building" award; 2) A self-heating building; and 3) GlasHusEtt, a green building that also provides the public with information about Hammarby's sustainability initiatives.

**Energy Smart Buildings in Hammarby Sjöstad:** In 2000, there was a competition for "Best Building," with the assessment criteria of reduced environmental load, good residential quality, and low lifecycle cost. All of the awarded buildings show more than one element of smart infrastructure (Svane, 2013).

Holmen, winner of the first prize and developed by contractor NCC as a housing cooperative, has photovoltaics covering the front facade. Smart infrastructure elements also allow for heat retrieval from the sewage water and the exhaust air, and ventilation is individually controlled for each flat (Svane, 2013).



Figure 48. "Holmen" is dominated by the big facades and the long balcony front with solar panels. Source: Solcell.nu

The second prize winner, Kobben, was developed by SBC Bo and is also a housing cooperative. It has an combination of solar panels and photovoltaics as well as fuel cells, heliostats, and holographic materials in railings. Instead of radiators, it has an efficient underfloor heating and the ventilation system. Except for the ventilation, all the components are integrated into the ordinary energy system through a building management system connected through the internet (Svane, 2013).

Self-heating Building: WSP Sweden AB (a consulting firm), White Architects (an architectural firm), and ByggVesta (a building company) created a concept called Egenvärmehus (Self-heating Building). This won first place in the Sustainable Stockholm Award in 2006. The building uses heat recovery and environmentally friendly materials. There are also mechanical ventilation systems for supply and exhaust air in combination with a well-insulated climate shell (Boverket, 2009).

The well-insulated and leak-proof climate shell enables the heat from residents and appliances to become the main source of energy for heating. Additionally, the ventilation system has heat retrieval, and the system is connected to Stockholm's district heating as backup and for hot water provision. Integration and control of these sources with ICT automation makes this building a model for smart infrastructure (Svane, 2013).

**GlasHusEtt:** Hammarby Sjöstad has its own environmental information center, GlashusEtt. The building is owned by Stockholm Water, which in turn is owned by the City of Stockholm. The center facilitates communications on environmental considerations to area inhabitants and showcases Hammarby to international visitors (The City of Stockholm, 2015).

Figure 49. GlashusEtt is found in the Neighbourhood of Sikkla Udde (Source: GlashusEtt, 2015).



The purpose of building GlashusEtt was to make infrastructure and environmental friendly techniques visible for the general public. Residents of the district are also provided information about how they can best act to promote the environment. In the house there are solar cells for power generation. These have also been combined with hydrogen fuel cells to store energy. Although the house stores energy, it is also connected to the electricity grid for both incoming and outgoing electricity. The energy in GlashusEtt has been evaluated more carefully than other solar energy systems in the area, with funding from the Swedish Energy Agency (Bengtsson & Al Sayegh, 2012).

There are a number of green design features for GlasHusEtt that makes it an excellent example of a green building:

- The center was designed to consume only 50% of the energy used by conventional glass buildings.
- The double-glazed facades reduce the need for artificial lightning as well as the energy requirements for heating, cooling, and ventilation.
- Smart-house technology adjusts the building's lighting, ventilation, and heating in line with current levels of activity.
- The roof is planted with sedum, which serves as an equalization basin in conjunction with heavy rainfall. The roof is also the location of a solar panel installation, a weather station, and a tank holding hydrogen for the fuel cell.
- The majority of the building's technical installations, heat pumps, control systems and, originally, the first commercial fuel cell, are located on the upper floor.
- The basement level contains a sewage pump station, a vacuum waste collection system, and an electricity substation.



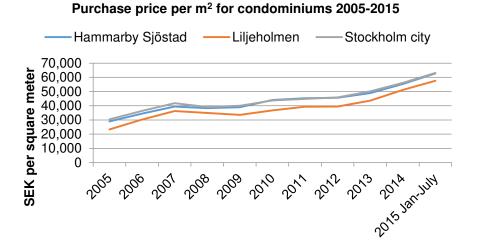
Figure 50. At GlashusEtt, Xi Jiping, Vice President of China, with delegation and TV team, 2010 (Source: GlashusEtt, 2012)

#### 6.4.3 Achievements

Environmentally, the buildings in Hammarby did not achieve their goal but overall consumption is still lower than the average in Stockholm. Energy consumption in buildings in Hammarby is on average 118 kWh/m².

Economically, the buildings in Hammarby are doing quite well. The figure below compares Hammarby Sjöstad to Liljeholmen, <sup>16</sup> a recently developed neighborhood west of Hammarby and at the same distance from the city center of Stockholm). The apartments are larger and the management fees are higher in Hammarby Sjöstad compared to Liljeholmen. However, the purchase prices are still higher in Hammarby Sjöstad.





<sup>&</sup>lt;sup>16</sup> Hammarby Sjöstad and Liljeholmen are two areas that both are well connected to the public transportation network.

Figure 52. Management fee per month for condominiums. Source: Sweco, 2015

Management fee per month for condominiums

## 

Moreover, Hammarby was attractive to developers. For this report, we interviewed Fredrik André (2015), project manager from Skanska. Skanska is one of Sweden's largest construction companies and has several buildings in Hammarby Sjöstad. Skanska invests and develops real estate in the commercial and residential area.

According to André, there are a number of benefits in investing in eco-buildings. André says, "The key drivers for us to invest in green projects are: customer reputation, added economic value, and welfare for society. We have identified an increased demand for environmental friendly housing. There is a clear trend in the market and it is a part of our strategy to be number one in developing green properties. From a combination of increased demand and the maturity of ecofriendly technology, we can also see benefits in investing in environmental friendly properties. We are also happy to lead the market and drive our competitors for a better world."

## 6.5 FNFRGY

This section covers 10) Renewable and Distributed Energy from the Green Guidelines.

• Renewable and Distributed Energy in Hammarby in terms of Green the Guidelines: Almost 100% of the buildings in Hammarby Sjöstad are heated by district heating. The base production is from the waste incineration in the Combined Heat and Power Plant and the heat pumps in the Waste Water Treatment Plant (WWTP). Excess heat from WWTP is reused in district heating and cooling system for the city. However, about one third of the waste fraction which is incinerated is of fossil origin. Hence, approximately 80% of the total energy use in Hammarby Sjöstad is renewable.

#### 6.5.1 Goal

In 1996, the goals for energy efficiency and energy supply were set by the City of Stockholm

- The total requirement of supplied energy is not to exceed 60 kWh/m<sup>2</sup> of which electricity is not to exceed 20 kWh/m<sup>2</sup> and the total being the sum of all residential energy consumption that includes energy from solar cells/collectors.
- 80% of the extractable energy from waste, and waste water, is to be utilized. However, first priority will be given to recycling and re-using materials, and to reclaiming the energy expended within the housing units themselves (Pandis & Brandt, 2011).

## 6.5.2 Financing

Model 1 describes how the energy infrastructure in Hammarby Sjöstad is financed. The infrastructure supplier, which in this case is the municipality, owns the technology and the installation and operation costs are financed by connection fees.

Table 14. Financing Model for District Energy System

	City of Stockholm	Investor	Developer	Technology Provider
Investment	In 1994: Tax-based	In 1998: Birka Energy and	Connection fee	In 2002: Fortum and
Amount/Type	In 1998:	the City owned it	(approximately):	the City, PPP.
	Private-public- partnership (PPP)	together through a PPP	197,000 SEK/property.	
Responsibilities	Provide heating and	Provide heating and	Developers are	Operation and
	cooling	cooling	responsible for paying	maintenance.
			the connection fee in	
			order to connect to the	
			City's energy grid.	
Risks	Low. The private and	Low. Due to the PPP, the	Low.	Low. Shared risks due
	public sector takes an	private and public sector		to the PPP.
	equal share of risk.	takes an equal share of		
		risk. The need for energy		
		in the city, as it expands,		
		will increase. The already		
		established system for		
		district heating and		
		cooling will not change.		
		The demand will be		
		stable so investment can		
		be long term.		

During the planning of Hammarby Sjöstad, the district heating company in Stockholm, Stockholm Energy, was entirely owned by Stockholm municipality. In 1998, a new company, Birka Energy, was founded through a merging of Stockholm Energy and Gullspångs Kraft, which was owned by the Finnish energy group Fortum. In 2002, Stockholm municipality sold most of its share of Birka Energy to Fortum. In 2013, the owners agreed on a new shareholder's agreement, and as of January 1, 2016, the Company will become a pure 50/50 company. Fortum Heat will also be self-financed from this point on.

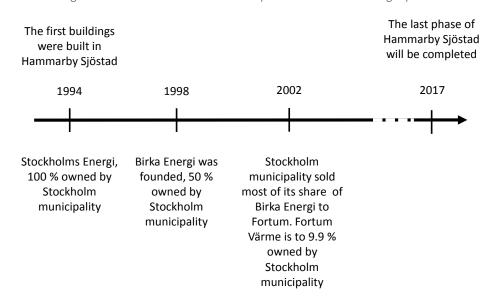


Figure 53. Timeline of Ownership for District Heating System

According to data received from Fortum, the connection fee for electricity per property is approximately 197,000 SEK. Prices do vary due to the distance of connecting the grid to an existing one (Fortum).

#### 6.5.3 Implementation

The energy supply to Hammarby Sjöstad is mainly based on connecting to the existing energy supply systems in Stockholm, i.e. district heating, district cooling, and connection to the electric grids. However, some local energy sources are used to complement this, namely solar heating and photovoltaic cells. 900 apartments also use biogas stoves; the biogas is produced at the wastewater treatment plant. The biogas is partly used as vehicle fuel as well (see Section 6.4.3 for more information on biogas).

At the time of the planning of Hammarby Sjöstad, the existing district heating system in Stockholm was quite advanced, particularly regarding reliability, efficiency, and environmental performance. The existing interconnections between district heating, waste water treatment, and solid waste treatment were highlighted as the "Hammarby Model." The closed loops of energy flows and material flows between the City and the technical systems form a resource efficient system which minimizes negative environmental impacts.

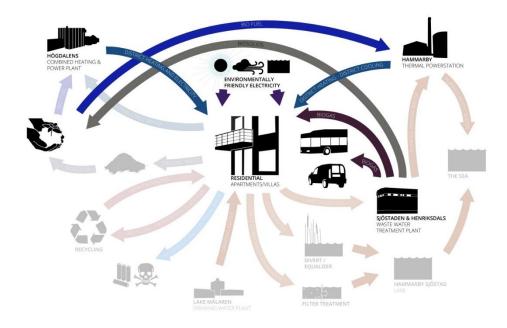


Figure 54. Energy loop in Hammarby Sjöstad. Source: City of Stockholm, 2006. Modified by Authors'

Some of the heat in the district heating system is produced by heat pumps which use the heat in the treated sewer water from the neighboring wastewater treatment plant. The sewer water originates from Hammarby Sjöstad and other parts of Stockholm. Additional heat is produced in a Combined Heat and Power Plant (CHPP) and bio-oil boilers. Cooling is produced by the same heat pumps.

The heat plant Hammarby verket, is the largest plant in the world that uses heat from treated sewage water. The facility contains seven heat pumps, two bio-oil boilers, and two electric boilers. The electric boilers are used for peak loads. The annual heat production from the heat pumps is about 1,000 GWh.<sup>17</sup> This is more than is needed within Hammarby Sjöstad so the leftover heat is distributed to southern parts of Stockholm as well.

Since the 1990s, the fuel mix in the district heating system has changed several times. The production capacity in the waste incineration plant has been expanded from 90 MW in the 1990s to 276 MW since year 2005.

<sup>&</sup>lt;sup>17</sup> Environmental report 2012, Fortum

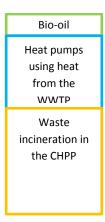


Figure 55. Fuel mix in the south district heating system in Stockholm.

Another change was the new connection between the south and the central district heating system in 2008. The interconnection allows a more efficient use of the heat production plants. However, the interconnection has decreased the environmental performance of Hammarby Sjöstad since the central system uses a greater portion of fossil fuel in the production mix compared to the south system which only Hammarby Sjöstad was connected to before 2008. However, the share of fossil fuels in the fuel mix has been reduced in Fortum's system, from 21% in year 2010 to 11% in 2014.<sup>18</sup>

The increased interconnection with the district heating systems in other parts of Stockholm has added fossil fuel to Hammarby Sjöstad's fuel sources. However, district heating in Stockholm as a whole has achieved increased efficiency and environmental performance.

In Hammarby, there are also solar water heaters on the roofs of buildings. The heat from the sun is sufficient to meet all the demand for hot tap water in the building. There are also examples of photovoltaic systems integrated in the building design.

In photovoltaic cells, solar energy is transformed into electrical energy. In Sweden, the energy from a single solar cell module covering one square meter provides around 100 kWh per year, which is equivalent to the energy used by three m<sup>2</sup> of housing space. Solar panels on residential buildings often provide sufficient energy to meet half of the annual hot water requirements of the buildings in Sweden.



Figure 56. Use of solar cells on facades Source: Stockholm City

<sup>&</sup>lt;sup>18</sup> Environmental report 2014, Fortum

The solar cells have been installed on both roofs and facades of buildings. On the roof, the solar cells cover an area of  $118 \text{ m}^2$ . The equivalent installed surface of the facade is  $109 \text{ m}^2$ . The roof has an angle of 16 degrees. The installation consists of 304 modules with solar cells. The cost for ceiling installation is estimated at 6.7/W all inclusive. Synergy is achieved when parts of the installation replaces conventional solar shading.

#### 6.5.4 Achievements

Hammarby Sjöstad has not achieved the energy targets which were set out in its initial plan. According to a 2009 report from KTH, the energy use exceeds the target levels in all the buildings. The average use was between 142-165 kWh/ $m^2$ /year. The building with the lowest consumption used 95 kWh/ $m^2$ /year, more than 50% higher than the target levels. The least efficient building consumed almost four times more energy than was initially planned for.<sup>19</sup>

A study from year 2013 found that energy demand was 118 kWh/ $m^2$  on average.<sup>20</sup> A citizens' initiative, HS2020, has been founded with the goal to reach an energy performance below 100 kWh/ $m^2$  through system optimization and improved energy management.

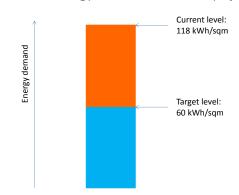


Figure 57. Energy demand Hammarby Sjöstad.

In a revaluation of the environmental targets in 2004-2005, the energy targets were adjusted to 100 kWh/m $^2$ /year. Even though this adjustment was implemented, most buildings monitored still used higher energy rates than expected. In the report *Under 100* (2013), the result indicates that 86 percent of the buildings use more energy than 100 kWh/m $^2$ /year (HS2020).

According to Pandis & Brandt (2011), 95% of the residual waste from Hammarby Sjöstad was combusted at the Högdalen Combined Heat and Power Plant, utilizing 90–100% of the energy content of the waste.

<sup>&</sup>lt;sup>19</sup> Pandis, S., Brandt, N., (2009). utvärdering av Hammarby Sjöstads miljöprofilering – vilka erfarenheter ska tas med till nya stadsutvecklingsprojekt i Stockholm, Avdelningen för industriell ekologi KTH, ISSN: 1402-7615.

<sup>&</sup>lt;sup>20</sup> Under 100 – att lyckas med energi i Hammarby Sjöstad. Energiprojektet inom HS2020. Förstudie finansierad av BeBo, september 2013.

## 6.6 WASTE MANAGEMENT

The waste management system in Hammarby is unique and a central part of their eco-cycle program – this section covers **11) Waste Management**.

• Waste Management in Hammarby in terms of the Green Guidelines: Household waste sorted at source in practical systems, with material and energy recycling maximized wherever possible. Waste use: 0.7% landfill, 1% hazardous waste, 33% material recycling, 16% biological treatment, and 50% energy recovery.

#### 6.6.1 Goals

In 1996, the goals for waste management and recycling were set by the City of Stockholm:

- The total amount of recyclable and waste material, both of which are the responsibility of municipal authorities and various commercial interests, is to have been reduced by 20% in weight (compared to similar developments at that time);
- The total amount of material delivered to the landfill, the remaining fraction after recycling and energy recovery, is to have been reduced by 60% in weight (compared to similar developments at that time);
- The source-sorting of waste is to be extended in accordance with regulations applying to producer responsibility, and should at least include the following categories: organic material, textiles, environmentally harmful waste, and hazardous waste (Pandish & Brandt, 2011).

## 6.6.2 Financing

The way that the stationary vacuum system was constructed in Hammarby is unique. In Hammarby, the City of Stockholm did not invest in the vacuum waste system. In most cases, municipalities build the vacuum system and finance it with two types of fees: 1) Connection fees paid by developers; 2) Regular fees from the individuals or companies living in or operating the buildings.

Instead, in Hammarby, the vacuum waste system was financed and built by the developers. The City invested in other types of facilities for waste handling such as: collection of household waste, treatment of the waste, providing recycling centers, recycling stations and the mobile collection-station for bulky waste, electronic waste and hazardous waste, as well as administration and information about waste management in Stockholm.

Currently, the vacuum system in Hammarby is owned and serviced by a local property organization. There is discussion that this is not the ideal ownership model for the vacuum system. There is an ongoing discussion in the City Hall if it can be taken over by the municipality which is considered to be the preferred solution in the long term. The operation and maintenance of the vacuum waste system in Hammarby is outsourced to the supplier of the system, a company called Envac, through mid- and long-term contracts.

Table 15. Financing Model for Vacuum System

	City of Stockholm	Developer/Operator	Technology Provider
Investment	Did not invest in the vacuum	Private Investment through	Local property
Amount/Type	waste system, but did invest in	construction companies.	organizations contract the
	other aspects of the waste		operation and maintenance
	collection system, as described		
	in "Responsibilities"		
Responsibilities	Coordinated the construction	Financed and built by the	Collecting of waste by
	process of the vacuum waste	developers through a joint-property	entrepreneurs publicly
	system, collecting household	association. The construction	procured by Stockholm
	waste, treatment of the waste,	process was coordinated by the City	Water
	providing recycling centers and	of Stockholm. The operation and	
	the mobile collection station	maintenance of the vacuum waste	
	for bulky waste, electronic	system is outsourced to the	
	waste and hazardous waste	property owners to the supplier of	
	administration, and	the system, Envac.	
	information on waste		
	management in Stockholm.		
Expected	There is no estimated payback		
payback	time but the City of Stockholm		
period? (If one)	has a reduced 50% (of unit		
period. (ij one)	cost) tariff for properties		
	connected to the stationary		
	waste vacuum system which		
	balances the local operational		
	and maintenance costs.		
	and mameenance costs.		
Risks	Low. Private investors bore the	Low. The guarantees on the tariffs	
	main cost while the City paid	by the City meant the developers	
	for the supporting aspects.	had a strong incentive to minimize	
		costs but still make the system as	
		efficient as possible since they still	
		pay for tariffs per unit of waste	
		incinerated. The vacuum system in	
		Hammarby is still owned and	
		serviced by different local property	
		organizations, and this ownership	
		model is currently under question.	

The stationary vacuum suction system that is implemented in one part of Hammarby Sjöstad (Hammarby Gård, some 2,100 apartments) had a total investment cost of 44.2 million SEK (about 4.7 million Euros). The property owners in Hammarby Sjöstad own the facility through a joint-property association. The City of Stockholm compensates the joint-property association by charging a greatly reduced rate. The company Envac is commissioned by the joint-property associations for the operation and maintenance of the facilities (Envac, 2005).

The figure below shows the difference between the total cost of manually handling waste and sewage versus the cost of stationary vacuum suction system. Even though the stationary vacuum system has a higher initial cost, the costs saved on operation and maintenance show that the higher initial investment can be paid back (2,561,342 SEK per year in saved operation and maintenance costs) in about 6.5 years.

CALCULATION With 6%, rental income ground floor premises	Investment collection system SEK	Operating costs, collection system, SEK/year	TOTAL Operating and capital cost 6% cost of capital SEK/year
Manual handling, containers	27 619 988 SEK	2 544 468 SEK/year	4 551 030 SEK/year
Stationary vacuum suction, primary + secondary network	44 275 000 SEK	823 099 SEK/year Rental income: - 2 049 942 SEK/year	1 989 688 SEK/year

Net: - 1 226 842 SEK/year

Figure 58. Calculation comparison. Source: Sweco Viak AB, 2005.

## 6.6.3 Implementation

This section will first cover the three main ways that waste is treated and then go into the two types of vacuum systems in Hammarby. Waste is treated either through the incineration plant for waste-to-energy, recycled, or put through biological treatment. There is a stationary vacuum system and a mobile vacuum system in Hammarby.

#### **Waste Treatment Flows**

There are three main categories of waste treatment used for all generated waste types in Hammarby:

- 1. Waste used as fuel in incineration processes to recover energy;
- 2. Waste recycled into new materials and products;
- 3. Waste processed through biological treatment.

Waste-to-Energy: The residual waste from Hammarby Sjöstad (and other households in Stockholm municipality), i.e. waste that cannot be recycled is used as fuel and turned into energy through an incineration process. The waste incineration plant located in Högdalen, some 5 km from Hammarby, and it uses household waste as fuel to produce electricity and hot water for district heating. The Högdalen incineration plant is owned by Fortum Heat, a private company.

Incoming waste to an incineration plant should ideally consist of dry combustible materials. The majority of non-combustibles like metal and glass should be sorted (preferably at the source). Well-sorted waste not only improves the efficiency of the incineration but also reduces the level of emissions from the plant. Waste incinerator plants in Europe have to comply with the EU directive on industrial emissions, the emission standards are strict and monitoring and reporting is carried out continuously.



Figure 59. The loop for waste handling in Hammarby (Source: City of Stockholm, 2006, Modified by Authors')

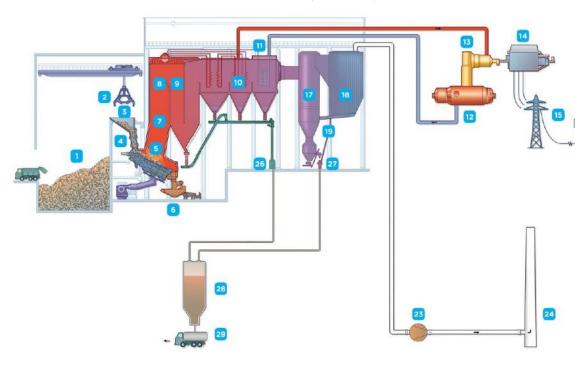


Figure 60. A simplified layout example of an incineration plant. This image does not include heat output. Source: Sweco, 2015. 21

<sup>&</sup>lt;sup>21</sup> Parts in figure: 1. Bunker; 2. Waste crane; 3. Hopper/feed chute; 4. Feeder ram; 5. Grate; 6. Bottom ash discharger; 7. Furnace; 8. Post-burning chamber; 9. Radiation; 10. Convention and overheating; 11. Economizer; 12. Condenser; 13. Turbine; 14. Generator; 15. Electrical Output; 16. Cooling tower; 17. Reactor for acid gas absorption; 18. Bag House Filter; 19. Residue Re-circulation; 23. Flue Gas Fan; 24. Stack; 26. Boiler Ash Conveyance System; 27. Flue Gas Cleaning Residue Transportation System; 28. Ash/Residue Silo; 29. Ash/Residue Discharge.

**Material recycling:** All dry, sorted waste types not going to waste to energy nor to a biological treatment process are recycled as materials. In Sweden the producer organizations are responsible for treatment of recyclable waste from households. Typical waste types that are collected for recycling in Hammarby include paper, plastic, metal packaging, glass, electronic waste, and textiles.

**Biological treatment:** Food waste is collected as a separate waste stream in Hammarby and converted to biogas in an anaerobic digestion process located off-site. The residue from this process can be used as fertilizers in farms or soil remediation for parks. The biogas can also be upgraded to bio-methane and then used as vehicle fuel for taxis and busses (Törnblom, 2015).

#### Vacuum Systems

In Sjöstaden there are two types of vacuum waste collection systems installed. The stationary vacuum system and the mobile vacuum system are presented below.

*Stationary Vacuum System:* The stationary vacuum systems handles waste and recyclable materials in separate streams through a pipe system.



Figure 61. Map of Underground Stationary Vacuum System. Source: Envac.

Replacing traditional refuse bins and containers with underground vacuum technology reduces space needed for waste management in buildings and on streets and eliminates some of the problems associated with waste management, such as heavy vehicle movements in residential areas, unpleasant odors and unsightly waste bins. The underground system also improves worker health by exposing them to fewer toxins (Envac, 2015).

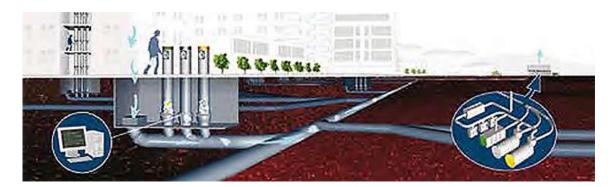


Figure 62. The stationary vacuum system in Hammarby Sjöstad. Source: Envac.

The above graphic shows how the stationary vacuum systems work.

- First, users throw their waste into readily accessible inlets, which can either be indoor or outdoor. Here, the bags of waste are stored temporarily underground on top of a storage valve.
- Second, emptying occurs. Sensors detect when the inlets are full and they are then emptied at regular intervals. Emptying of the system is either automatic or manually controlled through the internet. When the control system senses that it is time to empty the inlets, the fan system creates a vacuum in the pipe network. A supply air valve opens to allow the pipe system to transport waste from the inlets to a waste collection station. The storage valves beneath the inlets are then opened one by one. The waste bags fall down into the underground network and are sucked away to the waste collection station at speeds of up to 70 kph and over distances as far as 3 km from the waste inlets.
- Third, the waste travels to a collection station. Waste at the collection station passes through a cyclone, where it is separated from the transport air. It then falls down into a compacting chamber from where it is compressed and fed into a sealed container. The transport air is released via an air exhaust having passed through a series of cleaning filters and silencers. The collection station is located on the outskirts of the development close to a transport route accessible for large vehicles (Envac, 2015).

**Mobile Vacuum System:** The mobile vacuum system was developed in the late 1980's, primarily for small and medium-sized areas.

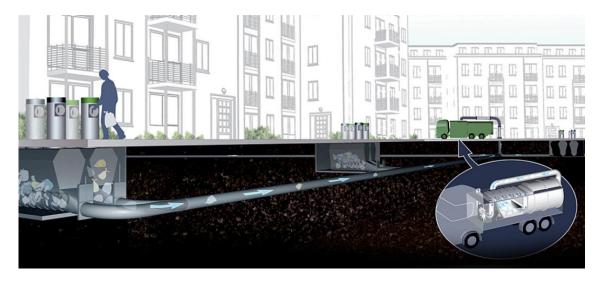


Figure 63. Mobile vacuum system in Hammarby Sjöstad. Source: City of Stockholm

Users throw their waste bags into readily accessible waste inlets located either indoors or outdoors. The waste is then stored in closed underground screw tanks, which are linked together with docking points by a network of underground pipes. Most of these docking points were located in areas to ensure that the vacuum truck picking up the waste causes minimal disruption by avoiding gardens, narrow streets, and densely populated areas. However, some docking point locations still caused problems in Hammarby.





The underground tanks are emptied regularly depending on the amount of waste discarded and the storage capacity of the tanks. The vacuum truck, which empties the tanks via the docking points, creates a vacuum in the pipe system. Once this vacuum has reached a required level the waste is sucked seamlessly out of the screw tanks, through the pipe system and into the vacuum truck, where it is compressed.

When the tanks are emptied the amount of waste collected per tank is recorded by measuring the weight in the vehicle. This information can then be used to invoice individual property owners or companies for the exact amount of waste they produce (Envac, 2015).

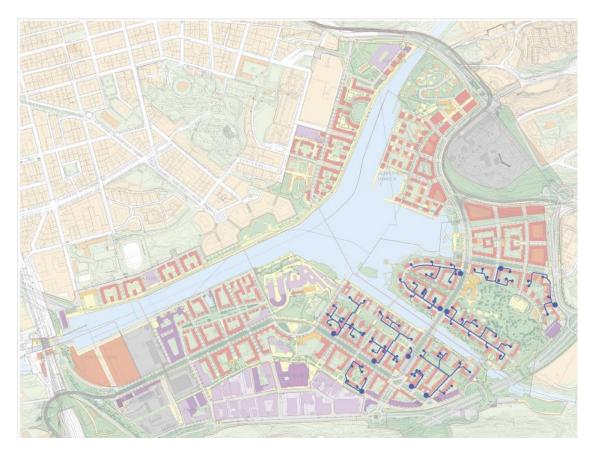


Figure 65. Map over mobile vacuum system in Hammarby Sjöstad. Source: Envac

#### 6.6.4 Achievements

Household waste is sorted at the source with material and energy recycling wherever possible. By treatment type, the figure below shows the breakdown of waste management in Hammarby.

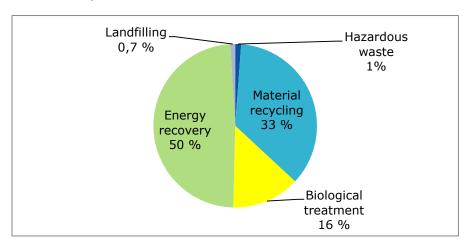


Figure 66. Breakdown of Waste Processing in Hammarby

For the City of Stockholm as a whole (which includes Hammarby), 95% of all residual waste (the fraction remaining after reuse, material recycling and conversion to biogas) was combusted.

Beyond achieving the sustainability metrics, the waste vacuum system also allows Hammarby to enjoy a number of other advantages.

Table 16. Advantages of Vacuum Waste System Over Traditional System

## Technical Advantages

- Inlet design is flexible: The inlets can be customized to suit an individual development or streetscape and placed indoors on each floor, in the doorway, at the street level, or outside of the buildings. They can be wall-mounted or freestanding, both indoor and outdoor.
- Easy to upgrade or retrofit: The vacuum waste technology can be adapted to suit each individual project depending on the development's design and requirements. Extending the system to adjacent properties, areas or entire districts is technically straightforward as new pipework can be added on to the existing underground infrastructure. This system can be installed into large-scale new commercial and residential developments as well as retrofitted into existing buildings and developments. It can also be integrated into individual properties and rows of terraces.

#### Economic Advantages

- No need for collection vehicles: The vacuum system reduces need to manually empty bins and waste collection vehicles are no longer necessary to make frequent visits inside the residential area. This reduces the amount of pollution from waste collection vehicles on the roads whilst creating a safer environment for residents. Resources traditionally associated with manually emptying bins can be reallocated and waste collection cycles can be made more regularly and at less cost. The developers also benefit from the vacuum system in the reduced need for road access, road width, and turning point radiuses.
- No need for land for waste storage: The vacuum waste system requires much less ground space for intermediate waste storage. The areas that would be used for waste storage can now be used for other purposes, such as green space, additional storage space, or for commercial units on the ground floor level. When this extra space is taken into account, the vacuum waste system is economically beneficial to most multi-family residential developments in Sweden.
- Overall lower operation and maintenance costs: The initial cost of the investment is offset by space savings and lower operation and maintenance costs (Envac, 2015). The vacuum waste technology is a long-term investment with significant financial and environmental advantages. It makes areas cleaner, reduces carbon emissions, and increases the sustainability of the environments in which it operates. It also greatly reduces the storage need for containers and bins in waste rooms or in the public realm.

## Social Advantages

- Inlet placement can build community: The versatility of the vacuum waste system allows a greater flexibility with regard to the location of the waste disposal inlets since they do not have to have access to a street for truck collection. The inlet points can therefore be designed and located from a convenience and "sociability" perspective. They create natural meeting points for the residents and their central positioning allow for a soft neighborhood behavioral watch. Hence, discipline is good and waste segregation is high.
- Improved hygiene: Hygiene is improved for people in the area and for waste collection operative staff, who gets less exposure to the waste. The system is hermetically sealed and the waste will not attract pests or insects or release unpleasant odors.

However, the waste system is not perfect and Hammarby encountered a number of challenges in the process:

- After the vacuum waste system was completed, the City felt that a better ownership model would be for the city to have financed and built the system and then had the developers pay a connection fee, like the whole other utilities systems are completed in Stockholm.
- The mobile system used for the first phase of the project has been less efficient than the stationary systems. The environmental benefits are greater with the stationary system and the operation and maintenance costs are also lower.
- For maintenance, property associations are in charge but they are not always the best equipped to handle the system. Many property owners are in favor of the City having responsibility for the vacuum system.

#### 6.7 WATER EFFICIENCY

This section covers 12) Water from the Green Guidelines.

Water in Hammarby in terms of the Green Guidelines: 100% of water is recycled. All storm water
is managed locally and is to be purified before release. 60% reduction of water
consumption/person. Water consumption is reduced through the use of eco-friendly
installations, low flush toilets, and air mixer taps.

#### 6.7.1 Goals

In 1996, the goals for water efficiency was set by the City of Stockholm:

- Water consumption is to be reduced by 60% compared with the average supply to new housing in the inner city area;
- All storm water is to be treated locally;
- The nitrogen content of purified waste water from the Hammarby Sjöstad area is not to exceed 6 mg/l, and the phosphorus content 0.15 mg/l (Pandis & Brandt, 2011).

## 6.7.2 Financing and Implementation

Model 1 (from Section 5.1) describes how the water infrastructure in Hammarby Sjöstad is financed. The infrastructure supplier, which in this case is the municipality, owns the technology, and the installation and operation costs are financed by connection fees. Stockholm Water is responsible for providing drinking water to the residents as well as taking care of all storm water in the area.

	City of Stockholm	Developer	Technology Provider
Investment	Taxed-based investment	Developers pay a	Part of the
Amount/Type		connection fee to	municipality, the
		connect to the City's	public company
		water net.	Stockholm Water is
		452,800 SEK/property	the provider of the
			infrastructure.
Responsibilities	Insure that all properties	Responsible for	Builds, operates, and
	are serviced by clean	connecting properties	maintains the
	water.	to the water	system.
		infrastructure system	
		before residents can	
		move in.	
Expected payback	N/A	N/A	N/A
period? (If one)			
Risks	Low	Low	Low

Table 18. Financing Model for Water Efficiency

When a property owner needs to connect to both water and sewage utilities, they pay the following connection fees (all of the estimates exclude value-added tax). These fees are what finance the installation and operation of the water supply system.

1. A fee for forward routing of service lines to the connection points. This is about 32,400 SEK per property;

- 2. A flat connection point fee of 13,900 SEK;
- **3.** A unit fee for the plot at 13.90 SEK/m2, but this must be 13,900 SEK at minimum (i.e. even properties smaller than 1000 m2 must pay 13,900 SEK). This fee may not exceed the sum of the charges of 1, 2 and 4.
- **4.** A flat fee of 18,500 SEK excl. VAT for the first dwelling, then 6500 SEK per each additional apartment. For spaces used for purposes other than dwelling counts each 150 m2 of floor space as an apartment.
- **5.** There is a one-time fee if for some reason the cost of connection significantly deviates from the standard cost. This is usually only for properties in very particular locations.
- **6.** An approximate price for connecting a property to the storm water network is 20,000 SEK.

An example for connecting a property of 5,000 square meters (that consisted of 50 apartments) to the water and storm water network would cost about 472,800 SEK.

Table 17. Sample Fee Calculation for Water and Storm Water Connection

Fee Type	Cost (SEK)
Fee for the routing of service lines to the connection points	32,400
Flat connection point fee	13,900
Fee per square meter for the plot	69,500 (5000*13.90)
Apartment fee for first apartment	18,500
Apartment fee for Each Additional Apartment	318,500 (49*6,5000)
Fee for connection to storm water network	20,000
Total	472,800

### 6.7.3 Achievements

Hammarby, compared to other similar districts, has 60% lower water consumption per person.

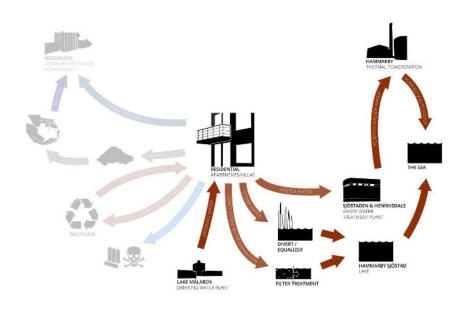


Figure 67. The loop for handling water in Hammarby (Source: City of Stockholm, 2006. Modified by Authors)

All storm water is also locally managed. Water consumption is reduced through the use of ecofriendly installations, low-flush toilets, and air mixer taps. Moreover, the wastewater from Hammarby Sjöstad passing through the Henriksdal wastewater treatment plant contains 0.13 mg phosphorus/l which means that the phosphorus goal was achieved (GlashusEtt; Pandis&Brandt, 2011).

## 7. MAJOR LESSONS

This section expands on the major lessons first summarized in Section 1.2.

#### 7.1 MAJOR LESSONS

The most important lessons to stress from Hammarby Sjöstad's experience are:

- 1. Sustainable urban development requires a holistic approach and the 12 Green Guidelines offer the framework for this approach.
- 2. Prioritize densifying areas that are adjacent to the city, even if these are brownfields.
- **3.** Various departments from the government, private sector, and academia must all be deeply involved in the planning process.
- **4.** A variety of channels (design and financial) must be used to change behaviors and mindsets:
- 5. Life-cycle assessments can reveal the true value of high environmental design standards.

This section will cover each of these lessons in more depth.

# 1. Sustainable urban development requires a holistic approach and the 12 Green Guidelines offer the framework for this approach.

The eco-cycle strategy (the Hammarby Model, see Section 3.3) takes into account three different energy flows to find synergies. Taking into consideration all 12 of the Green Guidelines can help with this holistic approach. The urban form of Hammarby helped to decrease transportation emissions, and the waste-to-energy system helped to decrease waste and improve energy efficiency.

Use integrated system solutions for material, waste, and energy: The Hammarby Model addresses energy, waste, water, and sewage. This also means that environmental and infrastructure plans for this area have been developed jointly by three city agencies: the Stockholm Water Company, the energy company Fortum, and the Stockholm Waste Management Administration. The model has become internationally renowned since it consumes inflowing resources and discards outflowing wastes into a cyclical system that optimizes the use of resources and minimizes waste. There are a number of synergies. For example, the storm water solutions are both aesthetically pleasing and have created great public spaces for residents to enjoy.

Set holistic and clear environmental goals: In 1996, the governing politicians of Stockholm implemented environmental goals in order to have a chance of hosting the Olympic is 2004. A strict environmental program was drawn up with the aim of achieving a 50% reduction in the overall environmental impact in comparison with a "normal" district built in the beginning 1990s. The environmental goals cover all the key categories of urban form, transportation, and energy and resources. The goals also worked as a quality assurance in order to make sure that the developers had delivered the quality they had promised.



Figure 68. The SymbioCity Approach: Promoting sustainable urban development (Source: The SymbioCity Approach, 2012)\_

# 2. Prioritize densifying areas that are adjacent to the city, even if these are brownfields, must be prioritized in the planning process.

Densify areas adjacent to the city. The soil remediation conducted by the City of Stockholm is a small sacrifice when compared to the substantial advantage of developing near the city. It is also easier to integrate the transportation system and technologies for water and energy (electricity, district heating and cooling) into existing city infrastructure.

Apply integrated land use and transport planning strategies. The planning strategy, used by the Project Team, was to reuse and transform old industrial and brownfield sites into attractive mixed use areas. Hammarby Sjöstad is a part of a larger regional urban planning strategy used by the City of Stockholm in order to create a Polycentric Urban Structure as well as densify and build the city inwards. TOD strategies were implemented to avoid urban sprawl and increase the use of public transportation, bicycling and walking. In Hammarby the TOD strategies have led to a reduced the need for motorized traffic i.e. the private car. Easily accessible transportation stations is one of the key factors why public transit is so popular.

# 3. Various departments from the government, private sector, and academia must all be deeply involved in the planning process.

Political will and decisions based on a broad political consensus and commitment must be achieved to realize the project. The development of Hammarby Sjöstad is an example of the application of the triple helix concept where government, industry and the private sector, and academia all interact and take part in the development. It was vital that an interdisciplinary project group within the City Administration and the developers, researchers, and other stakeholders was formed at the beginning of the project.

The project leaders should make sure there are experts across various departments in the planning team that can identify the synergies in a holistic approach: The Hammarby model is an example of how cooperation can result in traditional municipal systems engineering and municipal planning being merged into a new method of organising energy supply in a city district. In 1997 the Project Team for Hammarby Sjöstad was put together from the City Planning Administration and the City Development

Administration. The team comprised people with different expertise and had all different responsibilities within the project. Cooperation between the team members helped to make Hammarby successful.

#### 4. A variety of channels (design and financial) must be used to change behaviors and mindsets.

The growing interest in environmental solutions led to the decision to build an environmental information center — GlashusEtt. The center was designed to consume only 50% of the energy used by a conventional glass building. Smart-house technology adjusts the building's lighting, ventilation, and heating in line with current levels of activity. GlashusEtt is backed by the Development Administration, Stockholm Water, and Fortum Energy, which is jointly owned by the City of Stockholm. The Traffic and Waste Management Administration is also a co-partner.

GlashusEtt was an important part of the major environmental initiative from the City of Stockholm. It functions as an information center for both residents and visitors. Residents can get advice and recommendations on how to create a more environmental friendly lifestyle and visitors can have a look at the different technologies installed in the building.

#### 5. Using life-cycle assessments can reveal the true value of high environmental design standards.

Using life-cycle cost analysis in planning decisions helped to justify the added cost of higher environmental design standards.

A continuous evaluation process is required to analyze enhancement of different technologies. The importance to follow up how the different technologies have performed is a key aspect in order to push the building standards for environmental friendly solutions.

It is important to reevaluate, update, and follow-up. In Hammarby Sjöstad the use of the environmental tools Environmental Load Profile and Life-Cycle Assessment have contributed to feedback on the environmental performance of the built environment and have also helped to justify the added cost of higher environmental design standards. New goals based on changes in technology have also been added so that Hammarby's environmental performance is not stagnant.

Updated models are being created with the experience from Hammarby Sjöstad, in order to enhance and further develop other areas in Stockholm e.g. the Royal Seaport development. International certification systems are also beginning to be used.

#### 7.2 OVERCOMING CHALLENGES

The Hammarby project is not yet fully completed, but there have been several evaluations of the project. The evaluations have looked at the strengths and weakness of Hammarby's development strategy. These challenges are outlined here. It is important that local governments and developers learn from mistakes so that they can be fixed or prevented in the future.

Problems and challenges for Hammarby Sjöstad:

The environmental program began too late in the planning process. This resulted in contradictions between different goals in the project, and difficulties in the implementing the environmental program (Rutherford, 2013).

There was a conflict of environmental goals with livability preferences: The planners wanted to achieve ambitious environmental goals but also integrate the housing area into the natural surroundings. Many green spaces and parks were planned and a good view on the Hammarby Lake was important for the design of many buildings. Many windows therefore face the lake but this also has the negative effect that it can affect the temperature in the apartments as heat radiates through the windows. In summer, temperatures can reach high levels because of poor air circulation in some of the buildings (Poldermans, 2005).

An even more important issue concerning the apartment windows is their sheer size. The use of glass in modern apartments is common and large windows are often desired by the inhabitants. However, in an environmentally sustainable housing project, large windows do not fit into the strategy to reduce energy use. Even if the windows were four layers thick to provide adequate insulation, a wall is still up to five times better for conserving heat (Poldermans, 2005).

The parking cap has become controversial. Another important change in the remainder of the project concerns car parking spaces. There have been a number of discussions about the number of parking spaces as well as their location. With the initial environmental goals, reliance on private vehicles was planned to be significantly reduced in Hammarby Sjöstad. The initial car parking standards were very stringent: 0.25 parking spaces per apartment (0.4 if guest and workplace parking were included). However, a new political party took over and the parking situation became politicized. It was soon decided to raise the number of parking places in Hammarby Sjöstad to 0.7 per apartment. This measure was in conflict with the environmental goals to reduce emissions and could also form an obstacle to raise the mode share for public transit (Poldermans, 2005).

Follow-up of the goals has shown a lack of systematic gathering of data and results. It is also evident that there was nothing written in the environmental program of Hammarby Sjöstad from 1996 that outlined follow-up for evaluating the goals and who should take responsibility for the evaluation (Rutherford, 2013).

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### 8. APPENDICES

# APPENDIX 1: RELATIONSHIP BETWEEN WASTE SYSTEMS AND URBAN FORM AND TRANSPORTATION INDICATORS

Indicator		Details	Consequences of indicator for traditional bin/container collection	Consequences of indicator for <u>underground</u> <u>waste transportation systems</u>
Block size	≤ 2 hectares for ≥ 70% blocks; ≤ 5 hectares in residential areas	Reducing block size and density result in more waste per hectare/building (doubling waste amounts)	Double storage needs in each building, or double collection frequency - increased collection costs	No extra storage needed. Waste storage can be reduced with up to 90% (depending on collection frequency). Collection frequency from collection terminal increases.
Pedestrian pathway density*	≥ 10 km / km <sup>2</sup>	Affects accessibility for waste collection and heavy trucks. Increased risk for accidents	Speed limitations, limitations on reversing, access restrictions	No effect, since waste is transported under ground
Distances between adjacent pedestrian crossing facilities	≤ 250 m		No general effect	No general effect
Curb turning radius at intersections	≤10 m ≤5 m for roads with bike lane	Too narrow for waste trucks!	Not possible for waste trucks. Min turning radius 13-18 m depending on size of truck	No effect, since waste is transported under ground

Roadway for motorized vehicles	≥ 10km / km²		No general effect	No general effect
Street width (through traffic)	≤45 meters (50 meters with dedicated BRT lane)		No general effect	No general effect
Street width (local access)	≤25 meters		Can affect accessibility of waste collection trucks	No effect
Pedestrian pathway	≥ 10 km / km <sup>2</sup>	Affects accessibility for waste collection and heavy trucks. Increased risk for accidents	Speed limitations, limitations on reversing, access restrictions	No effect, since waste is stored and transported under ground
Sidewalk width	≥3 meters	Affects accessibility to waste rooms	Minor effects, but a higher degree of manual collection is probably necessary, increasing collection costs	No effect, since waste is stored and transported under ground
Sidewalk width in high traffic areas (commercial centers, near transportation hubs, etc.)	≥4.5 meters	Affects accessibility to waste rooms	Minor effects, but a higher degree of manual collection is probably necessary, increasing collection costs	No effect, since waste is stored and transported under ground
Sidewalk coverage	100% of block frontage	Affects vehicle access to waste storage rooms	Manual collection is probably necessary, increasing collection costs	No effect, since waste is stored and transported under ground
Setbacks	≤ 5 m		Affects maneuverability of bins/skips outside of buildings	No effect, since waste is stored and transported under ground
Build-to-line Percentage (private blocks)	≥65%	?		

Visually-active frontage	≥ 50% of building frontage	Especially in pedestrian pathways waste bins will have to be managed in front of buildings.	Waste bins waiting to be picked up will have negative visual impact.	No, or little effect. Depending on location of waste disposal inlets
Physical permeability	≥ 3 entrances per 100 meters on average	Will probably increase the number of waste storage and collection points	Waste room close to entrance is probably necessary <50 m walking distance	Inlets to be positioned close to entrance < 50 m walking distance
Percentage of developable land area within a 400- meter radius of accessible green space	100%		No general effect	Reduced need for waste storage space and truck accessibility can increase total green land area.
Total green land per capita ("green land" defined as parks, roadside green-belt, green buffer zone, nursery and attached green space)	>12m²/capita		No general effect	Reduced need for waste storage space and truck accessibility can increase total green land area.

Job-residents ratio within 20-minute commuting district (These districts should have an spatial area of no more than 15 km² with maximum distance from one edge to another of 5 km)	0.5-0.7			Area possible to cover with one system (max transport distance = 3 km)
Percentage of residential buildings which meet the standard that at least 6 kinds of amenities should be found within the 500-meter radius of building entrances (amenities include schools, post offices, banks, retails, clinics, activity centers and etc.).	100%	Will affect waste volumes and waste composition. Larger variety of users will effect waste storage and waste management	Separation of waste handling facilities for residential and non-residential premises. Larger waste storage facilities.	System can handle both commercial and residential waste in one system. Separate billing for commercial waste possible based on user, time of day, waste type and volume.
Residential FAR (net)	≥ 2.5	Will increase waste volumes per building	More storage needs in each building, or double collection frequency - increased collection costs	No extra storage needed.

Commercial FAR (net)	≥ 4	Will increase waste volumes per building	More storage needs in each building, or double collection frequency - increased collection costs	No extra storage needed.
Bike network density*	≥ 10 km / km <sup>2</sup>	Affects accessibility for waste collection and heavy trucks. Increased risk for accidents	Speed limitations, limitations on reversing, access restrictions	No effect, since waste is transported under ground
Physically separated bike lane*	100%		Affects access and maneuverability by trucks	No effect, since waste is not moved on ground
Bike lane width*	≥ 3 m		Affects access and maneuverability by trucks	No effect, since waste is not moved on ground
Bike parking space per residence	≥ 1			Frees up space for, for example bike parking
Bike parking space in commercial building	≥ 4/100m <sup>2</sup>			Frees up space for, for example bike parking
Bike parking at transit hubs	100%	No effect		
Dist. between designated bike parking and transit hub exit	≤ 30 m	No effect		
Distance between bike sharing stations	≤ 300 m	No effect		

#### APPENDIX 2. FACTS AND FIGURES ON HAMMARBY

#### FACTS AND FIGURES ON HAMMARBY SJÖSTAD

(City of Stockholm, updated 2015)

THE PLAN

Area size: 2 km²

Water area: 0.4 km² Land area: 1.6 km² Buildable land: 0.9 km²

New homes: Today around 9000 apartments

When fully built about 11 000 flats

Exploitation rate: 133 apartments/ha or 300 persons/ha.

The area's development level: e = 1.43

**Land Exploitation Degree**: e = 2,2-3,0 (excluding public land).

**Building heights**: Average height is around 24 m with seven floors.

Office buildings of about 30 stories are planned

Commercial areas: 250,000 m<sup>2</sup> of new offices and industry locals

**Proportion of area for office and trade:** 30% (existing and new)

Number of local plans: about 20

#### **PROPERTY DETAILS**

Number of property owners and architectural firms: 33 property owners on the south side and 8 property owners on the north side A total of 29 architectural firms

**Tenure**: 32% rentals and 68% condominiums

Apartment sizes: from 40 m<sup>2</sup> to 120 m<sup>2</sup>

7% 1 rok (room with kitchen)

26% 2 rok 24% 3 rok 16% 4 rooms 1% 5 rok

10 apartments: 6 rok 3 apartments: 7 rok

400 student apartments (about 20 m<sup>2</sup>)

59 apartments for the elderly with nursing care around the clock and six group homes with special support.

**Investments**: 5 billion SEK public investment 30 billion SEK private investment

Rental fee: Normal apartment 80 m<sup>2</sup> (rent) 1000-1500 EUR/month.

Normal apartment 80  $\rm m^2$  (condominium) about 45-60000 SEK /  $\rm m^2$  and 5,000 SEK

monthly fee to the association.

#### **GREEN AND PUBLIC SPACE**

Goal: To set aside 25 m² of free space per apartment (corresponding to a total 0.3 km²) and 15 m² of private farm land per apartment. Currently: 0.28 km² completed (excluding private farm land).

Car parking: 4 000 parking spaces in garages (private and public: 0.55/apartment)
3 000 street parking spaces (public spaces: 0.15/apartment)

POPULATION DATA - Residents - Ages - Income - Unemployment

Population: Today about 20 400 people

At completion about 27 500 people (in year 2025)

Average household size: 2.27 (2.19 condominium and 2.37 rentals)

Average apartment size: condominium 3 rok rentals 2.7 rok

**Age:** 0-5 year 13.5%

6-15 year 7.6%

16-19 year 2.6%

20-64 year 69.8%

65 and above 6.6%

Average income (2014): 421 000 SEK / year. Average of the city 332 000 SEK / year (persons aged 16

and over)

Unemployment (2014): 1.7%

Average in the city 3.7%

Number of workers (2013): 8,000 people

#### **EDUCATION AND CULTURE**

8 primary schools (6-16 years) approximately 2,500 children

2 more schools are planned for at least 625 children

17 kindergartens (1-5 years) is today available for approximately 2 030 children

**2 High-schools** in the area (Kulturama and Fryshuset)

Other amenities: Library, Civic / theater, chapel (Swedish Church), Environmental Resource Center

#### SOCIAL SERVICES AND CATEGORY ACCOMMODATION

Retirement homes: 59 apartment with attention and care around the clock Homes for the mentally retarded: 6 homes with 5 apartments in each home

**Student Apartments**: 400 apartments

Others: Care center, maternal and child care

#### **CAR OWNERSHIP**

Percentage of households with a car: 62% (2007)

(66% in year 2005)

Number of cars per household: 0.7 (2007)

(0.75 in year 2005)

Carpool Operations: 3 companies with 46 green cars

available

#### **COMMUNICATIONS -** Mode of the daily trips

Public transport: 52%

Private car: 21%

Walking and Cycling: 27%

#### APPENDIX 3. ECONOMIC DEVELOPMENT TRENDS IN HAMMARBY

This appendix refers to some of the bullet points concluded in Section 1.2 Major Economic Achievements in Hammarby. The diagrams refers to increased tax assessment values, growth in value of property market, increasing quality of life and human capital and shows that the average annual income is higher in Hammarby compared to the average of Stockholm.

Figure 69. Tax assessment value per square meter. Source: Sweco, 2015.

# Tax assessment value per square meter. Building land for housing. Average based on apartment buildings

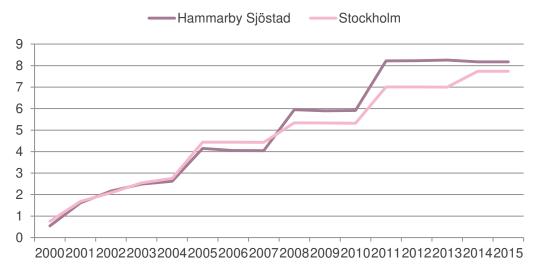


Figure 70. Queue time in years for rental apartments. Source: Sweco, 2015.

#### Queue time in years for rental apartments

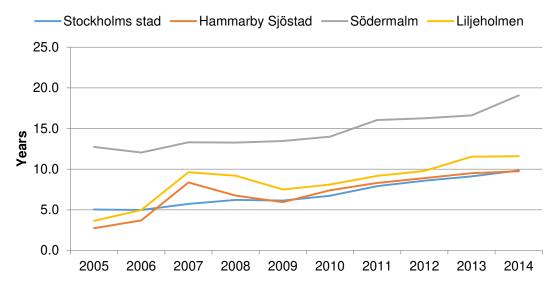


Figure 71. Comparison of average annual income. Source: Sweco, 2015.

## Average annual income 2005-2013 (constant prices, base year = 2013), residents 20 years and older

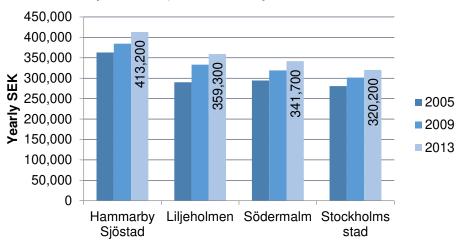


Figure 72. Average annual income. Source: Sweco, 2015.

## Average annual income 2005-2013 (constant prices, base year = 2013), residents 20-64 years

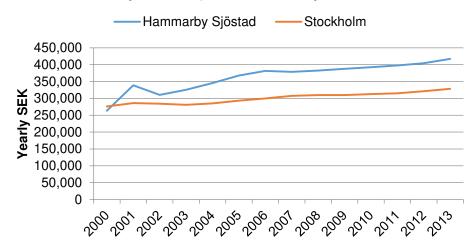
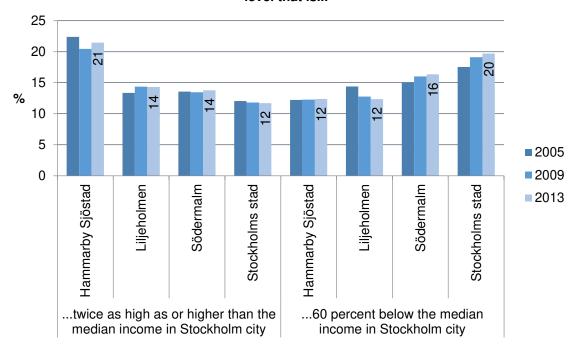


Figure 73. Percentage of population and income level. Source: Sweco, 2015.

# Percentage of population (20 years and older) 2005-2013 with an income level that is...



#### APPENDIX 4. SOCIAL DEVELOPMENT TRENDS IN HAMMARBY

This appendix refers to the bullet points stated in the section 1.3 Major Social Achievements of Hammarby. The tables show unemployment rate, educational level, population age, and apartments by ownership.

Figure 74. Comparison of unemployment rate. Source: Sweco, 2015.

#### Unemployment rate 2005-2014, residents 18-64 years old 10.0 9.0 8.0 7.0 6.0 **2005** % 5.0 **2009** 4.0 3.0 2014 3.1 2.0 1.0 0.0 Hammarby Liljeholmen Södermalm Stockholms Sjöstad stad

Figure 75. Comparison of unemployment rate. Source: Sweco, 2015.

#### Unemployment rate 2005-2014, residents 18-24 years old 10.0 9.0 8.0 7.0 6.0 **2005** % 5.0 **2009** 4.0 3.0 2014 တ 2.0 1.0 0.0 Hammarby Liljeholmen Södermalm Stockholms Sjöstad stad

Figure 76. Population pyramids. Source: Sweco, 2015.

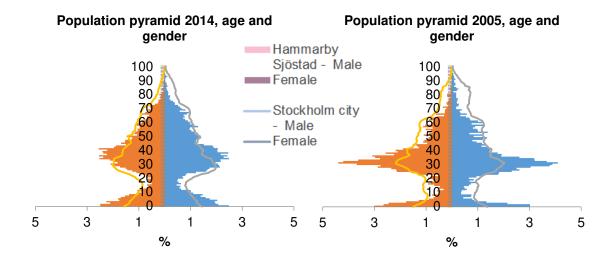


Figure 77. Tertiary education level. Source: Sweco, 2015.

## Tertiary education attainment 2005-2014, residents 25-74 years old

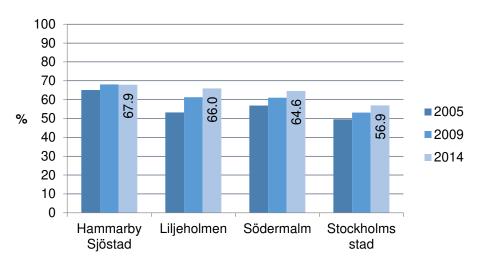
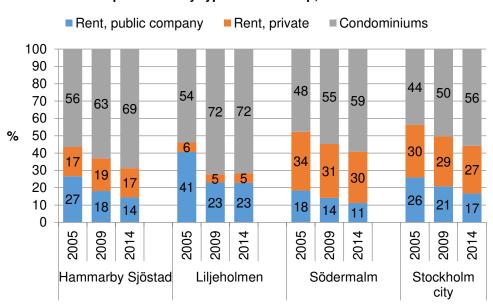


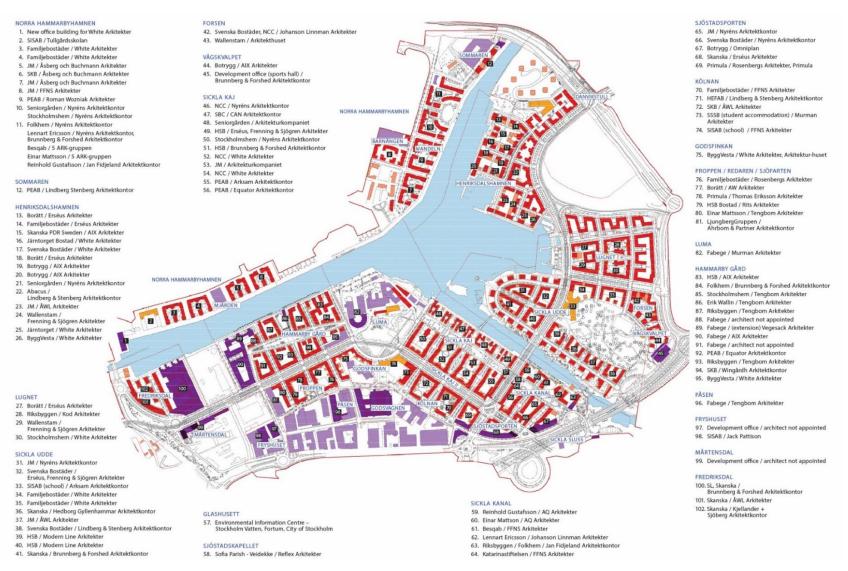
Figure 78. Apartments by type of ownership. Source: Sweco, 2015.

#### Apartments by type of ownership, 2005-2014



#### APPENDIX 5. DEVELOPERS AND ARCHITECTS IN HAMMARBY

#### Compilation of developers and architects in Hammarby Sjöstad



#### APPENDIX 6. DETAILED MAP OF HAMMARBY

