Net-zero emissions energy systems

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BACKGROUND: Net emissions of CO₂ by human activities—including not only energy services and industrial production but also land use and agriculture—must approach zero in order to stabilize global mean temperature. Energy services such as light-duty transportation, heating, cooling, and lighting may be relatively straightforward to decarbonize by electrifying and generating electricity from variable renewable energy sources (such as wind and solar) and dispatchable (“on-demand”) nonrenewable sources (including nuclear energy and fossil fuels with carbon capture and storage). However, other energy services essential to modern civilization entail emissions that are likely to be more difficult to fully eliminate. These difficult-to-decarbonize energy services include aviation, long-distance transport, and shipping; production of carbon-intensive structural materials such as steel and cement; and provision of a reliable electricity supply that meets varying demand. Moreover, demand for such services and products is projected to increase substantially over this century. The long-lived infrastructure built today, for better or worse, will shape the future.

Here, we review the special challenges associated with an energy system that does not add any CO₂ to the atmosphere (a net-zero emissions energy system). We discuss prominent technological opportunities and barriers for eliminating and/or managing emissions related to the difficult-to-decarbonize services; pitfalls in which near-term actions may make it more difficult or costly to achieve the net-zero emissions goal; and critical areas for research, development, demonstration, and deployment. It may take decades to research, develop, and deploy these new technologies.

ADVANCES: A successful transition to a future net-zero emissions energy system is likely to depend on vast amounts of inexpensive, emissions-free electricity; mechanisms to quickly and cheaply balance large and uncertain time-varying differences between demand and electricity generation; electrified substitutes for most fuel-using devices; alternative materials and manufacturing processes for structural materials; and carbon-neutral fuels for the parts of the economy that are not easily electrified. Recycling and removal of carbon from the atmosphere (carbon management) is also likely to be an important activity of any net-zero emissions energy system. The specific technologies that will be favored in future marketplaces are largely uncertain, but only a finite number of technology choices exist today for each functional role. To take appropriate actions in the near term, it is imperative to clearly identify desired end points. To achieve a robust, reliable, and affordable net-zero emissions energy system later this century, efforts to research, develop, demonstrate, and deploy those candidate technologies must start now.

OUTLOOK: Combinations of known technologies could eliminate emissions related to all essential energy services and processes, but substantial increases in costs are an immediate barrier to avoiding emissions in each category. In some cases, innovation and deployment can be expected to reduce costs and create new options. More rapid changes may depend on coordinating operations across energy and industry sectors, which could help boost utilization rates of capital-intensive assets, but this will require overcoming institutional and organizational challenges in order to create new markets and ensure cooperation among regulators and disparate, risk-averse businesses. Two parallel and broad streams of research and development could prove useful: research in technologies and approaches that can decarbonize provision of the most difficult-to-decarbonize energy services, and research in systems integration that would allow reliable and cost-effective provision of these services.

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NET-ZERO EMISSIONS ENERGY SYSTEMS

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Some energy services and industrial processes—such as long-distance freight transport, air travel, highly reliable electricity, and steel and cement manufacturing—are particularly difficult to provide without adding carbon dioxide (CO2) to the atmosphere. Rapidly growing demand for these services, combined with long lead times for technology development and long lifetimes of energy infrastructure, make decarbonization of these services both essential and urgent. We examine barriers and opportunities associated with this difficult-to-decarbonize services and processes, including possible technological solutions and research and development priorities. A range of existing technologies could meet future demands for these services and processes without net addition of CO2 to the atmosphere, but their use may depend on a combination of cost reductions via research and innovation, as well as coordinated deployment and integration of operations across currently discrete energy industries.

People do not want energy itself, but rather the services that energy provides and the products that rely on these services. Even with substantial improvements in efficiency, global demand for energy is projected to increase markedly over this century (Fig. 1). Meanwhile, net emissions of carbon dioxide (CO2) from human activities—including not only energy and industrial production, but also land use and agriculture—must approach zero to stabilize global mean temperature (2, 3). Indeed, international climate targets, such as avoiding more than 2°C of mean warming, are likely to require an energy system with net-zero (or net-negative) emissions later this century (Fig. 1) (3).

Energy services such as light-duty transportation, heating, cooling, and lighting may be relatively straightforward to decarbonize by electrifying and generating electricity from variable renewable energy sources (including wind and solar) and dispatchable (“on-demand”) non-renewable sources (including nuclear energy and fossil fuels with carbon capture and storage). However, other energy services essential to modern civilization entail emissions that are likely to be more difficult to fully eliminate. These difficult-to-decarbonize energy services include aviation, long-distance transport, and shipping; production of carbon-intensive structural materials such as steel and cement; and provision of a reliable electricity supply that meets varying demand. To the extent that carbon remains involved in these services in the future, net-zero emissions will also entail active management of carbon.

In 2014, difficult-to-eliminate emissions related to aviation, long-distance transportation, and shipping; structural materials; and highly reliable electricity totaled ~9.2 Gt CO2 or 27% of global CO2 emissions from all fossil fuel and industrial sources (Fig. 2). Yet despite their importance, detailed representation of these services in integrated assessment models remains challenging (4–6). Here, we review the special challenges associated with an energy system that does not add any CO2 to the atmosphere (a net-zero emissions energy system). We discuss prominent technological opportunities and barriers for eliminating and/or managing emissions related to the difficult-to-decarbonize services; pitfalls in which near-term actions may make it more difficult or costly to achieve the net-zero emissions goal; and critical areas for research, demonstration, and deployment. Our scope is not comprehensive; we focus on what now seem the most promising technologies and pathways. Our assertions regarding feasibility throughout are not the result of formal, quantitative economic modeling; rather, they are based on comparison of current and projected costs, with stated assumptions about progress and policy.

A major conclusion is that it is vital to integrate currently discrete energy sectors and industrial processes. This integration may entail infrastructural and institutional transformations, as well as active management of carbon in the energy system.

AVIATION, LONG-DISTANCE TRANSPORT, AND SHIPPING

In 2014, medium- and heavy-duty trucks with mean trip distances of >160 km (>100 miles) accounted for ~270 Mt CO2 emissions, or 0.8% of global CO2 emissions from fossil fuel combustion and industry sources [estimated by using (7–9)]. Similarly long trips in light-duty vehicles accounted for an additional 40 Mt CO2, and aviation and other shipping modes (such as trains and ships) emitted 830 and 1060 Mt CO2, respectively. Altogether, these sources were responsible for ~6% of global CO2 emissions (Fig. 2). Meanwhile, both global energy demand for transportation and the ratio of heavy- to light-duty vehicles is expected to increase (9).

Light-duty vehicles can be electrified or run on hydrogen without drastic changes in performance except for range and/or refueling time. By contrast, general-use air transportation and long-distance transportation, especially by trucks or ships, have additional constraints of revenue cargo space and payload capacity that mandate energy sources with high volumetric and gravimetric density (10). Closed-cycle electrochemical batteries must contain all of their reactants and products. Hence, fuels that are oxidized with...
ambient air and then vent their exhaust to the atmosphere have a substantial chemical advantage in gravimetric energy density.

Battery- and hydrogen-powered trucks are now used in short-distance trucking (11), but at equal range, heavy-duty trucks powered by current lithium-ion batteries and electric motors can carry ~40% less goods than can trucks powered by diesel-fueled, internal combustion engines. The same physical constraints of gravimetric and volumetric energy density likely preclude battery- or hydrogen-powered aircraft for long-distance cargo or passenger service (12). Autonomous trucks and distributed manufacturing may fundamentally alter the energy demands of

Fig. 1. Schematic of an integrated system that can provide essential energy services without adding any CO₂ to the atmosphere. (A to S) Colors indicate the dominant role of specific technologies and processes. Green, electricity generation and transmission; blue, hydrogen production and transport; purple, hydrocarbon production and transport; orange, ammonia production and transport; red, carbon management; and black, end uses of energy and materials.
the freight industry, but if available, energy-dense liquid fuels are likely to remain the preferred energy source for long-distance transportation services (13).

Options for such energy-dense liquid fuels include the hydrocarbons we now use, as well as hydrogen, ammonia, and alcohols and ethers. In each case, there are options for producing carbon-neutral or low-carbon fuels that could be integrated to a net-zero emissions energy system (Fig. 1), and each can also be interconverted through existing thermochemical processes (Table 1).

**Hydrogen and ammonia fuels**

The low volumetric energy density of hydrogen favors transport and storage at low temperatures (~253°C for liquid hydrogen at atmospheric pressure) and/or high pressures (350 to 700 bar), thus requiring heavy and bulky storage containers (14). To contain the same total energy as a diesel fuel storage system, a liquid hydrogen storage system would weigh roughly six times more and be about eight times larger (Fig. 3A). However, hydrogen fuel cell or hybrid hydrogen-battery trucks can be more energy efficient than those with internal combustion diesel engines (15), requiring less onboard energy storage to achieve the same traveling range. Toyota has recently introduced a heavy-duty (36,000 kg), 500-kW fuel cell/battery hybrid truck designed to travel 200 miles on liquid hydrogen and stored electricity, and Nikola has announced a similar battery/fuel cell heavy-duty truck with a claimed range of 1300 to 1900 km, which is comparable with today's long-haul diesel trucks (16). If hydrogen can be produced affordably without CO₂ emissions, its use in the transport sector could ultimately be bolstered by the fuel's importance in providing other energy services.

Ammonia is another technologically viable alternative fuel that contains no carbon and may be directly used in an engine or may be cracked to produce hydrogen. Its thermolysis must be carefully controlled so as to minimize production of highly oxidized products such as NO₂ (17). Furthermore, like hydrogen, ammonia's gravimetric energy density is considerably lower than that of hydrocarbons such as diesel (Fig. 3A).

**Biofuels**

Conversion of biomass currently provides the most cost-effective pathway to nonfossil, carbon-containing liquid fuels. Liquid biofuels at present represent ~4.2 EJ of the roughly 100 EJ of energy consumed by the transport sector worldwide. Currently, the main liquid biofuels are ethanol from grain and sugar cane and biodiesel and renewable diesel from oil seeds and waste oils. They are associated with substantial challenges related to their life-cycle carbon emissions, cost, and scalability (18). Photosynthesis converts <5% of incident radiation to chemical energy, and only a fraction of that chemical energy remains in biomass (19). Conversion of biomass to fuel also requires energy for processing and transportation. Land used to produce biofuels must have water, nutrient, soil, and climate characteristics suitable for agriculture, thus putting biofuels in competition with other land uses. This has implications for food security, sustainable rural economies, and the protection of nature and ecosystem services (20). Potential land-use competition is heightened by increasing interest in bioenergy with carbon capture and storage (BECCS) as a source of negative emissions (that is, carbon dioxide removal), which biofuels can provide (21).

Advanced biofuel efforts include processes that seek to overcome the recalcitrance of cellulose to allow use of different feedstocks (such as woody crops, agricultural residues, and wastes) in order to achieve large-scale production of liquid transport fuels at costs roughly competitive with gasoline (for example, U.S. $19/GJ or U.S. $1.51/gallon of ethanol) (22). As technology matures and overall decarbonization efforts of the energy system proceed, biofuels may be able to largely avoid fossil fuel inputs such as those related to on-farm processes and transport, as well as emissions associated with induced land-use change (23, 24). The extent to which biomass will supply liquid fuels in a future net-zero emissions energy system thus depends on advances in conversion technology, competing demands for bioenergy and land, the feasibility of other sources of carbon-neutral fuels, and integration of biomass production with other objectives (25).

**Synthetic hydrocarbons**

Liquid hydrocarbons can also be synthesized through industrial hydrogenation of feedstock carbon, such as the reaction of carbon monoxide and hydrogen by the Fischer-Tropsch process (26). If the carbon contained in the feedstock is taken from the atmosphere and no fossil energy is used for the production, processing, and transport of feedstocks and synthesized fuels, the resulting hydrocarbons would be carbon-neutral (Fig. 1). For example, emissions-free electricity could be used to produce dihydrogen (H₂) by means of electrolysis of water, which would be reacted with CO₂ removed from the atmosphere either through direct air capture or photosynthesis (which in the latter case could include CO₂ captured from the exhaust of biomass or biogas combustion) (27, 28).

At present, the cost of electrolysers is a major barrier. This cost includes both the capital costs of electrolysers and the cost of emissions-free electricity; 60 to 70% of current electrolytic hydrogen cost is electricity (Fig. 3C) (28, 29). The cheapest and most mature electrolysis technology available today uses alkaline electrolytes (such as potassium hydroxide (KOH) or sodium hydroxide

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Table 1. Key energy carriers and the processes for interconversion. Processes listed in each cell convert the row energy carrier to the column energy carrier. Further details about costs and efficiencies of these interconversions are available in the supplementary materials.

<table>
<thead>
<tr>
<th>From</th>
<th>To</th>
<th>Process/Method</th>
</tr>
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<tbody>
<tr>
<td>e⁻</td>
<td>H₂</td>
<td>Electrolysis ($5 to 6/kg H₂)</td>
</tr>
<tr>
<td></td>
<td>C₆H₄O₂</td>
<td>Electrolysis + methanation</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Electrolysis + Fischer-Tropsch</td>
</tr>
<tr>
<td>H₂</td>
<td>Combustion</td>
<td>Methanation ($0.07 to 0.57/m³ CH₄)</td>
</tr>
<tr>
<td></td>
<td>Oxidation via fuel cell</td>
<td>Fischer-Tropsch ($4.40 to $15.00/gallon of gasoline-equivalent)</td>
</tr>
<tr>
<td>C₆H₄O₂</td>
<td>Steam reforming</td>
<td>$1.29 to 1.50/kg H₂</td>
</tr>
<tr>
<td>NH₃</td>
<td>Metal catalysts</td>
<td>Metal catalysts + methanation/Fischer-Tropsch</td>
</tr>
</tbody>
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1. Ammonia is another technologically viable alternative fuel that contains no carbon.
2. Hydrogen can be produced affordably without CO₂.
3. Liquid hydrocarbons can also be synthesized through industrial hydrogenation of feedstock carbon, such as the reaction of carbon monoxide and hydrogen by the Fischer-Tropsch process.
4. The extent to which biomass will supply liquid fuels in a future net-zero emissions energy system thus depends on advances in conversion technology, competing demands for bioenergy and land, the feasibility of other sources of carbon-neutral fuels, and integration of biomass production with other objectives.
5. Liquid hydrocarbons can also be synthesized through industrial hydrogenation of feedstock carbon, such as the reaction of carbon monoxide and hydrogen by the Fischer-Tropsch process.
(NaOH) together with metal catalysts to produce hydrogen at an efficiency of 50% to 60% and a cost of ~U.S. $5.50/kg H₂ (assuming industrial electricity costs of U.S. $0.07/kWh and 75% utilization rates) (29, 30). At this cost of hydrogen, the minimum price of synthesized hydrocarbons would be $1.50 to $1.70/liter of diesel equivalent (or $5.50 to $6.50/gallon) and $42 to $50 per GJ, assuming carbon feedstock costs of $0 to 100 per ton of CO₂ and very low process costs of $0.05/liter or $1.50 per GJ (29, 30). For comparison, H₂ from steam reforming of fossil CH₄ into CO₂ and H₂ currently costs $1.30 to 1.50/kg (Fig. 3D, red line) (29, 31). Thus, the feasibility of synthesizing hydrocarbons from electrolytic H₂ may depend on demonstrating valuable cross-sector benefits, such as balancing variability of renewable electricity generation, or else a policy-imposed price of ~$400 per ton of CO₂ emitted (which would also raise fossil diesel prices by ~$1.00/liter or ~$4.00/gallon).

In the absence of policies or cross-sector coordination, hydrogen costs of $2.00/kg (approaching the cost of fossil-derived hydrogen and synthesized diesel of ~$0.79/liter or $3.00/gallon) could be achieved, for example, if electricity costs were $0.03/kWh and current electrolyzer costs were reduced by 60 to 80% (Fig. 3B) (29). Such reductions may be possible (32) but may require centralized electrolysis (33) and using less mature but promising technologies, such as high-temperature solid oxide or molten carbonate fuel cells, or thermochemical water splitting (30, 34). Fuel markets are vastly more flexible than instantaneously balanced electricity markets because of the relative simplicity of large, long-term storage of chemical fuels. Hence, using emissions-free electricity to make fuels represents a critical opportunity for integrating electricity and transportation systems in order to supply a persistent demand for carbon-neutral fuels while boosting utilization rates of system assets.

**Direct solar fuels**

Photocathodic materials or particle/catalytic photocatalysts directly split water by using sunlight to produce fuel through artificial photosynthesis, without the land-use constraints associated with biomass (35). Hydrogen production efficiencies can be high, but costs, capacity factors, and lifetimes need to be improved in order to obtain an integrated, cost-advantaged approach to carbon-neutral fuel production (36). Short-lived laboratory demonstrations have also produced liquid carbon-containing fuels by using concentrated CO₂ streams (Fig. 1H) (37), in some cases by using bacteria as catalysts.

**Outlook**

Large-scale production of carbon-neutral and energy-dense liquid fuels may be critical to achieving a net-zero emissions energy system. Such fuels could provide a highly advantageous bridge between the stationary and transportation energy production sectors and may therefore deserve special priority in energy research and development efforts.

**Structural materials**

Economic development and industrialization are historically linked to the construction of infrastructure. Between 2000 and 2015, cement and steel use persistently averaged 50 and 21 tons per million dollars of global GDP, respectively (~1 kg per person per day in developed countries) (4). Globally, ~1320 and 1740 Mt CO₂ emissions emanated from chemical reactions involved with the manufacture of cement and steel, respectively (Fig. 2) (8, 38, 39); altogether, this equates to ~9% of global CO₂ emissions in 2014 (Fig. 1, purple and blue). Although materials intensity of construction could be substantially reduced (40, 41), steel demand is projected to grow by 3.3% per year to 2.4 billion tons in 2025 (42), and cement production is projected to grow by 0.8 to 1.2% per year to 3.7 billion to 4.4 billion tons in 2050 (43–45), continuing historical patterns of infrastructure accumulation and materials use seen in regions such as China, India, and Africa (4).

Decarbonizing the provision of cement and steel will require major changes in manufacturing processes, use of alternative materials that do not emit CO₂ during manufacture, or carbon capture and storage (CCS) technologies to minimize the release of process-related CO₂ to the atmosphere (Fig. 1B) (46).

**Steel**

During steel making, carbon (coke from coking coal) is used to reduce iron oxide ore in blast furnaces, producing 1.6 to 3.1 tons of process CO₂ per ton of crude steel produced (39). This is in addition to CO₂ emissions from fossil fuels burned to generate the necessary high temperatures (1100 to 1500°C). Reductions in CO₂ emissions per ton of crude steel are possible through...
the use of electric arc furnace (EAF) “minimills” that operate by using emissions-free electricity, efficiency improvements (such as top gas recovery), new process methods (such as “ultra-low CO\textsubscript{2} direct reduction,” ULCORED), process heat fuel switching, and decreased demand via better engineering. For example, a global switch to ultrahigh-strength steel for vehicles would avoid ~160 Mt CO\textsubscript{2} annually. The availability of scrap steel feedstocks currently constrains EAF production to ~30% of global demand (46, 47), and the other improvements reduce—but do not eliminate—emissions.

Prominent alternative reductants include charcoal (biomass-derived carbon) and hydrogen. Charcoal was used until the 18th century, and the Brazilian steel sector has increasingly substituted charcoal for coal in order to reduce fossil CO\textsubscript{2} emissions (48). However, the ~0.6 tons of charcoal needed per ton of steel produced require 0.1 to 0.3 ha of Brazilian eucalyptus plantation (48, 49). Hundreds of millions of hectares of highly productive land would thus be necessary to meet expected charcoal demands of the steel industry, and associated land use change emissions could outweigh avoided fossil fuel emissions, as has happened in Brazil (46). Hydrogen might also be used as a reductant, but quality could be compromised because carbon imparts strength and other desirable properties to steel (50).

Cost notwithstanding, capture and storage of process CO\textsubscript{2} emissions has been demonstrated and may be feasible, particularly in designs such as top gas recycling blast furnaces, where concentrations and partial pressures of CO and CO\textsubscript{2} are high (40 to 50% and 35% by volume, respectively) (Fig. 1, G and E) (51, 52).

Cement
About 40% of the CO\textsubscript{2} emissions during cement production are from fossil energy inputs, with the remaining CO\textsubscript{2} emissions arising from the calcination of calcium carbonate (CaCO\textsubscript{3}) (typically limestone) (53). Eliminating the process emissions requires fundamental changes to the cement-making process and cement materials and/or installation of carbon-capture technology (Fig. 1G) (54). CO\textsubscript{2} concentrations are typically ~30% by volume in cement plant flue gas (compared with ~10 to 15% in power plant flue gas (54)), improving the viability of post-combustion carbon capture. Firing the kiln with oxygen and recycled CO\textsubscript{2} is another option (55), but it may be challenging to manage the composition of gases in existing cement kilns that are not gas-tight, operate at very high temperatures (~1500°C), and rotate (56).

A substantial fraction of process CO\textsubscript{2} emissions from cement production is reabsorbed on a time scale of 50 years through natural carbonation of cement materials (57). Hence, capture of emissions associated with cement manufacture might result in overall net-negative emissions as a result of the carbonation of produced cement. If complete carbonation is ensured, captured process emissions could provide an alternative feedstock for carbon-neutral synthetic liquid fuels.

Outlook
A future net-zero emissions energy system must provide a way to supply structural materials such as steel and cement, or close substitutes, without adding CO\textsubscript{2} to the atmosphere. Although alternative processes might avoid liberation and use of carbon, the cement and steel industries are especially averse to the risk of compromising the mechanical properties of produced materials. Demonstration and testing of such alternatives at scale is therefore potentially valuable. Unless and until such alternatives are proven, eliminating emissions related to steel and cement will depend on CCS.

Highly reliable electricity
Modern economies demand highly reliable electricity; for example, demand must be met >99.9% of the time (Fig. 1A). This requires investment in energy generation or storage assets that will be used a small percentage of the time, when demand is high relative to variable or baseload generation.

As the share of renewable electricity has grown in the United States, natural gas-fired generators have increasingly been used to provide generating flexibility because of their relatively low fixed costs (Fig. 3B), their ability to ramp up and down quickly (58), and the affordability of natural gas (59). In other countries, other fossil-fuel sources or hydroelectricity are used to provide flexibility. We estimate that CO\textsubscript{2} emissions from such “load-following” electricity were ~4000 Mt CO\textsubscript{2} in 2014 (~12% of global fossil-fuel and industry emissions), based loosely on the proportion of electricity demand in excess of minimum demand (Fig. 2) (60).

The central challenge of a highly reliable net-zero emissions electricity system is thus to achieve...
the flexibility, scalability, and low capital costs of electricity that can currently be provided by natural gas-fired generators—but without emitting fossil CO₂. This might be accomplished by a mix of flexible generation, energy storage, and demand management.

Flexible generation

Even when spanning large geographical areas, a system in which variable energy from wind and solar are major sources of electricity will have occasional but substantial and long-term mismatches between supply and demand. For example, such gaps in the United States are commonly tens of petajoules (40 PJ = 10.8 TWh = 24 hours of mean U.S. electricity demand in 2015) and span multiple days, or even weeks (61). Thus, even with continental-scale or global electricity interconnections (61–63), highly reliable electricity in such a system will require either very substantial amounts of dispatchable electricity sources (either generators or stored energy) that operate less than 20% of the time or corresponding amounts of demand management. Similar challenges apply if most electricity were produced in such a system will require either very substantial amounts of dispatchable electricity sources (either generators or stored energy) that operate less than 20% of the time or corresponding amounts of demand management. Similar challenges apply if most electricity were produced by nuclear generators or coal-fired power plants equipped with carbon capture and storage, suggesting an important role for generators with higher variable cost, such as gas turbines that use synthetic hydrocarbons or hydrogen as fuel (Fig. 1P) (64).

Equipping dispatchable natural gas, biomass, or syngas generators with CCS could allow continued system reliability with drastically reduced CO₂ emissions. When fueled by syngas or biomass containing carbon captured from the atmosphere, such CCS offers an opportunity for negative emissions. However, the capital costs of CCS-equipped generators are currently considerably higher than for generators without CCS (Fig. 3B). Moreover, CCS technologies designed for generators that operate a large fraction of the time (with high “capacity factors”), such as coal-burning plants, may be less efficient and effective when generators operate at lower capacity factors (65). Use of CCS-equipped generators to flexibly produce back-up electricity and hydrogen for fuel synthesis could help alleviate temporal mismatches between electricity generation and demand.

Nuclear fission plants can operate flexibly to follow loads if adjustments are made to coolant flow rate and circulation, control and fuel rod positions, and/or dumping steam (66–68). In the United States, the design and high capital costs of nuclear plants have historically obligated their near-continuous “baseload” operation, often at capacity factors >90%. If capital costs could be reduced sufficiently, nuclear power might also become a cost-competitive source of load-following power, but costs may have increased over time in some places (69–71). Similar to CCS-equipped gas generators, the economic feasibility of next-generation advanced nuclear plants may depend on flexibly producing multiple energy products such as electricity, high-temperature heat, and/or hydrogen.

Energy storage

Reliable electricity could also be achieved through energy storage technologies. The value of today’s energy storage is currently greatest when frequent cycling is required, such as for minute-to-minute frequency regulation or price arbitrage (72). Cost-effectively storing and discharging much larger quantities of energy over consecutive days and less frequent cycling may favor a different set of innovative technologies, policies, and valuation (72, 73).

Chemical bonds

Chemical storage of energy in gas or liquid fuels is a key option for achieving an integrated net-zero emissions energy system (Table 1). Stored electrolytic hydrogen can be converted back to electricity either in fuel cells or through combustion in gas turbines [power-to-gas-to-power (P2G2P)] (Figs. 1, F and P, and 3D, red curve); commercial-scale P2G systems currently exhibit a round-trip efficiency (energy out divided by energy in) of >30% (74). Regenerative fuel cells, in which the same elements are used to interconvert electricity and hydrogen, could boost capacity factors but would benefit from improvements in round-trip efficiency (now 40 to 50% in proton-exchange membrane designs) and chemical substitutes for expensive precious metal catalysts (75, 76).

Hydrogen can also either be combined with nonfossil CO₂ via methanation to create renewable methane or can be mixed in low concentrations (<10%) with natural gas or biogas for combustion in existing power plants. Existing natural gas pipelines, turbines, and end-use equipment could be retrofitted over time for use with pure hydrogen or richer hydrogen blends (77, 78), although there may be difficult trade-offs of cost and safety during such a transition.

Current mass-market rechargeable batteries serve high-value consumer markets that prize round-trip efficiency, energy density, and high charge/discharge rates. Although these batteries can provide valuable short-duration ancillary services (such as frequency regulation and back-up power), their capital cost per energy capacity and power capacity makes them expensive for grid-scale applications that store large quantities of energy and cycle infrequently. For an example grid-scale use case with an electricity cost of $0.035/kWh (Fig. 3D), the estimated cost of discharged electricity is roughly $0.14/kWh ($39/GJ) if cycled daily but rises to $0.50/kWh ($139/GJ) for weekly cycling. Assuming that targets for halving the energy capacity costs of lithium-ion batteries are reached (for example, ~$130/kWh of capacity) (73, 79, 80), the leveled cost of discharged electricity would fall to ~$0.29/kWh ($81/GJ) for weekly cycling. Cost estimates for current vanadium redox flow batteries are even higher than for current lithium-ion batteries, but lower cost flow chemistries are in development (81). Efficiency, physical size, charge/discharge rates, and operating costs could in principle be sacrificed to reduce the energy capacity costs of stationary batteries. Not shown in Fig. 3D, less-efficient (for example, 70% round-trip) batteries based on abundant materials such as sulfur might reduce capital cost per unit energy capacity to $8/kWh (with a power capacity cost of $150/kW), leading to a levelized cost of discharged electricity for the grid-scale use case in the range of $0.06 to 0.09/kWh ($17 to 25 per GJ), assuming 20 to 100 cycles per year over 20 years (82).

Utilization rates might be increased if electric vehicle batteries were used to support the electrical grid (vehicle-to-grid (V2G)), presuming that the disruption to vehicle owners from diminished battery charge would be less costly than an outage would be to electricity consumers (82). For example, if all of the ~150 million light-duty vehicles in the United States were electrified, 10% of each battery’s 100 kWh charge would provide 1.5 TWh, which is commensurate with ~3 hours of the country’s average ~0.5 TW power demand. It is also not yet clear how owners would be compensated for the long-term impacts on their vehicles’ battery cycle life; whether periods of high electricity demand would be coincident with periods of high transportation demand; whether the ubiquitous charging infrastructure entailed would be cost-effective; whether the scale and timing of the consent, control, and payment transactions would be manageable at grid-relevant scales (~30 million transactions per 15 min period); or how emerging technologies and social norms (such as shared autonomous vehicles) might affect V2G feasibility.

Potential and kinetic energy

Water pumped into superposed reservoirs for later release through hydroelectric generators is a cost-effective and technologically mature option for storing large quantities of energy with high round-trip efficiency (>80%). Although capital costs of such pumped storage are substantial, when cycled at least weekly, levelized costs of discharged electricity are competitive (Fig. 3D). Major barriers are the availability of water and suitable reservoirs, social and environmental opposition, and constraints on the timing of water releases by nonenergy considerations such as flood protection, recreation, and the storage and delivery of water for agriculture (83). Underground and undersea designs, as well as weight-based systems that do not use water, might expand the number of possible sites, avoid nonenergy conflicts, and alloy some social and environmental concerns (84–86).

Electricity may also be stored by compressing air in underground geologic formations, underwater containers, or above-ground pressure vessels. Electricity is then recovered with turbines when air is subsequently released to the atmosphere. Diabatic designs vent heat generated during compression and thus require an external (emissions-free) source of heat when the air is released, reducing round-trip efficiency to <50%. Adiabatic and isothermal designs achieve higher efficiencies (>75%) by storing both compressed air and heat, and similarly efficient underwater systems have been proposed (84).
Thermal energy

Thermal storage systems are based on sensible heat (such as in water tanks, building envelopes, molten salt, or solid materials such as bricks and gravel), latent heat (such as solid-solid or solid-liquid transformations of phase-change materials), or thermochemical reactions. Sensible heat storage systems are characterized by low energy densities [36 to 180 kJ/kg or 10 to 50 watt-hour thermal (Whₜₜ/kg)] and high costs (84, 87, 88). Future cost targets are <$15/kWhₜₜ (89). Thermal storage is well suited to within-day shifting of heating and cooling loads, whereas low efficiency, heat losses, and physical size are key barriers to filling week-long, large-scale (for example, 30% of daily demand) shortfalls in electricity generation.

Demand management

Technologies that allow electricity demand to be shifted in time (load-shifting or load-shaping) or curtailed to better correlate with supply would improve overall system reliability while reducing the need for underused, flexible back-up generators (90, 91). Smart charging of electric vehicles, shifted heating and cooling cycles, and scheduling of appliances could cost-effectively reduce peak loads in the United States by ~6% and thus avoid 77 GW of otherwise needed generating capacity (~7% of U.S. generating capacity in 2017) (92). Managing larger quantities of energy demand for longer times (for example, tens of petajoules over weeks) would involve idling large industrial uses of electricity—thus underutilizing other valuable capital—or effectively curtailing service. Exploring and developing new technologies that can manage weekly or seasonal gaps in electricity supply is an important area for further research (93).

Outlook

Nonemitting electricity sources, energy-storage technologies, and demand management options that are now available and capable of accommodating large, multiday mismatches in electricity supply and demand are characterized by high capital costs compared with the current costs of some variable electricity sources or natural gas-fired generators. Achieving affordable, reliable, and net-zero emissions electricity systems may thus depend on substantially reducing such capital costs via continued innovation and deployment, emphasizing systems that can be operated to provide multiple energy services.

Carbon management

Recycling and removal of carbon from the atmosphere (carbon management) is likely to be an important activity of any net-zero emissions energy system. For example, synthesized hydrocarbons that contain carbon captured from the atmosphere will not increase atmospheric CO₂ when oxidized. Integrated assessment models also increasingly require negative emissions to limit the increase in global mean temperatures to 2°C (94–97)—for example, via afforestation/reforestation, enhanced mineral weathering, bioenergy with CCS, or direct capture of CO₂ from the air (20).

Capture and storage will be distinct carbon management services in a net-zero emissions energy system (for example, Fig. 1, E and J). Carbon captured from the ambient air could be used to synthesize carbon-neutral hydrocarbon fuels or sequestered to produce negative emissions. Carbon captured from combustion of biomass or synthesized hydrocarbons could be recycled to produce more fuels (98). Storage of captured CO₂ (for example, underground) will be required to the extent that uses of fossil carbon persist and/or that negative emissions are needed (20).

For industrial CO₂ capture, research and development are needed to reduce the capital costs and costs related to energy for gas separation and compression (99). Future constraints on land, water, and food resources may limit biologically mediated capture (20). The main challenges to direct air capture include costs to manufacture sorbents and structures, energize the process, and handle and transport the captured CO₂ (100, 101). Despite multiple demonstrations at scale (~15 Mt CO₂/year are now being injected underground (99)), financing carbon storage projects with high perceived risks and long-term liability for discharge remains a major challenge (102).

Discussion

We have estimated that difficult-to-eliminate emissions related to aviation, long-distance transportation and shipping, structural materials, and highly reliable electricity represented more than a quarter of global fossil fuel and industry CO₂ emissions in 2014 (Fig. 2). But economic and human development goals, trends in international trade and travel, the rapidly growing share of variable energy sources (103), and the large-scale electrification of other sectors all suggest that demand for the energy services and processes associated with difficult-to-eliminate emissions will increase substantially in the future. For example, in some of the Shared Socioeconomic Pathways that were recently developed by the climate change research community in order to frame analysis of future climate impacts, global final energy demand more than doubles by 2100 (104); hence, the magnitude of these difficult-to-eliminate emissions could in the future be commensurate with the level of total current emissions.

Combinations of known technologies could eliminate emissions related to all essential energy services and processes (Fig. 1), but substantial increases in costs are an immediate barrier to avoiding emissions in each category. In some cases, innovation and deployment can be expected to reduce costs and create new options (32, 73, 105, 106). More rapid changes may depend on coordinating operations across energy and industry sectors, which could help boost utilization rates of capital-intensive assets. In practice, this would entail systematizing and explicitly valuing many of the interconnections depicted in Fig. 1, which would also mean overcoming institutional and organizational challenges in order to create new markets and ensure cooperation among regulators and disparate, risk-averse businesses. We thus suggest two parallel broad streams of R&D effort: (i) research in technologies and processes that can provide these difficult-to-decarbonize energy services, and (ii) research in systems integration that would allow for the provision of these services and products in a reliable and cost-effective way.

We have focused on provision of energy services without adding CO₂ to the atmosphere. However, many of the challenges discussed here could be reduced by moderating demand, such as through substantial improvements in energy and materials efficiency. Particularly crucial are the rate and intensity of economic growth in developing countries and the degree to which such growth can avoid fossil-fuel energy while prioritizing human development, environmental protection, sustainability, and social equity (4, 107, 108). Furthermore, many energy services rely on long-lived infrastructure and systems so that current investment decisions may lock in patterns of energy supply and demand (and thereby the cost of emissions reductions) for half a century to come (109). The collective and reinforcing inertia of existing technologies, policies, institutions, and behavioral norms may actively inhibit innovation of emissions-free technologies (110). Emissions of CO₂ and other radiatively active gases and aerosols (111), from land use and land-use change could also cause substantial warming (112).

Conclusion

We have enumerated here energy services that must be served by any future net-zero emissions energy system and have explored the technological and economic constraints of each. A successful transition to a future net-zero emissions energy system is likely to depend on the availability of vast amounts of inexpensive, emissions-free electricity; mechanisms to quickly and cheaply balance large and uncertain time-varying differences between demand and electricity generation; electrified substitutes for most fuel-consuming devices; alternative materials and manufacturing processes including CCS for structural materials; and carbon-neutral fuels for the parts of the economy that are not easily electrified. The specific technologies that will be favored in future marketplaces are largely uncertain, but only a finite number of technology choices exist today for each functional role. To take appropriate actions in the near-term, it is imperative to clearly identify desired endpoints. If we want to achieve a robust, reliable, affordable, net-zero emissions energy system later this century, we must be researching, developing, demonstrating, and deploying those candidate technologies now.

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Net-zero emissions energy systems

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Path to zero carbon emissions

Models show that to avert dangerous levels of climate change, global carbon dioxide emissions must fall to zero later this century. Most of these emissions arise from energy use. Davis et al. review what it would take to achieve decarbonization of the energy system. Some parts of the energy system are particularly difficult to decarbonize, including aviation, long-distance transport, steel and cement production, and provision of a reliable electricity supply. Current technologies and pathways show promise, but integration of now-discrete energy sectors and industrial processes is vital to achieve minimal emissions. Science, this issue p. eaas9793
Supplementary Material for

Net-zero emissions energy systems

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1. **Essential energy services with difficult-to-elimitate emissions (Figure 2)**

In our estimates of current global emissions related to difficult-to-decarbonize energy services, the total 33.9 Gt CO₂ represents global CO₂ emissions from fossil fuel combustion in 2014 (32.4 Gt CO₂) (8) combined with non-energy process emissions from the cement and iron/steel sectors (1.32 and 0.24 Gt CO₂, respectively) for 2012 (38). More recent data on these industrial process emissions are not available. The magnitudes from 2012 are roughly consistent with the energy-related emissions from these sectors reported in the data for 2014 (38).

**Aviation, long-distance transport, and shipping.** To evaluate the payload capacity of battery-electric heavy duty trucks, we assume a payload capacity of a typical class 8 truck of 25 tons (114), and a future energy consumption of a battery electric truck equivalent to 10 miles per gallon of diesel fuel, or roughly 350 kWh per 100 miles (114). If vehicles must travel 700 miles between recharge stops, the mass of modern lithium-ion batteries required is 9.4 tons, or 39.3% of the available payload capacity. Similarly, close-packed hexagonal cells would fill 31.2% of the available cargo volume in a typical tractor-trailer.

Our estimates of long-distance road transport are based on the reported shares of energy used by light-duty, medium-duty, and heavy-duty vehicles worldwide as 68%, 23% and 9%, respectively (9). The share of trips in the U.S. for each class that exceed 100 miles (160 km) is 1%, 7%, and 25%, respectively (7). The latter data are specific to the U.S., but we consider them to be representative of the global breakdown. These numbers allow us to calculate the magnitude of road transport emissions reported in (9) that are related to long-distance trips.

**Structural materials.** In cement production, the chemical conversion of limestone to lime releases CO₂, and also requires high heat that is routinely provided by burning coal or natural gas. International Panel on Climate Change Guidelines separately categorize the former as industrial process and product use emissions and the latter as energy emissions (115). The energy emissions are roughly equal in magnitude to the process emissions (38, 43, 57, 116). The global energy emissions from the non-metallic minerals sector in 2014 were 1.27 Gt CO₂ (8). This sector includes glass and ceramic industries as well as cement. Because these emissions are related to consumed electricity and heat, they are not among the
more difficult to avoid and are thus included in the “Other industry” emissions in Figure 2A. Reported cement process emissions worldwide were 1.32 Gt CO₂ in 2012 (38).

In the case of iron and steel emissions, the use of coke (carbon) to reduce iron oxides in the manufacture of steel is necessary to the chemical reactions, but also produces heat that facilitates the industrial process. Thus, the emissions attributed to iron and steel production in (8) include a substantial share of emissions that cannot be avoided without fundamental changes to steel manufacturing processes. Based on (116), we assume that at most 25% of the energy emissions from iron and steel manufacture could be avoided by boosting recycling and decarbonizing consumed electricity. Thus, of the 2.0 Gt CO₂ emissions attributed to energy for global iron and steel production in 2014 (8), we estimate 1.5 Gt CO₂ (75%) are difficult-to-avoid process emissions, and 0.5 Gt CO₂ are more easily avoided and thus included in the “Other industry” emissions in Figure 2A. In addition, we include 0.24 Gt CO₂ of non-energy process emissions related to iron and steel manufacture (38) in the difficult-to-avoid iron and steel emissions.

**Highly reliable electricity.** There is no standard approach for estimating the share of emissions from primary power sources associated with ensuring a highly reliable supply of electricity. We estimate this share using monthly electricity generation data in 2016 from the U.S. Energy Information Administration, broken down by the type of generating infrastructure. We first attribute 100% emissions from petroleum-fired generators and natural gas combustion turbines to the difficult-to-avoid load-following electricity. Next we apportion emissions from coal-fired generators and natural gas-fired combined cycle generators between baseload and “load-following” modes. For each generator type, we define minimum monthly generation as the baseload threshold and categorize all monthly generation in excess of that minimum as load-following. Based on this method, 17% of combined cycle emissions and 31% of coal-fired plant emissions in 2016 were attributable to load-following, representing a weighted average of 32.7% of electricity sector emissions. Assuming that this share is representative of reliable electricity provision worldwide, global emissions from electricity generation in 2014 (12.9 Gt CO₂) can be divided into 4.0 Gt CO₂ of load-following supply and 8.9 Gt CO₂ of baseload supply.

2. **Comparisons of energy sources and technologies (Figure 3)**

The fixed and variable costs of new generation shown in Fig. 3B reflect values published in (113). Costs are in 2018 dollars and pertain to new generating assets entering service in 2022. The cost analysis of electrolysis hydrogen shown in Figure 3C is based on a techno-economic analysis (29).
Use profiles are important in estimating the costs of energy storage (72). The costs shown in Figure 3D reflect a use case where systems have constant power capacity and supply the same amount of discharged electricity in each year for all cycling frequencies shown in the figure. The power capacity is chosen to enable discharging over an 8-hour period during daily cycling (requiring lower energy capacity), or 121 straight days of discharging with yearly cycling (requiring higher energy capacity). The costs shown in Figure 3D might therefore represent a discharging behavior to compensate for daily fluctuations or seasonal shortages, rather than more extreme, and possibly less predictable shortages. We compute the levelized cost of stored energy (discharged electricity) as the sum of the inflation-adjusted capital costs of the system and the efficiency-adjusted costs of fuel for charging, divided by the total energy discharged per year. The hydrogen cost of $5/kg H₂ reflects current electrolysis costs (29). The hydrogen cost of $1.50/kg H₂ is an aspirational target for electrolytic hydrogen.

Power and energy capacity costs for all the technologies except lithium-ion batteries and hydrogen come from (117). The reported costs are for an interest rate of 5% and a loan payback period of 20 years. For technologies with lower lifetimes, the costs account for replacement to reach a 20-year lifetime (72). The charging cost is based on an assumed cost of low-carbon electricity of $35/MWh.

For lithium-ion technologies, updated estimates for energy and power capacity costs are based on estimates in (72, 118-123). The costs are estimated at $261/kWh and $1,568/kW for a 20-year project lifetime. In terms of total costs per unit energy capacity for the daily cycling system, the costs are $350/kWh for a 10-year project lifetime (without including replacement costs). The Li-ion cost target shown is for a total system cost of $250/kWh for the daily cycling system and a 10-year project lifetime (124). In terms of separate energy and power capacity costs, the target estimate is based on costs of $131/kWh and $1,568/kW for a 20-year project lifetime.

All technology costs reported represent rough estimates that are based on a combination of reported cost data (top-down) and engineering estimates (bottom-up), due to limitations in available data. Costs in Fig. 3D are in 2015 dollars, adjusted from various sources using the GDP deflator.

3. Energy carrier interconversions (Table 1)

Electrolysis. The primary technology options are alkaline electrolysis, proton-exchange membranes, high-temperature solid oxide or molten carbonate fuel cells, and thermochemical water splitting (30, 125). The typical electrical efficiency of modern, commercial-scale alkaline units is 50-70% with system costs of ~$1.10/W (in 2016 dollars; (125, 126)). Depending on the cost of electricity and utilization rate, such systems thus produce hydrogen at a cost of $4.50-7.00/kg H₂ (29, 125). In comparison, depending on the
heat source hydrogen production from high temperature steam reforming may be produced for as little as $1.29/kg H₂ (29, 127). For this reason, power-to-gas (P2G) pathways currently have initial capital costs at the higher end of various energy storage technologies (128). However, initial capital costs for large-scale electrolysis equipment may already be decreasing; NEL ASA announced a sale of 700 MW of electrolyzers to H2V in France on June 13, 2017 at approximately $0.552/W (129).

**Fuel cell oxidation (hydrogen).** Fuel cell systems have demonstrated electrical efficiencies from 30% to in excess of 60% (130, 131). The efficiency of fuel cell systems is higher than those achieved by heat engines at this same scale. The inclusion of combined cooling, heating and power (CCHP) can further increase efficiencies (mixed heat and electrical efficiency) and fuel cell systems can achieve 55-80% (132) and potentially exceed 90% (133). Costs for CCHP fuel cell systems for large commercial and industrial applications range from $4,600/kW - $10,000/kW (132). Generally, systems with larger capacities have lower unit costs and also receive more incentives, further reducing costs (134). The levelized costs of electricity produced by fuel cells ranges from $0.106/kWh to $0.167/kWh unsubsidized and $0.094/kWh to $0.16/kWh with U.S. federal tax subsidies (135, 136). These costs could rise considerably if the required fuel was electrolyzed or otherwise renewable hydrogen instead of fossil natural gas. Improvements in technology and manufacturing are expected to significantly reduce future fuel cell costs (137).

**Methanation.** Methanation is generally considered via the Sabatier reaction based on the catalytic hydrogenation of carbon dioxide to methane (138, 139). Heat release during the reaction limits the maximum achievable efficiency to 83%, although heat capture and utilization could achieve higher efficiencies (140). In addition to hydrogen, CO₂ must be provided (141). For the produced methane to be carbon-neutral, this CO₂ must be derived from the atmosphere. The methanation of renewable hydrogen is generally considered within the scope of power-to-gas (P2G) pathways (125). Reported costs range from $0.07/m³ CH₄ to $0.57/m³ CH₄ (141-145). In comparison, fossil natural gas sold for ~$0.09/m³ in 2017 (141).

**Fischer-Tropsch.** The efficiency of using high temperature co-electrolysis of CO₂ and water using solid oxide electrolysis for syngas production and subsequent conversion to liquid fuels via Fischer-Tropsch (FT) processes has been estimated at 54.8% higher heating values (51.0% lower heating values) (146). Liquid fuel production costs ranged from $4.40 to $15.00 per gallon of gasoline-equivalent ($0.036 to $0.124 per MJ) assuming electricity prices of $0.02/kWh to $0.14/kWh and a plant capacity factors of 90% to 40%, respectively (146). The levelized cost of FT fuel production in a biorefinery ranges from $0.29 to 0.52 per liter (147).
Ammonia decomposition (“cracking”). The primary method for decomposing or “cracking” ammonia into constituent hydrogen and nitrogen is by high-temperature reactions with rare or transition metal catalysts (148, 149), with typical energy efficiency of ~75% and costs of ~$3/kg H₂ (150). More recently, reaction with sodium amide (NaNH₂) has also been suggested as a decomposition process (151).

Ammonia synthesis and combustion. Synthesis of ammonia is generally accomplished by the Haber-Bosch process (152). On average, modern industrial ammonia production requires 32 MJ per kg of N fixed; ~2% of global primary energy is dedicated to ammonia synthesis (152-154). Historically, the source of hydrogen for the Haber-Bosch process is natural gas via steam reforming, and the cost of ammonia has thus been tightly coupled to the cost of hydrogen production and in turn the price of natural gas (in 2016, between $500-600 per ton of NH₃) (154). Because ammonia is rarely used as an energy carrier, the conversion efficiency between its production and oxidation is not typically reported. Ammonia can be burned in internal combustion engines, though NOx emissions are a concern (155, 156); its energy density per unit mass is 18.6 MJ/kg compared to gasoline’s 42.5 MJ/kg (157).

Steam reforming of methane. Hydrogen production is dominated by high temperature steam reformation of fossil natural gas, with efficiencies of ~86% (158) and costs as low as $1.29/kg H₂ (29, 127), but without carbon capture and or direct air capture, this process entails net addition of CO₂ to the atmosphere.

Biomass gasification. Hydrogen can also be produced from biomass feedstocks via gasification—(high-temperature conversion without combustion) (159). An industrial plant based on this process might produce hydrogen for between $4.80 and $5.40/kg H₂, depending mostly on capital costs (160), with energy efficiencies of ~56% (161).

Hydrogen and hydrocarbon combustion. Reciprocating heat engines range from 27-41%, steam turbines from 5-40%, gas turbines from 24-36%, and microturbines from 22-28% (132). Costs of fuels of course vary widely.
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